

BOARD OF COMMISSIONERS

MINUTES OF THE BOARD SESSION – Regular Session

Wednesday, September 9, 2009
Marion County Courthouse Square

9:00 a.m. Board Session
Senator Hearing Room

PRESENT: Commissioner Patti Milne, Commissioner Janet Carlson and Commissioner Sam Brentano. Also present were John Lattimer as chief administrative officer, Jo Stonecipher as legal counsel and Kim Hulett as recorder.

PRESENTATION

Dog Fest 2009 and quarterly update on dog shelter. – Allison Barrows

Allison Barrows gave a presentation on Dog Fest 2009 and an update on the dog shelter. Dog Fest is September 12, 2009, and was created in 2003. Last year's event was a huge success with over 300 dogs. This annual event helps raise money for the Marion County Dog Shelter and provide care for the dogs.

Ms. Barrows added that they have been doing videos with CCTV to show the shelter's adoptable dogs. She then talked about the dog extravaganza at the Woodburn Company Stores last year, which was a huge success. It is being held again this year on November 7, 2009. Tickets for attendance at the extravaganza are \$25. If the shelter sells over 100 tickets, they are eligible to participate in a portion of the raffle prize money. This goal was met in 2008 with well over 100 tickets sold.

PUBLIC COMMENT

None.

CONSENT

FINANCE

Approve amendment #1 to modify the lease with Community Sun Gardens to lease county property at the health complex for a community garden.

HEALTH

Approve receipt of \$124,556.96 from Oregon Health & Science University for continuation of services under the resource and services administration grant.

PUBLIC WORKS

Receive engineer's report regarding request to gate no name road off Lakeside Drive and set a public hearing date for October 7, 2009.

PUBLIC WORKS – PLANNING

Receive appeal of hearing officer’s denial of administrative review, case #AR09-015, Mt. Angel Telecommunications, Inc., Clerk’s File #5624.

MOTION: Commissioner Brentano moved approval of the consent calendar. Seconded by Commissioner Carlson; motion carried. A voice vote was unanimous.

ACTION

BOARD OF COMMISSIONERS

1. Consider approval of a resolution approving distribution of video lottery receipts to promote economic development in Marion County. – Dan Estes

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| 1) Agri-Plas | \$135,000 |
| 2) Rolling Hills Bakery Café | \$ 18,800 |

Dan Estes, senior policy advisor, stated that he had two grant recommendations from the Economic Development Advisory Board. The first is for Agri-Plas for \$135,000. He said they are a company located in Brooks that cleans and recycles agricultural plastics, which are then shipped overseas to make products and then shipped back to the United States. Agri-Plas now puts the plastic raw material through a process that actually cracks the carbon chains in the plastics and turns it back into crude oil. They have been selling this very high-grade crude oil to refineries. He said Agri-Plas now in needs to further expand their business and install a new transformer for power, purchase new equipment and hire additional personnel. He said he thought it was fortunate that they came to the Economic Development Advisory Board (EDAB) for a grant award. Commissioner Brentano had asked the Mid Willamette Valley Council of Governments to do a financial review of the company and a copy is in the commissioners’ books for review. Mr. Estes said the turnaround time was very quick and it was a simple format that was very easy to understand. One item contained in their review was that Agri-Plas has a low working capital or may even have negative working capital. This highlights the position that a lot of our businesses and industries are in right now due to current financial conditions.

Mr. Estes said the second grant is for the Rolling Hills Bakery Café for \$18,800. This is a bakery out of Silverton and is probably one of the more unlikely success stories for EDAB. Rolling Hills Bakery Café started out as a retail application, which typically does not receive grants from EDAB. The multiplier effect for retail is not as great as it would be for manufacturing and usually does not produce the types of jobs that have a higher-base wage. The owner of the café stated on her application that she was looking to expand her product line and extend her business through manufacturing soups, cream cheeses and a product called SortaSausage. She was connected with Chemeketa Community College to study creating a successful business plan and understand profit and loss statements and how to maximize purchasing power. After three or four trips to EDAB she came back with a completed business plan that was considered solid by the board.

Commissioner Milne said she thought the written background information presented was thorough. She commented that although a business owner might rework their plan a few times is

for the betterment of the proposal and the success of the business that they come to the EDAB for assistance.

