

BOARD OF COMMISSIONERS

MINUTES OF THE BOARD SESSION – Regular Session

Wednesday, November 25, 2009
Marion County Courthouse Square

9:00 a.m. Board Session
Senator Hearing Room

PRESENT: Commissioner Patti Milne, Commissioner Janet Carlson and Commissioner Sam Brentano. Also present were John Lattimer as chief administrative officer, Gloria Roy as legal counsel and Kim Hulett as recorder.

PRESENTATION

Certificate of Achievement for Excellence in Financial Reporting – John Lattimer

John Lattimer, chief administrative and budget officer for Marion County, presented the Finance Department with the Certificate of Achievement for Excellence in Financial Reporting. He said that the Finance Department is very important to the county. In an accounting year the Finance Department prepares and is audited in the Comprehensive Annual Financial Report (CAFR). This report gives information regarding where the county stands financially. Mr. Lattimer said these people do an excellent job. The CAFR report is actually a financial statement and was judged by an impartial panel of the Government Finance Officers Association of the United States and Canada. This is to meet the high standards of this program, including demonstrating a constructive spirit of full disclosure to clearly communicate an entities financial story and motivate potential users and user groups to read the CAFR.

PUBLIC COMMENT

None.

CONSENT

BOARD OF COMMISSIONERS

OLCC Application – Recommend Approval
Shooters Café and Saloon, Salem

PUBLIC WORKS – PLANNING

Receive hearings officer’s order dismissing conditional use appeal, case #CU09-029, Chapin, Clerk’s File #5635.

TREASURER

Approve a resolution establishing a change fund in the amount of \$50.00 for the Health-Adolescent Drug Treatment Services Salem office.

Approve a resolution increasing the change fund amount to \$100.00 for the Health-Adult Alcohol and Drug Treatment Services.

MOTION: Commissioner Carlson moved approval of the consent calendar. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

ACTION

BOARD OF COMMISSIONERS

1. Consider approval of a resolution approving distribution of video lottery receipts to promote economic development in Marion County. – Dan Estes

a) Travel Salem - \$30,000

Dan Estes, senior policy advisor, stated that the Economic Development Advisory Board (EDAB) has received and reviewed an application from Travel Salem. The grant amount is for \$30,000, which is the maximum allowed under the cap established by members of EDAB and the Board of Commissioners for tourism related grants. Travel Salem's project includes components such as to work over the next fiscal year developing a regional public relations strategy to promote area attractions, to promote amenities to local and national media, to develop and push a social media campaign involving websites like Twitter, MySpace and Facebook and also to provide some public relations expertise to businesses that need some help. Travel Salem also wants to work on developing a visitor information network, located along the I-5 corridor and Santiam Canyon. They would also like to develop marketing support for the various Marion County communities helping to promote the cities and the amenities within those cities.

Commissioner Milne stated this grant was discussed Monday at Management Update and she doesn't see any problems.

MOTION: Commissioner Brentano moved approval of a resolution approving the distribution of video lottery receipts to promote economic development in Marion County to Travel Salem in the amount of \$30,000. Seconded by Commissioner Carlson; motion carried. A voice vote was unanimous.

CHILDREN AND FAMILIES

2. Consider approval of the following contracts for providing Healthy Start/Healthy Families services through June 30, 2010 – Alison Kelley

- a) Catholic Community Services of the Mid-Willamette Valley and Central Coast for \$233,022;
- b) Easter Seals Children's Therapy Center for \$116,855; and
- c) Family Building Blocks for \$104,556.

