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IN MEMORY OF DEP. KELLY FREDINBURG—31
Can you please describe the major accomplishments of the Sheriff’s Office during 2009?

The biggest accomplishment of the Sheriff’s Office was the development of our four core functions and top 10 objectives (see right page). I wanted to make sure all staff understood our core areas to focus on, and then I asked our Leadership Team (all supervisors) to expand those core functions by coming up with our top 10 objectives for 2010. Public safety is our ultimate goal, but giving Sheriff’s Office staff and our community members an idea of how we strive towards that goal, what we are focusing on and how we set our priorities is critically important. It helps all staff – myself included – feel like we all have something to commit to together.

Aside from just enforcing laws, how does the Sheriff’s Office benefit the community?

The Sheriff’s Office is unique because it encompasses a large portion of the public safety system in Marion County – from arrest to incarceration to community supervision. The Marion County Jail holds all offenders who have been arrested in Marion County until their trial. When an offender completes his or her sentence, our Parole & Probation Division typically receives that person as an offender to supervise. We get a system-wide perspective and we have experts in each arena “working under one roof,” so to speak. This is also why I and my Leadership Team strive to provide unity within our office. There is tremendous opportunity for collaboration between the teams of our Office to provide some unique solutions to public safety problems. I consider this a great benefit to the community.

What does being Sheriff mean to you?

This is a great question. I honestly appreciate the support of the people within the Sheriff’s Office and the community. It’s an honor for me to give back to the community that raised and supported me. I enjoy being involved, listening and problem solving. When I’m in the community or speaking at events, I often mention improving “livability” in Marion County. To have the opportunity to take on some of the issues facing residents of Marion County and find ways to leverage resources to improve livability and increase safety is a joy to me.

As the leader of the Sheriff’s Office, what are key attributes that you expect from your staff?

I’m always looking for people who are willing to contribute to the greater good; those who have the best interests of the community in mind. I expect people to make the tough decisions and do the right thing. I know that this isn’t always the easiest thing to do. It shows great character when someone is not afraid to stand up for what is right.

What does 2010 hold for you, the Sheriff’s Office and our community?

Like any agency, it’s going to be a challenging time, given the state of the economy. In 2009, we faced a reduction in our budget. I’m so impressed at how our Office stepped up and continued to provide a great level of service. I see dedication in our employees and I hope the community feels that, despite the cuts we took. On one hand I see a challenge, but on the other I see potential in our leaders and staff, and that is exciting. I enjoy going after problems – its what makes this job fun. I get to seek out the best solutions. For 2010, we have developed some “key indicators” that we are going to focus on to effect change. One of those is dealing with mentally ill offenders in our system. We want to see offenders who have contact with our system directed to the correct resources, so we don’t overwhelm the Jail with people who (with the help of other resources) shouldn’t be there. It’s a positive step for those with mental illness and for taxpayers.

Anything else you’d like to add?

I feel like we have solid direction and commitment from our leadership and staff. I know that with commitment and drive, we’re going to do the right thing and be on the cutting edge of public safety.
Our Core Functions

1. **Keeping our community safe** through maintaining a safe and secure jail and work center, patrolling and conducting criminal investigations, providing civil process, supervising offenders through Parole and Probation, providing search and rescue response, and keeping our courts safe and accessible to the public through judicial security.

2. **To continue to work collaboratively with our community and public safety partners** with an emphasis on the prevention of crime, problem solving, and being responsive to the community’s needs for public safety.

3. **To continue to seek and retain professional and competent staff** as well as continue the professional development of all employees.

4. **To be fiscally responsible** and maximize the public’s resources that we are entrusted with.

Our Top 10 Objectives

These 10 objectives are the guiding principles behind the decisions we make as an Office.

1. Focus on employee safety as a first priority at all times;
2. Focus on the legitimate, identified needs and priorities of the residents and visitors of Marion County;
3. Demonstrate fiscal accountability through showing taxpayers a high return on the public funds entrusted to us;
4. Steadily contribute to the quality of life in our community by involving our citizens;
5. Steadily enhance our relationships, communications, and mutually-beneficial partnerships;
6. Contribute to employee satisfaction by creating and maintaining an internal culture that values employee input, personal accountability, and recognition for a job well done;
7. Systematically work toward maintaining adequate, sustainable, dedicated funding for current and future Sheriff’s Office operations, infrastructure, training and staffing;
8. Support Marion County’s economic growth and future direction by recruiting and retaining well-qualified, well-trained professional team members focused on public safety;
9. Focus on the highest professional standards of public safety and our core services within the resources provided to us;
10. Demand management excellence by ensuring we are planning for the future needs of our community and our employees.
A Message from Undersheriff Troy Clausen

“To whom much is entrusted, much is expected.”

