

**MARION COUNTY PUBLIC SAFETY COORDINATING COUNCIL  
MINUTES**

**September 12, 2017 4:00 PM  
Commissioners' Board Room  
555 Court St. NE, Salem, OR**

**MCPSCC:** Cindy Becker, Walt Beglau, Mark Caillier, Janet Carlson, Kim Doster, Jim Ferraris, Don Frederickson, Tamra Goettsch, Roland Herrera, Jessica Kampfe, Greg Leo, Pete McCallum, Todd McCann, Ed McKenney, Cary Moller, Jerry Moore, Diane Morse, Tracy Prall, Jeff Puterbaugh, Mike Runyon, John Teague, John Van Dreal, Kim Wallis, Jeff Wood (for Jason Myers), and Hitesh Parekh (recorder).

**GUESTS:** Kevin Cameron, Robert Carney, Ed Flick, Eric Hlad, Julie Huckestein, Kevin Karvandi, Alison Kelley, Jolene Kelley, Jeanine Knight, Tim Murphy, and Jon Weiner.

**1. ADMINISTRATIVE (INFORMATION/ACTION)**

Welcome and Introductions

Council members made introductions around the table. Commissioner Carlson welcomed new council members Keizer City Councilor Roland Herrera and St. Paul Mayor Kim Wallis.

Approve July 11, 2017 Marion County Public Safety Coordinating Council Meeting Minutes

MOTION: Ed McKenney moved approval of the July 11, 2017 meeting minutes. Seconded by Greg Leo. Motion carried. A voice vote was unanimous.

Announcements and Upcoming Events

- Commissioner Carlson announced that Liberty House is holding its Champions for Children luncheon event on September 28 at the Salem Convention Center. Council members are encouraged to attend.
- Mike Runyon announced that the Oregon Youth Authority has issued a Community Youth Graduation Celebrations newsletter and released a Foster Care Recruitment video, which were included with the council meeting materials. He further noted that Hillcrest Youth Correctional Facility closed on September 1, 2017.
- Jeff Puterbaugh announced that the Association of Oregon Centers for Independent Living settled a lawsuit with the Oregon Department of Transportation regarding crosswalk safety.
  - Part of the settlement is the formation of a Public Transportation Advisory Committee ADA Disability Workgroup with a mission to help persons with disabilities engage in statewide transit and mitigate barriers.
  - The workgroup is looking for participants. Interested persons from the council should check following web page for details: <http://www.oregon.gov/ODOT/RPTD/Pages/PTAC-Workgroups.aspx>
  - Information will be sent out to the council in the follow up email.
- Commissioner Cameron announced that Marion County has hired a new Juvenile Department director who will start work on October 16.
- Cary Moller announced that the Marion County Health Department is launching a youth crisis outreach service.

### Ratify Marion County's Justice Reinvestment (JRI) Plan 2017-19

Commissioner Carlson presented this item. Summary of presentation:

- The council approved the 2017-19 JRI funding plan at its July meeting with the caveat that the Steering Committee would balance the budget after receiving the final grant numbers from the state.
- Steering Committee has balanced the budget and the grant was submitted to the Oregon Criminal Justice Commission on August 30.
- At the last council meeting, there was a question about how Bridgeway Recovery Services would continue to be fully funded for its substance abuse and mental health services for offenders.
  - Services will be fully funded from an alternative revenue source.
- The Oregon Criminal Justice Commission is inviting counties to apply for supplemental grant funding by September 29. \$7 million is available for downward diversion programs, with preference to new programs.
  - Marion County discussed the need for funding to continue the Senate Bill 416 program with Oregon Criminal Justice Commission staff. Staff has encouraged Marion County to apply, even though this is an existing, and not a new program.
    - The Justice Reinvestment application was thus adjusted to increase funding for housing vouchers, leaving a gap in the Senate Bill 416 program which will need to be included in the supplemental grant application..
  - If Marion County is unsuccessful in receiving the supplemental funding, the council will be asked to make cuts to other programs to assure continuation of the Senate Bill 416 program, which has had a significant impact on the county's success in reducing prison admissions.