Commissioner Carlson said she really appreciated having the Mid Willamette Valley Council of Governments do the financial review, especially for a grant as large as \$135,000. She would encourage them to continue to provide this assistance to the limits of their capacity to make sure the dollars are given to businesses that are viable. She noted that the document they provided illustrated the assets, liabilities, and net worth of Agri-Plas and that the council had come to the conclusion that Agri-Plas was a viable company. She noted that the council suggested that EDAB require Agri-Plas to use other funds to purchase and install the new equipment and then disburse the grant proceeds after the equipment is in place. Mr. Estes said that was a correct understanding of the process and that traditionally EDAB operates on a reimbursement basis. The board will grant an award and the company will purchase the equipment, conduct the training, etc., and then the business owner will provide the board with receipts and an invoice.

Commissioner Brentano stated he was more concerned about grant availability and wanted to know how much money was left in the fund and if these large grants would take the remaining resources for this year. Mr. Estes stated that these two particular grants were figured into the last lottery work session that was conducted. He estimated that there was about \$125,000 left, which does not include supplemental funding set aside for the commissioners' use. Commissioner Brentano asked if EDAB was still taking applications. Mr. Estes stated that they were and that grants were becoming more competitive as less money becomes available.

MOTION: Commissioner Carlson moved approval of the resolution approving distribution of video lottery receipts to promote economic development in Marion County; 1) Agri-Plas 135,000; and 2) Rolling Hills Bakery Café \$18,800. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

BUSINESS SERVICES

2. Consider approval of an order appointing Jacqueline Keller-McCormick to the Marion County Weed Advisory Committee (MCWAC) for a term ending June 30, 2010. – Tanya Beard, substituting for Glenis Chapin.

Tanya Beard, Public Works, asked for approval of the appointment of Jacqueline Keller-McCormick to the Marion County Week Advisory Committee for a term ending June 30, 2010. Ms. Beard stated that this is a current vacant, at-large position on the committee. Ms. Keller-McCormick submitted an application and then was invited to attend one of the meetings to insure the committee was what she wanted to volunteer for. Ms. Beard then introduced Ms. Keller-McCormick.

Ms. Keller-McCormick told the commissioners she had been a farmer in Oregon since 1966 and had raised hogs, rabbits, and horses. She has lived in Clackamas County and in 1999 she moved to Brooks in Marion County. She is currently employed by the City of Mt. Angel as a code enforcement officer and finds the job very rewarding. As a member of this committee, she said she would be dedicated to land stewardship, the committee's commission, as well as to its bylaws. Furthermore, she is committed to Marion County's noxious weed problems and will work as a member of the team to educate citizens in order to promote good land stewardship.

She finds this a great opportunity to work with others who share the same passion to protect our natural resources.

Commissioner Milne thanked Ms. Keller-McCormick for volunteering her services and time and commented that her background would be valuable and appreciated. Commissioners Brentano and Carlson expressed their agreement.

MOTION: Commissioner Brentano moved approval of an order appointing Jacqueline Keller-McCormick to the Marion County Weed Advisory Committee for a term ending June 30, 2010. Seconded by Commissioner Carlson; motion carried. A voice vote was unanimous.

Commissioner Milne then asked Tanya Beard to comment about the schedule for MCWAC meetings and about any particular ongoing projects. Ms. Beard stated the Weed Advisory Committee meets the second Saturday of every month from 7:30 a.m. to 9:30 a.m. There is an all-day workshop coming up on September 25. This workshop will be catering specifically to people who would like to train others regarding noxious weeds. Some of them include master gardeners, landscapers, employees from the Forestry Department and the Bureau of Land Management. They will be provided a list of Marion County noxious weeds and educated in ways that they may assist the committee in control or eradication whenever possible.

CHILDREN AND FAMILIES

3. Consider approval of the revised Children and Families Commission bylaws. – Alison Kelley

Alison Kelley, Children and Families director, presented proposed revisions to the Children and Families Commission bylaws. She said these bylaws are to be submitted to the board every three years; however, this has not occurred since 2005. She then summarized some of the changes. The language has been aligned with the current strategic and six-year plans, including a restatement of the mission, which is, “To bring together the efforts and resources to ensure an equal opportunity for all children and families in Marion County to attain their full potential.” Under section four the goals are the goals that we now see in our current strategic plan. All of these goals are designed to help mobilize the community and help community members become more engaged in their own wellness and health.

Ms. Kelley stated that throughout the document there are some changes to the name of the *Children and Families Department* as it previously was the *Department of Children and Families*. There also is a change to the number of executive committee members. Previously, there was a cap on the number of executive committee members and now this cap has been removed in order to allow for more representatives of our action teams and consortia to participate in the executive committee. The executive committee is becoming more of a problem-solving forum. She said she thought it would help the members to become more engaged in problem solving of emerging issues.