I’m very proud of the strides that our Office made during 2009. We faced some challenges, but our accomplishments are our focus as we move into 2010. We built partnerships to resolve community issues, made tough budget decisions while keeping in mind our determination to offer the best service possible to the public, and shifted our philosophy on leadership. The residents of Marion County have entrusted us with their safety and security, and that is something we take to heart. A phrase that I continually remind our staff of is, “To whom much is entrusted, much is expected.” In 2010, we will continue to serve and protect Marion County with the highest expectations.
MARION COUNTY DATA
Capital: Salem
Area: 1,194 square miles
Established: July 5, 1843 (renamed Marion County in 1849)
Cities: 20 incorporated
Elevation: 154 feet at Salem
Average Temp: Jan. 39.3 F; July 66.3 F
Annual Precipitation: 40.35 inches
Principle Industries: Government, food processing, lumber, manufacturing, education, tourism, and agriculture.

Celebrating 160 Years of Service in 2009

2009 marked the 160th anniversary of Marion County. Previously included in the Champooick (or Champoeg) District (which encompassed a large area from California, to the Rocky Mountains) the large district was reduced in 1846 to our current county boundary lines. In 1849, the county was renamed Marion County in honor of General Francis Marion. 1849 was the same year that Salem was designated the county seat. The territorial capital was moved from Oregon City to Salem in 1852.

To celebrate and commemorate 160 years of service to the community, the Marion County Sheriff’s Office sworn staff purchased and wore a commemorative badge that resembled a badge that the sheriff, deputies, constables, and peace officers of the historical past wore. Staff pinned their commemorative badge on their uniforms on January 1st, 2009, and wore them until January 1st, 2010. Support staff had the option to purchase a commemorative polo shirt with an embroidered badge to honor our 160th anniversary. Thank you, Marion County, for your support over the years!
Budget Report

We were asked to reduce our 09/10 general fund budget by (5%) in Materials and Services and (7.5%) in Personnel Services, totaling $2,001,789. The Sheriff’s Office Executive leadership team met and identified the mandatory and essential public safety services that our office provides for the citizens of Marion County. With these mandatory and essential duties as a priority and an emphasis on keeping as many full time employees, and making the reductions evenly across the Office (so as not to throw the system off balance) the Executive Team conducted a thorough review of all Sheriff’s Office programs and services. Reductions included:

Personnel Services

- Eliminated all temporary employees in the Judicial Security Unit. Pulled staff from other areas.
- An elimination of vacant positions. The duties and assignments for these positions were reassigned to existing nurses, Sergeants, and Enforcement Deputies.
- Eliminated 5.25 support positions. Staff laid off.
- Work Center reduced from 144 beds to 72 beds: Four staff laid off.
- Salary/overtime and COLA reductions made up the remainder of the personnel deficit.

Materials and Services

- 18 vehicles were removed from the patrol vehicle fleet.
- Replacement purchases for selected institutional/janitorial supplies were not made.
- Reductions were made to training and field supplies.

BELOW: Total budget comparison FY 08-09 to FY 09-10. The white dots connected by the black line is the percent change (indicated on right side of the chart) in each program.
### 2008-2009 Sheriff’s Office Revenue

<table>
<thead>
<tr>
<th>Revenue Source</th>
<th>Amount</th>
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<tr>
<td>911 Monies</td>
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<tr>
<td>Charges for Service</td>
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<td>Community Corrections SB 1145</td>
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<td>Community Corrections Subsidy</td>
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<td>Community Corrections Transfer</td>
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<td>Criminal Justice Transfer</td>
<td>$14,043</td>
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<td>Department of Justice</td>
<td>$345,631</td>
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<td>Federal Grants/Contracts</td>
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<td>Fines and Forfeitures</td>
<td>$169,316</td>
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<tr>
<td>General Fund Transfer</td>
<td>$128,930</td>
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<td>Interest</td>
<td>$1,340,486</td>
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<td>Net Working Capital</td>
<td>$52,472</td>
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<td>OOSA</td>
<td>$23,851</td>
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<tr>
<td>Other Federal Revenue</td>
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<tr>
<td>Other Fund Transfers</td>
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<td>Other Revenues</td>
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<td>Settlements</td>
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<td>State Grants/Contracts</td>
<td></td>
</tr>
</tbody>
</table>

### 2008-2009 General Fund Expenditures

- Salaries: $13,972,575
- Overtime: $1,899,969
- Operations: $1,404,969
- Benefits: $5,988,097
- Medical: $757,686
- Dispatch: $937,976
- Jail Food Services: $846,348
- Fleet/Fuel: $540,793
- Training: $65,352
- Investigations: $31,911
Deputy Ryan Clarke in SWAT gear at a training exercise.
The Enforcement Division of the Sheriff’s Office made increasing lines of communication with the community a priority in 2009. Open communication leads to more trust. As a Commander, I am committed to listening to the needs of the residents of Marion County, establishing an action plan and following through.