Alison Kelley, Children and Families director, introduced Lona O'Dell who is the executive director of the Easter Seals of Oregon Children's Therapy Center. Ms. Kelley said she was here to request approval of three new contracts to deliver Healthy Start Services in Marion County. The contracts will be for Catholic Community Services in the amount of \$233,022; Easter Seals Children's Therapy Center in the amount of \$116,855; and, Family Building Blocks in the amount of \$104,556. Ms. Kelley said this money comes through the local Children and Families Commission via the State Commission on Children and Families. Healthy Start is a home visiting program that is a child abuse prevention program. It is authorized by ORS 417.795 and Healthy Start, as a state wide child abuse prevention program, provides home visits for first time parents in order to insure healthy, thriving children and nurturing, caring families in all of Oregon's communities. It is part of a national network of Healthy Families America and it is a best-practice, researched-based, evidenced-based program with proven results.

Ms. Kelley said that children and families who participate in Healthy Start have far lower levels of actual child abuse than families who don't participate in Healthy Start. It is based on risk factors present in the lives of families, including poverty, issues with mental illness or drug and alcohol addiction. These are items that impair the safety of children and make it harder for families to create the loving and safe environment and bonding and nurturing that help children succeed. The role of the local commission on children and families includes disseminating the funds at the local level, making recommendations to the board, monitoring the Healthy Start contract and performance and providing support and technical assistance to the Healthy Start Advisory Committee.

Ms. Kelley said that for the last six years in Marion County, Catholic Community Services administered the Healthy Start Program. This year there was a statewide redesign process and this provided an opportunity for the state to review how Healthy Start services were being delivered. Part of the redesign process was driven by budget tension and the state commission asked the redesign committee to review if there were any ways that Healthy Start services could be delivered more effectively, more efficiently with interconnectedness between regions or counties. Ms. Kelley said she began having conversations with the Great Beginnings early childhood consortium in July. She said this is a very energetic consortium that is an arm of the Children and Families Commission. Some needs were identified with these meetings. They identified the need to get more services out to children who qualify, the need to deliver services where kids and families are located, and a great desire among county stakeholders to create an integrated system of early childhood services and support. She said they then held two public work sessions on October 5 and 6. There were about 40 representatives in attendance from the community. Ms. Kelley said the results of the work sessions and efforts are the three contracts listed above. She said this is a new service delivery model for Marion County and the stakeholders are very excited and it has created a number of possibilities and opened up conversations. During the public work sessions, long-term and short-term goals were identified. Ms. Kelley said in regards to the long term they anticipate that the Healthy Start Advisory Committee will be working closely and in a more integrative fashion with the Great Beginnings early childhood consortium to take the goals a step further and be more effective. In regard to the short-term goals, they are looking at creating a really integrated team among all three service providers. Those providers are Catholic Community Services, Easter Seals and Family Building Blocks.

Ms. Kelley reiterated that some of the recommendations coming down from the state redesign committee included wanting to see more co-location with other early childhood serving agencies such as the relief nurseries in counties where there are relief nurseries. She said Family Building Blocks is a relief nursery in Marion and Polk Counties. The state also wanted to see some consistency in service delivery among experienced providers. Ms. Kelley believes that the new model created in collaboration with county partners meets several of those objectives. The bottom line is looking at ways to get more services to more families. Family Building Blocks provides early childhood therapeutic education and helps families who are dealing with a variety of social and economic stressors. They help them learn how to bond more carefully and more intentionally with their children and help create safe environments. Easter Seals provides children's therapy and mental health services. Catholic Community Services has a number of staff members who have expertise in meeting the needs of the families that they visit through the home visitations.

