

MARION COUNTY PUBLIC SAFETY COORDINATING COUNCIL MARION COUNTY REENTRY COUNCIL

ISSUE BRIEF # 2

Date: July 9, 2019

Issue: What process should the Marion County Public Safety Coordinating Council (MCPSCC) adopt for

approving the FY2019-21 Justice Reinvestment Initiative grant program application?

BACKGROUND

House Bill 3194 (2013) created a Justice Reinvestment policy for Oregon, designed to reduce costs and avoid new prison construction by reducing offender recidivism and diverting new offenders from state prisons. These goals are accomplished through evidence-based programs and practices that change criminal behavior and provide supports so that clients can live successfully in the community. The Oregon Criminal Justice Commission (CJC) was charged with administering a Justice Reinvestment plan and legislative appropriation. Marion County received an allocation of \$3,428,059 for the 2015-17 biennium and \$3,754,893 for the 2017-19 biennium. The CJC has announced funding amounts for counties for the 2019-21 Justice Reinvestment Grant Program. Marion County's share is \$ 3,771,025, or an increase of \$ 16,132 over the prior biennium.

The application is required by statute to be submitted by each county's local public safety coordinating council. CJC's draft request for Grant Proposals includes the following goals for the Justice Reinvestment funded services.

GOAL	FY 2019-21
1	Reduce recidivism through evidence-based practices
2	Reduce prison populations for property, drug, and driving offenses
3	Increase public safety
4.	Hold offenders accountable

The 2019-21 grant also includes supplemental grant funds directed to programs that have dedicated downward departure prison diversion programs. The total funds available to all counties for the 2019-21 biennium is \$7,266,000.

Allowable uses for justice reinvestment funds has changed for the 2019-21 biennium. Prior year allowable uses are listed below:

2017-19 ALLOWABLE USES Developing and implementing evidence-based programs that provide substance abuse, mental health, and behavioral health treatment, jail-based interventions, and supervision and reentry services. Developing and using system mapping to align local criminal justice system processes. 2 Building an effective collaborative LPSCC. 3 4 Collecting and analyzing local data to inform decision making. Developing and implementing pre-and post-adjudication diversion programs that reduce state prison or local jail usage. Provide specialized training to law enforcement officers to enhance the conflict resolution, mediation, problem solving, service, and other skills needed to work in partnership with members of the community. Developing, implementing and enhancing victim services and supports. 7

There are now only four eligible program requirements for the 2019-21 biennial year, and a requirement that these be evidence-based. Programs are:

2019-21 JRI ELIGIBLE PROGRAM REQUIREMENTS				
1	Serve offenders charged with or convicted of property, drug, or driving offenses.			
2.	Consider and accept short-term transitional leave candidates as appropriate.			
3.	Provide assistance to clients enrolling in the Oregon Health Plan.			
4.	Utilize treatment providers that accept the Oregon Health Plan.			

Marion County's application will describe each proposed program; its target population; the evidence-based practices/services to be implemented, as well as the research that supports the use of the practices/services as part of the proposed program; and list the metrics to be tracked locally in order to evaluate progress in achieving the goals and objectives identified in the program description. The application due date is **August 28, 2019**.

PRIORITIZATION CONSIDERATIONS

The council began working on the 2015-17 Justice Reinvestment Initiative plan in September 2014 and approved the plan in October 2015. The council met jointly with the Marion County Reentry Council, participating in in-depth learning sessions about every aspect of the plan, including victim services, and associated community corrections strategies. The council created a process to prioritize programs and services, resulting in the 2015-17 Justice Reinvestment Grant Application, including developing prioritization criteria, based on the following questions:

- 1. Do the current programs being funded with JRI grant funds meet the 2019-21 JRI grant application program funding requirements?
- 2. What Community Corrections programs and services are currently being funded with Justice Reinvestment or other funds?
- 3. How successful have these programs been in meeting CJC goals outlined above?

- 4. What funding gaps are forthcoming for existing services?
- 5. To what extent should Justice Reinvestment funds be used to sustain services that will experience funding gaps?
- 6. What new programs or services should be considered, if additional funding becomes available? To what extent will those new programs and services meet the goals and allowable funding parameters for Justice Reinvestment funds?

At its July 14, 2015 meeting, the council then adopted the following parameters or criteria for prioritizing programs and services to be included in the 2015-17 and 2017-19 Justice Reinvestment Initiative Grant Applications.

Parameter 1

Services considered for funding must be evidence based.

Parameter 2

Existing services funded with Justice Reinvestment funds and demonstrating results in achieving Justice Reinvestment goals will have highest priority for funding at "current service level;" i.e., allowing appropriate adjustments for cost of living and other personnel and materials costs needed to sustain the program in the upcoming year.

Parameter 3

If additional Justice Reinvestment funds become available, funds to fill "gaps" in or otherwise enhance existing services, or to create new services, will be considered equally, assuming Parameter 1 is met. The council will analyze the potential of each proposed new or enhanced service to:

- 1: Divert offenders from state prison to avoid future prison growth;
- 2: Reduce prison populations for property, drug, and driving offenses; or
- 3: Increase public safety

Parameter 4

For worthy public safety programs not funded in the Justice Reinvestment plan, the council will explore alternative funding options, leverage community engagement, and assist partner organizations in seeking grants or other appropriations through letters of support and advocacy.

The council will need to consider these criteria and a timeline to move forward with developing an application for 2019-21 Justice Reinvestment funds. A proposed timeline is included on page 4.

ACTION

The Steering Committee recommends that the council adopt the proposed criteria and timeline for the 2019-21 Justice Reinvestment Grant Application process.

Attachments

- 1. Executive Summary: MCPSCC Justice Reinvestment Grant Program Application FY2019-21
- 2. Budget Estimates FY 2019-21: Community Corrections/HB 3194 Service Needs

Marion County 2019-21 Justice Reinvestment Grant Application Timeline Action Plan

RESPONSIBLE ENTITY	TASK	DUE DATE	COMMENTS
MCPSCC Steering Committee	Discussion/Recommendation: Introduction/Background Timeline Criteria	May 28	√
MCPSCC	Discussion/Approval: Introduction/Background Adopt timeline Adopt Criteria	June 11	✓
MCPSCC Steering Committee	Review/Recommendation:	June 25	Need to approve Issue Brief # 2
MCPSCC	Adopt program and funding recommendations	July 9	If run out of time, delegate remaining tasks to Steering Committee
Criminal Justice Commission	Online Application Period Opens	July 18	
Hitesh	Register to apply for grant CJC Website	July 19	
Community Corrections Board	Review and approve plan	July 23	
MCPSCC Steering Committee	Finalize program and funding recommendations (if needed)	July 23	
Sheriff's Office, BOC	Write application	July 10 - Aug 9	
Hitesh	Letters of Support from BOC, Judge, Com. Corrections, & DA	July 10-August 9	
BOC	Submit paperwork for board agenda to Board Clerk	August 14	
BOC	Approve application	August 21	
Hitesh	Submit Application to CJC	August 23	
Sheriff's Office	Deadline to submit application to Criminal Justice Commission	August 28	
MCPSCC	Ratifies application	October 8, 2019	
Criminal Justice Commission	Commission Award Decisions	October 16	
Criminal Justice Commission	Intent to award letters distributed	November 22	Grant awards are contingent on Grant Program funding and application approval
Criminal Justice Commission & Sheriff's Office	Grant award letters/agreements completed	December 6	