In late 2009, we were contacted by residents with a situation in one of our more populated and active neighborhoods. We met with the residents, and through the efforts of Patrol, our Traffic Safety Team and Crime Prevention Unit collaborating with Public Works and local residents, we were able to resolve some of the neighborhood concerns and work toward some long-term solutions. Listening to the community members, identifying what we could do to resolve the situation, and then coming back to report on how things were going is a simple accountability model that we used to accomplish results.

Collaboration is key to addressing many of the issues that face our neighborhoods. We see the value in partnership and we know we can accomplish our core functions when we work to establish healthy, long-term partnerships with neighborhoods, businesses and other agencies in Marion County and beyond. We will continue to expand our collaboration and partnerships in 2010, and I hope you join us in making Marion County a safe place to live and work.

**2009 ENFORCEMENT DIVISION REPORT**

Commander Eric Hlad

**Enforcement Districts and Calls for Service**

<table>
<thead>
<tr>
<th>District</th>
<th>Calls for Service</th>
</tr>
</thead>
<tbody>
<tr>
<td>North District</td>
<td>4,306</td>
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<tr>
<td>Central District</td>
<td>13,338</td>
</tr>
<tr>
<td>East District</td>
<td>774</td>
</tr>
<tr>
<td>South District</td>
<td>3,440</td>
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<tr>
<td>Unavailable</td>
<td>2,986</td>
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</table>
SPOTLIGHT TOPIC: CRASH INVESTIGATIONS

Featuring: Deputy Kevin Ely and Deputy Casey Burnham

The Marion County Traffic Safety Team was created to improve safety on roads and highways within Marion County and to provide driver safety education. Designed to provide a balance between enforcement and education, the team of seven deputies and one sergeant take time from enforcement action to educate schools and neighborhood groups about the importance of safe driving. Within the team, two deputies are specially trained to be crash reconstructionists. Whether on or off duty, Deputy Casey Burnham and Deputy Kevin Ely respond when there is a serious or fatal motor vehicle accident that is determined to be criminal in nature. Their expertise becomes a critical piece to any potential court proceedings following a criminal traffic accident.

Beside attending the usual 16-week police academy that is required of police officers in Oregon, Deputies Burnham and Ely have also attended three nationally recognized 80 hour courses—that’s a total of 240 hours just for an initial designation as a crash reconstructionist. After each course a test is required, which takes between six and eight hours to complete.

Beyond that initial training, deputies also complete ongoing training in topics such as physics, trace evidence, pedestrian versus vehicle investigations, and more in-depth topics. Their knowledge and education in this specialized area makes them expert witnesses in court. Dep. Burnham sees his work as a way to be a voice for a person who may have lost his or her life in a motor vehicle crash. “I feel that it is important to bring closure to the involved families.” Both he and Dep. Ely like the diversity that the job brings—from planning a response to a neighborhood speeding problem, to Super Bowl Sunday DUII enforcement, to responding to a major traffic collision to help solve what happened. Enforcing traffic laws is a way to keep residents and visitors safe in Marion County. If an accident does occur, a reconstructionist can help bring answers and closure to families.
Part I Index Crimes 2009