Lona O'Dell said that Easter Seals Oregon began in 1947. In the late 1990's Easter Seals Oregon came into the Salem area and merged with the Children's Guild. She said the Children's Guild was struggling, as often small 501(c)(3)s do, and the merger with Easter Seals Oregon created some financial stability. In the last few years there has been the opportunity for some great growth. The Children's Therapy Center began with physical therapy and eventually added occupational therapy and speech therapy. Just a few years later mental health therapy was added. By the time the Children's Guild merged with Easter Seals Oregon it had those three strong therapies. About six years ago, Easter Seals of Oregon picked up the contract for the Polk County Healthy Start Program. Ms. O'Dell said they have had wonderful results with their program and due to the Healthy Start Director, Kathy Gibbs. She said the wonderful thing about being in a service agency that provides early childhood services is that Healthy Start can be enhanced. She said during the past six years Easter Seals of Oregon has worked very closely with the Marion County program because Polk County has no birthing hospital. She said one of the priorities to identify parents is to work with Marion County Healthy Start and going into Silverton, Salem, Santiam and out of county hospitals. Ms. O'Dell said their primary funding sources for Easter Seals Children's Therapy Center is the large Marion County mental health contract. They have the Polk County Healthy Start contract and also take private insurance.

Ms. Kelley said that a lot of the work of the local commission feeds into Marion County's enterprise approach as a whole. She said they are very interested in helping their entire county become safe, strong and successful. She added that there are some fairly high rates of child abuse, neglect and threat of harm in this county. The Children and Families Commission is working on tools to break those inter-generational cycles. Children that are victims of abuse are going to be a lot more likely to commit abuse as adults. Ms. Kelley publicly commended Catholic Community Services for their leadership, their executive director, Jim Seymour and their Healthy Start Program manager, Elizabeth Underwood. She said they had a very serious challenge moving this model from a single provider to a collaborative provider. She said that Catholic Community Services approach was to say they want this collaboration to work and would do everything they could to help it work. Ms. Kelley said that is an exemplary model of leadership from a private, non-profit organization.

Commissioner Carlson said she was very pleased to hear that the three providers are going to do more outreach in the rural areas. She asked Ms. Kelley to comment on the outreach process. Ms. Kelley said one of the chief challenges faced when trying to make a successful transition was how to divide the assignments between the three providers. In the first phase of the transition, they will be prioritizing continuing service to families so no families are lost. They looked at the geographic distribution of the counties and asked each of the three providers what their strengths were and where they were setup to deliver services. All providers have a presence in the greater Salem/Keizer urban area. Catholic Community Services has committed to providing services in the north part of the county, including Woodburn and other unincorporated and urban areas. Easter Seals has committed to focusing in the south part of the county, Jefferson, as well as the Salem/Keizer area. Family Building Blocks has committed to taking a look at the needs and providing services up the canyon.

Ms. Kelley said they didn't put these divisions in the contract because in order to achieve the most flexibility and continue to keep up services to the families, it may take a little give and take in that area. She said there are approximately 5,200 live births every year in Marion County and 1,900 of those births happen in the Silverton area. Approximately 20-30% of these are first births. Transportation is a big issue for these folks that struggle with other resources.

Commissioner Brentano said he felt very highly of all three providers listed. He asked about the funding and confirmed that it ended June 30, 2010. He offered to help if there was anything he could do to help with the extension. Ms. Kelley said the legislature will be reconvening in February, but it is uncertain at this time how much money will be available to work with. She said that as a statewide coalition they would be advocating for these prevention services, because those services are actually threatened when budgets become tight. She said the contracts are only written through June 30, 2010, but the intent is to renew these contracts.

Commissioner Carlson said she would be more concerned, but knows know that Easter Seals currently runs the Polk County Healthy Start, so there is already a staff in place and this is just an expansion. Catholic Community Services was running the program, but not able to use all the resources that they were receiving. The person listed on the contract for Family Building Blocks used to run the entire Marion-Polk Healthy Start. She said these are three very experienced organizations that will make a difference. She commented that the legislature has been encouraging the programs to leverage funding. In the legislation for relief nurseries there is actually a requirement that there is 25% private money leveraged against the public dollars. Commissioner Carlson felt this model would allow the organizations to have more community resources be part of the program.

Commissioner Milne thanked Ms. Kelley for everything she had done to make this collaborative effort happen.