Ms. Kelley mentioned there is a new consortium as was discussed last year, which is the Guido Caldarazzo Cultural Consortium. This consortium has been helpful in responding to the changing demographics in our county. The former Marketing Committee has been changed to Marketing and Public Education, reflecting some activity that will transpire this year.

Commissioner Carlson commented that she was very comfortable with the changes that are being made to the bylaws. She commented that she and Alison went through these bylaws thoroughly.

Commissioner Carlson stated that page seven clarifies the decision-making procedures. For routine actions, the commission will use the standard majority-minority voting procedures. For major decisions there is a consensus-based decision making process that is outlined in the bylaws.

Commissioner Milne expressed her appreciation to Ms. Kelley for all her hard work on the Children and Families Commission bylaws.

MOTION: Commissioner Carlson moved approval of the revised Children and Families Commission bylaws. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

PUBLIC WORKS

4. Consider approval of a revision to an intergovernmental agreement with the Oregon Department of Transportation for the realignment of the intersection of Hwy 99E and Checkerboard Road. – Karen Odenthal

Karen Odenthal, Public Works, said that this was the intergovernmental agreement with the Oregon Department of Transportation (ODOT) regarding the Checkerboard Road project that the commissioners signed on June 10, 2009. When it was sent to ODOT for signature, there were a few things they didn't like in the wording and made some changes. This agreement is being brought forward today for the commissioners to re-sign. Ms. Odenthal said the changes were very minor and more clarifications were needed. She said it is a \$2.3 million project, which is scheduled for construction in the summer 2010. The county's obligations are still to accept the jurisdiction as a new alignment. She explained that the changes in the language were very simple. Showing the alignment was eastward when it should have said westward. Ms. Odenthal said there was language that said, "The parties agree that the county has ownership," and now the word ownership has been replaced with control. The biggest change was when the language talks about the county agreeing to transfer to the state its interest, instead of donate jurisdiction. She said the state will prepare and the county shall execute any documents necessary to affect the transfer of the property to the state. Ms. Odenthal said there is a detention basin that needs to be built in the area and there is not a distinct clarity of who owns the property between the two roads. She said that a decision was made to declare the little piece of property needed for the detention basin for Hwy 99E, will be dedicated to Hwy 99E. The remainder of that piece of property will be with the county.

MOTION: Commissioner Brentano moved approval of the revision to an intergovernmental agreement with the Oregon Department of Transportation for the realignment of the intersection of Hwy 99E and Checkerboard Road. Seconded by Commissioner Carlson; motion carried. A voice vote was unanimous.

SHERIFF

5. Consider approval to receive \$302,768 from the Bureau of Justice Assistance for the Second Chance Act Prisoner Reentry Initiative grant and authorize the chief administrative officer to sign the grant award documents. – Acting Undersheriff Troy Clausen, Allycia Wiley

Acting Undersheriff Troy Clausen stated that he and Allycia Wiley were here to ask approval to receive funds from the Bureau of Justice Assistance program for the Second Chance Reentry Initiative that began in Marion County. He said it was a very collaborative approach to a particular problem in the public safety community. He said the problem is the issue of offenders reentering into the community and having the necessary services provided to them with opportunities to be successful.

Acting Undersheriff Clausen said that Marion County supervises about 4,260 offenders currently. Of that, approximately 700 offenders are released annually back into the community. Statistics show about 23 percent of those released will commit a felony within three years of being released and nearly 40 percent of the offenders waiting for court appearances are charged with felony property crimes and other issues. A survey that was conducted in 2007 by the Pacific Policy and Research Initiative found that 72 percent of the 565 inmates interviewed at the Marion County Jail had indicated that they had used methamphetamine at some point in their lifetime and that 53 percent of those were using methamphetamine immediately prior to their arrest. Alcohol and prescription drugs are also prevalent within the offender population. Unemployment and housing issues are definitely issues for offenders returning to the community.

Acting Undersheriff Clausen went on to state a very comprehensive program was started and several community partners came together to target these particular individuals who needed this type of help to get back into the community. He said that some of the organizations that have been part of the re-entry task force included Amerititle, Catholic Community Services, Chemeketa Community College, most of the city police departments, state police, the Coalition for Equality, Commercial Real Estate Brokers, defense attorneys, the district attorney, Marion County Community Corrections, the sheriff's office, the board of commissioners, the Marion County Community Corrections Board, Oregon Department of Corrections, Salem Housing Authority, St. Vincent de Paul Society, Community Action Agency and the Commission on Children and Families. Other task force groups have been put together such as the Guido Caldarazzo Methamphetamine Task Force and Barrier Busters.