<table>
<thead>
<tr>
<th>Case Type</th>
<th>Jan</th>
<th>Feb</th>
<th>Mar</th>
<th>April</th>
<th>May</th>
<th>June</th>
<th>July</th>
<th>Aug</th>
<th>Sept</th>
<th>Oct</th>
<th>Nov</th>
<th>Dec</th>
<th>2009 Total</th>
<th>2008 Total</th>
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<tr>
<td>Aggravated Assault</td>
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<td>1</td>
<td>2</td>
<td>6</td>
<td>7</td>
<td>4</td>
<td>4</td>
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<td>1</td>
<td>2</td>
<td>3</td>
<td>38</td>
<td>37</td>
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<tr>
<td>Murder</td>
<td>1</td>
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<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>1</td>
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<td>5</td>
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<tr>
<td>Rape, Forcible</td>
<td>2</td>
<td>1</td>
<td>1</td>
<td>2</td>
<td>3</td>
<td>3</td>
<td>2</td>
<td>2</td>
<td>1</td>
<td>1</td>
<td></td>
<td></td>
<td>18</td>
<td>18</td>
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<tr>
<td>Attempted Force Rape</td>
<td>1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>1</td>
<td></td>
<td></td>
<td>2</td>
<td>0</td>
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<tr>
<td>Total Violent Crimes</td>
<td>5</td>
<td>3</td>
<td>3</td>
<td>8</td>
<td>10</td>
<td>7</td>
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<td>4</td>
<td>3</td>
<td>4</td>
<td>60</td>
<td>60</td>
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<tr>
<td>Larceny</td>
<td>154</td>
<td>109</td>
<td>129</td>
<td>126</td>
<td>95</td>
<td>121</td>
<td>139</td>
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<td>135</td>
<td>139</td>
<td>168</td>
<td>1598</td>
<td>1771</td>
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<tr>
<td>Burglary</td>
<td>70</td>
<td>23</td>
<td>42</td>
<td>41</td>
<td>50</td>
<td>54</td>
<td>62</td>
<td>46</td>
<td>71</td>
<td>55</td>
<td>67</td>
<td>47</td>
<td>628</td>
<td>642</td>
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<tr>
<td>Motor Vehicle Theft</td>
<td>24</td>
<td>19</td>
<td>32</td>
<td>28</td>
<td>16</td>
<td>17</td>
<td>27</td>
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<td>36</td>
<td>50</td>
<td>17</td>
<td>320</td>
<td>315</td>
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<tr>
<td>Robbery</td>
<td>1</td>
<td>3</td>
<td>4</td>
<td>2</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>3</td>
<td>5</td>
<td>2</td>
<td>27</td>
<td>37</td>
</tr>
<tr>
<td>Total Property Crimes</td>
<td>249</td>
<td>154</td>
<td>207</td>
<td>197</td>
<td>162</td>
<td>193</td>
<td>229</td>
<td>209</td>
<td>249</td>
<td>235</td>
<td>254</td>
<td>235</td>
<td>2573</td>
<td>2765</td>
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<tr>
<td>TOTAL</td>
<td>254</td>
<td>157</td>
<td>210</td>
<td>205</td>
<td>172</td>
<td>200</td>
<td>234</td>
<td>213</td>
<td>253</td>
<td>239</td>
<td>257</td>
<td>239</td>
<td>2633</td>
<td>2825</td>
</tr>
</tbody>
</table>

This chart only includes major crimes. Total number of incidents for 2009 was: 25,156.

Violent Crimes: Five Year Trend

Property Crimes: Five Year Trend

The Marion County Sheriff’s Office contributes data to the Federal Bureau of Investigation Uniform Crime Reporting Program. Providing data for the UCR program is voluntary.

Part I crimes, as reported on this page, are serious crimes in nature and by volume—they are crimes that people are most likely to report to law enforcement, and they occur with sufficient frequency to provide an adequate basis for comparison.

More information on the UCR program, visit: www.fbi.gov/ucr
Early on September 12, 2009, Deputies responded to Salem Hospital Emergency Room, where Mr. Darrel Valentine was being treated for injuries to his head and face. Mr. Valentine reported that while walking his dog in his Southeast Salem neighborhood, he was approached by a man on a bike who demanded he give him all his money. When Mr. Valentine said he didn’t have any, the man struck him in the face multiple times with his fist. Mr. Valentine lost consciousness and when he woke up, he managed to walk to his house and then drove himself to the hospital. He provided a limited description of the suspect to deputies.

Five days later, Mr. Valentine died.

The sketch of a person of interest was developed (left). This is still an open investigation. We ask that any information be referred to detectives at 503-540-8007.

Open Assault Investigation:

---

Street Crimes Unit

<table>
<thead>
<tr>
<th>SCU Statistics</th>
<th>Year 2009</th>
</tr>
</thead>
<tbody>
<tr>
<td>TOTAL ARRESTS:</td>
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<tr>
<td>Meth Arrests</td>
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</tr>
<tr>
<td>Charges:</td>
<td></td>
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<tr>
<td>Warrants:</td>
<td>28</td>
</tr>
<tr>
<td>Possession of Controlled Substance:</td>
<td>73</td>
</tr>
<tr>
<td>Distribution of Controlled Substance:</td>
<td>16</td>
</tr>
<tr>
<td>Manufacture of Controlled Substance:</td>
<td>4</td>
</tr>
<tr>
<td>Drug Activity Complaints</td>
<td>207</td>
</tr>
<tr>
<td>Search Warrants:</td>
<td>9</td>
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<tr>
<td>Meth Labs Investigated:</td>
<td>0</td>
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<tr>
<td>Meth Dump Sites:</td>
<td>0</td>
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<tr>
<td>Meth Seized (in grams):</td>
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<td>Street Value:</td>
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<td>Cocaine Seized (in grams):</td>
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<tr>
<td>Street Value:</td>
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<tr>
<td>Heroin Seized (in grams):</td>
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<td>Street Value:</td>
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<td>Marijuana seized (in grams):</td>
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<tr>
<td>Marijuana Plants seized</td>
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<td>Street Value:</td>
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<tr>
<td>Pills seized</td>
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<td>Street Value of ALL Drugs Seized</td>
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<td>Drug Endangered Children in Protective Custody</td>
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<td>Weapons Seized</td>
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<td>Cash Seized</td>
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<td>Meth Awareness Presentations</td>
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Criminal Investigations Unit