MOTION: Greg Leo moved to ratify Marion County's 2017-19 Justice Reinvestment Initiative grant application of \$3,754,893 to the Oregon Criminal Justice Commission. Seconded by Ed McKenny. Motion carried. A voice vote was unanimous.

See: [JRI Executive Summary](#), [grant application](#), and [grant spreadsheets](#).

### Criminal Justice Advisory Council

Commissioner Carlson and Presiding Judge Tracy Prall presented this item.

- ORS 1.851 requires the presiding judge of each judicial district to establish a local criminal justice advisory council (CJAC) in each county in the district, unless one already exists.
  - The purpose of the council is to coordinate court, public defense, and other related services and resources.
  - By statute, CJAC is mandated to have specific members on its council, all of whom, with the exception of one, are on the public safety coordinating council ([see handout](#)).
- Judge Prall attended the Steering Committee's June 27 meeting and asked if the public safety council would consider acting as the local criminal justice advisory council ([see Issue Brief](#)).
  - Statute allows that if a presiding judge finds that a CJAC already exists, then there is no need to create another one.
  - There are certain issues CJAC discusses that may entail a smaller group meeting with local law enforcement and members of the Marion County Bar Association.
    - A CJAC subcommittee, chaired by Judge Prall, will meet periodically to discuss such technical issues and report back to the full council on a quarterly basis.
- The Steering Committee recommends approving Judge Prall's request.

MOTION: Jessica Kampfe moved to approve the Marion County Public Safety Coordinating Council act as the local Criminal Justice Advisory Council. Seconded by Todd McCann. Motion carried. A voice vote was unanimous.

## **2. MARION COUNTY 2017-19 COMMUNITY CORRECTIONS PLAN**

Commander Jeff Wood presented this item ([see plan](#)). Summary of Presentation:

- On a biennial basis, the Marion County Sheriff's Office Parole and Probation Division develops and submits a community corrections plan to the Oregon Department of Corrections.
- Marion County's 2017-19 biennial plan totals \$25,740,788.
- Marion County has approximately 3,300 people under community supervision at a daily cost of \$11.70 per person.
- Parole and probation services are evidence based, focusing on the three key principles of "Risk", "Need" and "Responsivity".
  - Individuals posing the highest risk of continued criminal conduct receive the most intensive correctional treatments and programming.
- Plan must be submitted to the state after the council and the Marion County Board of Commissioners approve it.
- Plan describes how funding will be spent.
  - When clients report to the intake unit of the county's Parole and Probation Division, they are assessed for criminogenic needs, such as addiction, sex offenses, domestic violence, and employment.
  - Individual is then assigned to supervision based on these needs.
  - Next, the assigned parole and probation officer prepares a case plan for the client.
    - Plan includes treatment (based upon the client's risk of reoffending) as well as wrap around treatment services.
    - Funding from the Oregon Department of Corrections pays for these treatment services and other community reentry services, such as housing, employment, and education.
- Highlights from the plan are as follows:
  - Dramatic personnel cost increases:
    - In 2015, average cost for a sworn staff position was \$109,234. 2017 average cost is \$117,422 per position. This adds up to an \$800,000 increase in personnel costs over the prior biennium.
  - State has cut Measure 57 and Alternatives to Incarceration Program funding.
    - To balance the budget, the community corrections plan includes the following budget cuts:
      - Polygraph testing reduced from \$16,000 to \$8,000;
      - Staff training reduced from \$38,000 to \$7,000;
      - Sex offender treatment cut by \$65,000 in the first year and \$115,000 in the second year.
      - Parole and Probation Division will also not be filling four positions.

Summary of Discussion:

Q: What is a major cost driver in the budget?

A: Health care and retirement/PERS costs.

Q: How do Marion County's recidivism numbers compare to those counties that do not have Senate Bill 416 and other prison diversion programs?