MOTION: Commissioner Carlson moved approval of the following three contracts for providing Healthy Start/Healthy Families services through June 30, 2010: a) Catholic Community Services of the Mid-Willamette Valley and Central Coast for \$233,022; b) Easter Seals Children's Therapy Center for \$116,855; and,

c) Family Building Blocks for \$104,556. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

PUBLIC WORKS – PLANNING

3. Consider decision regarding comprehensive plan amendment floodplain/greenway development permit, Windsor Rock Products, Inc. case #CP/FP/GW 09-3, Clerk's File #5627. – David Epling

David Epling, planning, said this case involves an application for a comprehensive plan text amendment to add a mineral and aggregate site to the Significant Sites Inventory of the Marion County Comprehensive Plan and a floodway, greenway permit to allow extractions of aggregate material on this site. The Marion County hearings officer held a hearing on this application on May 13, 2009 at which time the applicant presented information required under Oregon Administrative Rules and the County Rural Zoning Ordinance. The record was left open until June 3, 2009, to allow the applicant to present additional information. On September 18, 2009, the hearings officer found that the application complied with the applicable criteria. The hearings officer issued a recommendation to grant the application subject to meeting conditions listed in the report. The Board of Commissioners held a hearing on this application on November 4, 2009, at which time the applicant and opponents presented additional information to the board. The applicant requested that the record be left open until November 18, 2009, in order to respond to concerns presented by the opposition. The applicant stated that no new evidence was submitted as part of the rebuttal testimony and all references are to documents and evidence currently in the record. The rebuttal information submitted by the applicant included a written statement discussing each of the points offered by the opposition, a discussion of two reports mentioned during the hearing, information and rebuttal concerning methodology for core drilling of aggregate samples, a letter from Doug Zielinski dated May 29, 2009, and letters and information in rebuttal regarding a sampling and quality of aggregate material. The board's options for this case include improving the application with the hearings officer's recommended conditions of approval or adding conditions at this time; denying the application or remanding the application back to the hearings officer for further consideration.

Commissioner Brentano asked if there were any other conditions than what's in the hearings officer's report. Mr. Epling added that staff didn't have any other conditions.

Commissioner Carlson commented that she had re-read the hearings officer's report as well as the new materials. She said that what was heard at the public hearing really falls into two categories. The hearings officer found that the applicant met all the legal requirements in terms of the assumptions that were made and how the studies were done. She said the point was made and was well taken that the company that was used to do those studies used appropriate methodologies and that the arguments against them are more on a philosophical level than they are on a methodology level. She said aggregate is not the most popular farming industry and she understands the concerns, but aggregate is a very important industry. Commissioner Carlson said the board's job is not to insert their philosophy either way, but to follow what the law says. She thought the hearings officer did a good job of insuring the board is doing that and she feels comfortable. The second argument that was made was that most everyone supported the application, but wanted to insure that in the reclamation plan the property is put back into its

farmland state. The applicant responded that it would be difficult, but they would do it to the extent that they could. She said there is a state agency that will oversee the reclamation plan.

Commissioner Milne said that she was also comfortable with the hearings officer's recommendation. She said if the applicants are conforming to the laws and guidelines they have met their criteria standard.

Commissioner Brentano said the quantity of material is prevalent and the quality is good. He said he does care about private property and the availability of a person to diversify to other forms of income from their property. He said that this application does that and the reclamation plan is good.

MOTION: Commissioner Brentano moved approval of the comprehensive plan amendment/floodplain/greenway development permit, Windsor Rock Products, Inc., case #CP/FP/GW 09-3, Clerk's File #5627 and accepts the hearings officers report and conditions of approval. Seconded by Commissioner Carlson; motion carried. A voice vote was unanimous.

**PUBLIC HEARING
9:30 a.m.**

None.

Commissioner Milne then read the calendar.

Commissioner Milne adjourned the meeting at 10:03 a.m.

Attachments: None.

ABOVE MINUTES APPROVED

CHAIR

COMMISSIONER

COMMISSIONER

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