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<td>Case Type:</td>
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<td>Sex Crimes:</td>
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<td>Major Assaults:</td>
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<td>Robbery:</td>
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<tr>
<td>Child Abuse:</td>
<td>45</td>
</tr>
<tr>
<td>TOTAL CASES:</td>
<td>157</td>
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Sketch of Person of Interest:
Since 1995, Marion County Sheriff’s Office has provided law enforcement services to the city of Jefferson through a contract. Under the Oregon Revised Statutes, Sheriff’s Offices are permitted to enter into agreements with cities to provide such services. Our contract with the city of Jefferson and their estimated 3,000 residents, provides for two deputies, Matt Hagan and Aaron West. Dep. West served the city for all of 2009, while Dep. Hagan started in June. The deputies bring a total of 19 years of law enforcement experience to the city streets. However, residents see far more than just the benefit of their years of experience. Dep. West enjoys working in Jefferson because he gets to know the people and the issues that are specific to the city. He says, “Then, I can work on creative ways of dealing with those issues. We do a lot of things that would not be considered ‘policing’. We serve as school resource officers, help city staff with livability issues, help in peer court, organize National Night Out, assist with the Mint Festival and even work security at football games – Go Lions!”

In 2009, Dep. West and Dep. Hagan linked a series of five burglaries that occurred in the city limits. Their focus on Jefferson cases helped them make the link that may not have otherwise been made if each case was handled by a different deputy. Lieutenant Bob Stai, who supervises the deputies, says that “people are more willing to provide information to a deputy they know and trust, and the deputies get to know the community, available resources and problem areas.” A great relationship between the residents and the deputies is crucial for both parties – security for the residents and support for the deputies. Jefferson High School Principal, Cathy Emmert, shares Lt. Stai’s perspective on the deputies’ role, adding that “they provide us support, counsel, advice, and cooperation. They are always willing to stop by and see how we at JHS are doing. What might seem like routine to them, seems like going above and beyond to us. They provide us with their cell phone numbers so that we can easily get in touch with them, and they never, ever make us feel like we are an interruption. They even keep a straight face when I play amateur detective!”

Dep. Hagan also serves as an advisor for the Sheriff’s Office Reserve program, so he often brings Reserve Deputies to help work in Jefferson. He has followed in the footsteps of his father, Mike Hagan, who served Marion County as a Reserve Deputy for 20 years. Dep. Hagan works a flexible schedule to make sure he can tend to community events as well as community problems. He joined the Sheriff’s Office recently formed domestic violence team, developing another area of expertise to handle any domestic issues that may be seen. “I work in law enforcement so I can help people when things are at their worst.”
Deputy Ben McGowan works in the Jail intake.
In calendar year 2009, the Marion County Jail processed 16,637 arrestees, of which 1,425 were received on Citations only, and then released back into the community without being lodged. 76% of all persons arrested in Marion County during this period were men, and 23% were women.

Of the total number of arrested; approximately 804 represented veterans, while 1,684 were foreign born. During the year only 528 of the Jail’s existing 620 beds were utilized due to County budget constraints. This and other factors to include a 50% reduction in Work Center beds resulted in an estimated 14 forced releases of inmates from Jail on a daily basis throughout the year. These forced release inmates comprised of both pretrial and sentenced offenders. Some offenders would have been kept in custody longer if funding for more beds at the Jail and Work Center had been available.

With this steady flow of arrestees, staff at the Marion County Jail continued on a course to save an estimated half million in overtime dollars per year. This was accomplished by implementing cost-efficient changes to staff schedules, while continuing our commitment to everyone’s safety.

### 2009 JAIL STATISTICS

**GENERAL**
- County Population: 314,606
- Jail Budget: $18,473,019

**BOOKINGS**
- Total Bookings: 16,637
  - Number Male: 12,658
  - Number Female: 3,979
  - Juvenile: 40
  - Measure 11: 198

**RELEASES**
- Number of Inmates Posting Security: 374
- Number of Forced Releases: 3,374

**CORRECTION SYSTEM BEDS**
- Beds in County: 620
- Beds in Use: 528 (current number of funded beds)
- Beds Contracted in Other County: 0
- Beds Contracted for Use by Other Agency: 0
- SB 1145 Inmates: 976

**INMATE PROGRAMS**
- Program Hours: 81
- Educational Hours: 350
- GEDs Awarded: 4

**MENTAL HEALTH & SUICIDES**
- Psychotropic Medication Costs: $127,592
- Number of Inmates Receiving Psych. Meds: 1,082
- Suicide Attempts: 8
- Suicides: 0