A: Marion County used to have a very high recidivism rate. As it added prison diversion programs, the rate saw a definite decline.

Q: Why was the sex offender program cut?

A: Program had the greatest number of low-risk clients with low recidivism rates. The Parole and Probation Division has an alternative program that is just as effective. Want to get sex offenders to self-pay and generate some revenues, since they are better employed than the general offender population.

Q: Is the electronic monitoring program used often? Can it be programmed?

A: Used daily and in three different ways:

1. For people serving local control sentences, such as the Senate Bill 1145 offenders;
2. For sanctions if someone violates the terms of their supervision agreement; and
3. For extremely high-risk individuals.

Monitoring technology is improving and connected to satellites. If a person cuts the band off, an alert signal is immediately transmitted and the duty officer notified. Band can also be programmed to create inclusion and exclusion zones for the client. Program works extremely well.

Q: Big movement to divert people away from incarceration and yet evidence shows that as people are incarcerated, your likelihood of recidivating is three times less. Shouldn't more people be incarcerated?

A: Data conclusion is misleading in that a "new" arrest doesn't mean the person hasn't been arrested in the past. Will contact the Oregon Criminal Justice Commission and ask them to come to a future council meeting and explain the new definitions of recidivism and what this data means.

Q: Legislature extended short-term transitional leave effective January 18, 2018 from 90 days to 120 days for individuals coming out of incarceration. How will this impact or influence the community corrections plan and how offenders will be managed?

A: Marion County's forecasted numbers include funding for this extension.

MOTION: Ed McKenny moved to approve the 2017-19 Community Corrections Plan. Seconded by Greg Leo. Motion carried. A voice vote was unanimous.

### **3. MARION COUNTY ECLIPSE DEBRIEF**

Marion County Emergency Manager Ed Flick and Commander Eric Hlad from the Marion County Sheriff's Office presented this item. Summary of presentation ([see presentation](#)):

- County began working on the August 21, 2017 eclipse event in April 2017.
  - Multiagency coordination took place on a regional level to plan for the eclipse event.
  - Partnered with State of Oregon, City of Salem, and individual event organizers.
  - Built on what has been learned from past emergency exercises in the county.
  - Disseminating information out to the public resulted in a very successful event, despite the fires in the Willamette National Forest.
- In the months prior to the eclipse, Marion County studied gaps in the county's emergency services.
  - Expected record breaking traffic; breakdown in cell-phone service; shortages of food, fuel and water; an increased need for health care services; and a concern about wildfires raging out of control.
  - County assumed it would not receive back-up assistance from other Oregon counties, as they too would be stretched thin.
  - Assumed most visitors to the county would not be English proficient.
- A team of public information officers from the county health department and Sheriff's Office worked together to send joint messages to the public.

- Volunteers established a first aid station in the city of Detroit.
- County extended the reach of radio transmission into the Santiam Canyon.
- Marion County Sheriff's Office deployed a dozen deputies and a search and rescue team at the Detroit Ranger Station.
- There were no major searches in the Santiam Canyon, although the Sheriff's Office did make a trail and two water rescues.
- As the traffic volume increased after the event, the Marion County Public Works Department closed off some of the local roads to force traffic to remain on main arteries.
- Locals stayed home, but Salem saw visitors from around the world.
- Event was very successful, although no one really knows how many people attended from out of state.

#### **4. EMERGING ISSUES/PROBLEM SOLVING**

##### Traffic Issues

- Greg Leo discussed that traffic issue in northern Marion County has been a long-term problem.
- There have been some excellent steps taken to remediate traffic congestion in this part of the county, including a new sheriff's deputy who is helping with enforcement issues.
- However, local and regional transportation planners also need to look at re-engineering roads to ameliorate the traffic congestion.
- Legislature has approved some funding to plan for safer roads.
- In December, council will hear how Marion County is developing a systematic plan to deal with traffic congestion in the north county area.

**ADJOURNED 5:55 PM**