Acting Undersheriff Clausen stated this was a very detailed, comprehensive plan of support services that will be provided with the \$302,000 that the federal government has awarded to them. The majority of the money will be used to help expand the wraparound services that community corrections provides, including expanding employment assistance to targeted participants, create and expand transitional housing opportunities for selectees, work with community partners to expand capacity and service delivery referrals for substance abuse, mental health services, education, medical, basic needs and specialized employment services. He said they are also looking to expand their family support groups including parenting with the Center for Family Success, which provides training and support for families that need to walk with offenders as they are trying to transition back into the community. He stated there also is the need to expand their ability to track these issues and insure they have the ability to demonstrate that the program is successful. This will expand their client tracking system and help to organize

community-wide events to further the knowledge base of the transitional issues that the offenders are facing when they come back into the community.

Commissioner Milne confirmed there are stipulations or conditions from the Department of Justice that the county has to abide by. She asked what were some of the requirements that need to be met and what needs to be considered in receiving this money. Acting Undersheriff Clausen said that the grants target the adult medium-to-high-risk offenders, who are motivated to change, which is done through an internal process at community corrections to assess their motivation to change. Ms. Wiley added that the biggest stipulation is a match requirement for the funding, which is a 50 percent match requirement, 25 percent of which is considered in-kind services that we are already providing, and the other 25 percent being a cash match, which are new services that we will be providing. Two of the positions to provide these services are new to the Sheriff's Office. One is an employment integration specialist and the other is an employment coordinator. There are performance measures that will need to be met and there is an expected movement of the county's recidivism rate for the target population. She said they are also to reduce the crime rate and increase employment opportunities. She said the list of performance measures they need to meet is several pages long.

Commissioner Carlson commented that the documentation says that any time a federal grant is accepted, you must affirm that you are going to follow audit standards and financial requirements. In addition, she said that a Marion County 2007 jail survey confirmed that approximately three-quarters of the inmates surveyed said they had children. In addition to their drug and alcohol problems, they are parenting children. She said that the philosophy behind the Marion County Reentry Initiative is to focus on these children as well, not solely their parents. With federal earmarks, the Center for Family Success has been developed and presently it serves about 60 people a year. There are over 4,000 individuals under supervision at this time. There are about 600-700 exiting incarceration every year and 60 being served in the Center for Family Success. Commissioner Carlson said that in the previous spring they were able to open a transitional housing facility modeled loosely after the one in Eugene called Sponsors. It is called Quest for Change and has 12 beds every 90 days. She said about half of the 4,000 under supervision are homeless. Commissioner Carlson said this is a big vision with a big target to try to fulfill. She added that with this grant they are envisioning serving about 350 individuals next year. There are a number of deliverables that have been promised to the federal government in certain timeframes and if they are fulfilled there is a possibility of having this grant renewed two more times. This, of course, depends on federal funding availability. This also depends on the county's local performance, which is a huge part of getting this grant renewed.

Commissioner Carlson said that the grant does allow Marion County to continue services at Quest for Change. Quite a bit of the funds will go for staff at this facility, as well as rent, food, transportation and other program costs. Some funds will go for the staff that has been at the Center for Family Success. This program is evolving to a Chemeketa campus based program and is targeted to start in January 2010. Commissioner Carlson said there is a community event that is going to happen on October 15, 2009, at the Red Lion Hotel. There is money in this grant that will help pay for the room rental, food and program materials.

Commissioner Carlson said it will take a lot of effort to fulfill all the responsibilities that are required by this grant.

Acting Undersheriff Clausen said that the 90-day transition period is very crucial for those individuals coming back to the community. He said to get the individuals into something structured for that 90-day period will allow them to re-integrate and help drop the recidivism rate.

MOTION: Commissioner Carlson moved approval to receive \$302,768 from the Bureau of Justice Assistance for the Second Chance Act Prisoner Reentry Initiative grant and authorize the chief administrative officer to sign the grant award documents. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

**PUBLIC HEARING
9:30 a.m.**

None.

Commissioner Milne adjourned the meeting at 10:16 a.m.

Attachments:

ABOVE MINUTES APPROVED

CHAIR

COMMISSIONER

COMMISSIONER

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