**ASSAULTS**
- Inmate-to-Inmate: 25
- Inmate-to-Staff: 0
- Staff-to-Inmate: 0

**TRANSPORTS**
- Inmates Transported: 324
- Transport Miles Driven: 5,407

**STAFFING**
- Total Full Time Employees (sworn & non-sworn): 130.5
  - Sworn FTEs: 95
  - Non-sworn FTEs: 35.5
  - Volunteer Hours: 4,243
More than 30 years ago, a Marion County Deputy and a Lieutenant saw the need to organize a system to expeditiously and economically transport prisoners across the state. Today, that system has grown to include 16 western states and nearly 500 counties. The Marion County Jail serves as a hub— or exchange point— for the 35 other Oregon counties, the Oregon Department of Corrections, the U.S. Marshal Service and Immigration and Customs Enforcement. And it’s Marion County Jail Deputy Kate Abraham’s job to make sure all those exchanges get handled quickly, efficiently and accurately.

Prisoners may be transported because they are fugitives returning to Oregon after escaping or absconding, because they have charges pending in multiple counties or states, or because they are being transferred to another prison. The transports are accomplished through a web of routes and hubs, which reduce costs and transport time for all agencies involved. During 2009, the Marion County Hub saw a total of 10,624 inmates pass through, saving our county nearly 138,099 traveling miles—an estimated $266,845.

Deputy Abraham, who helps coordinate the Marion County hub, has been a deputy since 2000. However, her career began seven years earlier as a volunteer with the Marion County Search and Rescue team. Coordinating transports is a relatively new assignment for her, but she enjoys being a representative of Marion County and collaborating with other agencies. She begins preparing for the twice weekly transport days by running reports from the Law Enforcement Data System (LEDS), pulling and confirming warrant files, preparing booking sheets for inmates who will be coming into the Jail and faxing transport orders for incoming and outgoing inmates. She also compares data in the Marion County records management system with that of the statewide LEDS system to ensure Marion County receives and transfers the correct inmates.

As Deputy Abraham steps into the hub (an enclosed sally port with multiple large holding cells) on a transport day, she carries a printout of over 100 names of inmates who will arrive from another agency and leave for either another Jail or Prison or continue on to another hub. In an average month, there are nearly 900 inmates that pass through the Marion County hub.

There is a window of time during transport day when caravans of buses can be seen entering the hub. Once
In Marion County...

- During 2009, 10,624 inmates passed through the Marion County hub.
- One full time deputy coordinates transports.
- The Marion County hub saved more than $266,000 in transport costs in 2009.

inside the secure hub, deputies unload inmates in various colored jumpsuits and their property, which has been sealed in large plastic bags. Deputy Abraham quickly moves between the holding cells and an office, where she controls the hub’s electronic doors. Working with other law enforcement personnel, she lines inmates up, reassigns them to a new agency bus and they are reloaded. Deputy Abraham activates the gate to allow the agency bus to leave. She’s proud of the role that the Sheriff’s Office plays in keeping our county and our state safe. “Marion County plays an integral part in extraditions and transports in the western states, and I enjoy being part of that.”
Deputy Mike Bell reads to Swegle Elementary School students.
2009 was an exciting year for the Operations Division. Some of these exciting highlights were the appointment of Sheriff Jason Myers and the promotion of Commander Troy Clausen to Undersheriff. With this recent change in leadership, there is a new sense of direction that focuses on the quality of life in our community.

One of the responsibilities of the Operations Division is to manage the Sheriff’s Office budget. There is a commitment from the Operations Division to demonstrate fiscal accountability through showing taxpayers a high return on the public funds entrusted to us. One of our ongoing goals has been a commitment to excellence in all we do. We will continue this goal in 2010 by providing the best possible customer service to our community and partners. We will also be demanding excellence from our leadership staff by ensuring we are planning for the future needs of our community and our employees. Author James Womack once said "Commitment unlocks the doors of imagination, allows vision, and gives us the ‘right stuff’ to turn our dreams into reality." Our pledge is to use our imagination, our visions, and our dreams to improve the quality of life for all who entrust their safety to us.

Preventing Crime in Marion County

In 2009, we continued to focus on expanding our Crime Prevention Unit and volunteer program. Twenty-seven volunteers gave a total of 2,460 hours of service in 2009, or the equivalent of approximately $42,631 in personnel savings. Programs included radar reader board, disabled parking permit enforcement, boat inspections, data entry, brochure development and safety fairs. The Crime Prevention Unit continued their efforts in community education, safety events, promoting Neighborhood Watch and assisting community groups with presentations. (see chart at right).
Situated on an entire city block, the Marion County Courthouse is a beautiful marble building, built in 1954. Ensuring the safety and security of the 115,000 square foot building and its daily average 1,000 visitors is the Sheriff’s Office Judicial Security Unit (“JSU”). The Sheriff is required under the Oregon Revised Statutes to execute the process and orders of the courts, which entails courthouse security, transporting in-custody persons for court appearances and providing security for judges. Two JSU Deputies, Alicia O’Neill and Jim Buchholz, have a combined total of 22 years with the Sheriff’s Office, each beginning their career as a volunteer. Both have found JSU to be a good career fit, and both take to heart the responsibilities associated with keeping the Courthouse secure, Judges protected and visitors safe.

Deputy Jim Buchholz explains that, “all people who get arrested [by any agency] in Marion County have to go through the court system, so our JSU will have contact with them.” But the volume of contacts goes much further than just those who have been arrested. JSU Deputies are also responsible for maintaining order with any crowds, which, because of the nature of any trial, can be large and high-stress. Dep. Buchholz knows that, “a great majority [of our visitors] are watching their loved one in a trial and it can be an emotional event for them. Our contact with everyone involved should be professional and respectful at all times. If not, it can become very volatile, very quickly. In 2009, we had a five-day child abuse trial which brought up to 200 additional people per day to the Courthouse. This was a challenge because the spectators filled the hallways and courtroom and even the Courthouse entrance, and the trial was very sensitive in nature.” JSU does their best to balance order in the courtrooms and the building, with allowing families and participants to express grief, anger or frustration.

Deputy Alicia O’Neill knows the expectations of visitors and court participants. “When people come here, they expect a safe environment.” She begins her day well before the building opens by reviewing the court schedule for the day, searching holding cells and courtrooms, and checks in with the Judges. Both deputies agree that maintaining relationships with court staff, judges and other agencies is key to providing a secure environment. “We work every day to maintain those relationships.”

In Marion County...

In 2009*, JSU participated in:
- 5,281 civil hearings & trials
- 8,358 criminal transports
- 298 Court ordered arrests
- 2,180 calls for response

*only 10 months of Courthouse data.
Criminal Records and Civil Process Units

The Criminal Records Unit is responsible for processing all police reports generated by MCSO. All reports are filed (scanned) and entered into a police records management system. Reports are also distributed to appropriate agencies. The Civil Process Unit responds to all legal papers directed to the Sheriff for service and execution. Sheriff’s Office Reception and Concealed Handgun Licensing are also part of the Civil Process Unit.

### Types of Documents Booked

<table>
<thead>
<tr>
<th>Type of Document</th>
<th>Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>Eviction Notices</td>
<td>2,263</td>
</tr>
<tr>
<td>Other Papers</td>
<td>1,443</td>
</tr>
<tr>
<td>Distrait Warrants</td>
<td>1,291</td>
</tr>
<tr>
<td>Small Claims</td>
<td>1,218</td>
</tr>
<tr>
<td>Subpoenas</td>
<td>1,093</td>
</tr>
<tr>
<td>Protection Orders</td>
<td>682</td>
</tr>
<tr>
<td>Child Support Papers</td>
<td>463</td>
</tr>
<tr>
<td>Garnishments</td>
<td>234</td>
</tr>
<tr>
<td>Writ of Execution/Assistance</td>
<td>196</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>8,883</td>
</tr>
</tbody>
</table>

*Average Per Month: 740.25*

### Concealed Handgun Licensing

- Current Permit Holders: 8,626
- New applicants for 2009: 1,114
- Licenses Revoked or Denied in 2009: 37
- Total Renewed Applicants for 2009: 950

### Special Permits Processed

- OLCC Applications: 79
- Firework Display Permits: 17
- ATF Federal Firearms Licenses: 72
- OLCC Special Permits: 40

**Total:** 208

### Other Data

- Background Checks: 640
- Expungements: 300
- Total Phone Calls Placed & Received: 20,635
- Incident Reports Scanned: 25,156

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**Records Staff**

- Barb Advey
- Cherie Thorn
- Irene Muraviov
- Maggie Juan
- Carrie McVey
- Carmen Moyle

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**Civil Staff**

- Tina Gushard
- Debbi Wagner
- Patsy Klusman
- Marcela Sedivy
- Dep. Kevin Rau
- Dep. Debbie Myers

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**Supervisor**

Brian Wallace

**Cammie Ruark**
Deputy Dean Bagley and Deputy Pablo Garcia-Gaytan talk with a client while making home visits.
The Parole & Probation Division continually strives toward excellence. Excellence demands the effective use of available resources and ceaselessly seeking new resources to enhance service delivery within our community. With this in mind, it would be fair to say the 2009 was wrought with many challenges and some unique opportunities consistent with any “great recession.”

The Parole & Probation Division had to brace for a significant reduction in funding as the state grappled with a four billion dollar shortfall. Although we did receive fewer dollars than the previous biennium, other funding opportunities, a grant award, federal stimulus dollars, and conservative budgeting mitigated cuts and did not affect our direct service delivery. Despite these challenges, the Parole & Probation continued to embark towards its ongoing effort implementing Evidence Based Practices and meeting our state benchmarks, key among those is reducing repeat criminal behavior from those we are tasked to supervise. We continued to modify supervision caseloads towards focusing our key programs and resources towards our highest risk population. Through the Second Chance Reentry Grant award and state funding, we will be able to continue our focus on transition and reentry services. One unique program designed over the last year is Student Opportunity for Achieving Results (SOAR). This intensive 12-week cognitive program was designed in conjunction with our county and community partners including Chemeketa Community College, Mid-Willamette Valley Community Action Agency, the Marion County Health Department, and the Marion County Board of Commissioners. This program is designed to provide over 260 hours of cognitive programming, drug and alcohol treatment, and employment assistance for people reentering the community from incarceration. We were also able to continue funding towards Quest for Change, a transitional housing program run by Community Action Agency. By providing these wrap around services and cutting edge supervision practices, we have seen early success in our recidivism rates.

Overall, our goal in the Parole & Probation Division is to provide organization, evidence based programs, custody/sanctions, and services that will make the most effective use of available resources to protect the public, enhance the integrity of the law, and implement and maintain programs and efforts geared toward empowering the offender to become a contributing member of the community. With that said, 2009 turned out to be a positive year.

### 2009 CASELOAD DISTRIBUTION

<table>
<thead>
<tr>
<th>Category</th>
<th>Cases</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Cases</td>
<td>4,127</td>
</tr>
<tr>
<td>High Risk</td>
<td>733</td>
</tr>
<tr>
<td>Med. Risk</td>
<td>1,220</td>
</tr>
<tr>
<td>Low Risk</td>
<td>990</td>
</tr>
<tr>
<td>Ltd. Risk</td>
<td>940</td>
</tr>
<tr>
<td>Other</td>
<td>244</td>
</tr>
<tr>
<td>Felonies</td>
<td>88.8%</td>
</tr>
<tr>
<td>Misdemeanors</td>
<td>11.2%</td>
</tr>
<tr>
<td>Post Prison</td>
<td>41.3%</td>
</tr>
<tr>
<td>Parole</td>
<td>2.0%</td>
</tr>
<tr>
<td>Post Pris/Par</td>
<td>0.3%</td>
</tr>
<tr>
<td>Probation</td>
<td>53.8%</td>
</tr>
<tr>
<td>Local Contr./PPS</td>
<td>2.6%</td>
</tr>
</tbody>
</table>

The average caseload per Parole & Probation Deputy is 55 offenders.
The typical courtroom doesn’t consist of a treatable with cookies and juice, certificates and medals, or personal introductions describing the court participant. But, this isn’t the typical courtroom; this is a treatment court called Mental Health Court. A collaboration between the Marion County Circuit Court, Sheriff’s Office Parole & Probation Division, District Attorney’s Office, Oregon State Behavioral Health, local treatment providers and a defense attorney, Mental Health Court is a unique method of holding mentally ill offenders accountable. The court was modeled after a similar court in King County, Washington, where they recognized that the best approach to handle mentally ill offenders was not necessarily immediate jail time. Clients (and the crimes they have committed) must meet a certain set of criteria in order for Mental Health Court to be offered as an option. A team of professionals meet weekly to determine which cases should be approved.

Deputy Anna Whitlock, who supervises a caseload of mentally ill offenders in Marion County, greets her clients who will be part of the court today. Circuit Court Judge Dennis Graves chats briefly with a court participant about recipes that they have exchanged, and Judge Mary James enters the court with a smile and an arm full of certificates and medals. The courtroom is packed with participants, their families and even past participants who have come to watch. Today is a graduation day and eight clients have completed the eighteen month program. Along the way, they have earned medals for their work, and today they will receive a graduation certificate, a gold medal and (in some cases) a reduction in the charges – possibly even dismissal.

Judge Graves and Judge James agree that the success of Mental Health Court is attributable in no small part to the participants’ recognition that someone in “the system” truly cares about them and wants them to lead successful lives within the community, to the best of their abilities. When asked about how this benefits the rest of the criminal justice system and the community, Judge James said that “public safety is always in the equation: identifying what we can do to keep the offender safe and safe around others; reducing needless recidivism by better behavior control; freeing up law enforcement to detain dangerous
offenders whose public safety risk is not based on inadequate mental health treatment.” Judge Graves added that “Mental Health Court has the power to create community and attack isolation. Many persons with long term, publicly symptomatic mental illness suffer from isolation because they realize they are different. They don’t feel they are part of a community and hence isolate and hyper focus on their symptoms.”

To better understand her clients, Deputy Whitlock has sought specialized training on how to best approach supervising mentally ill offenders. During one training event, she tried simulated schizophrenia. She donned glasses that distorted her view, put on headphones that piped varied sounds, including a person in a car talking to her, a bus driver speaking to her, and more background noise. After 15 minutes, she was exhausted. In speaking about working with her mentally ill clients, she says, “as a PO, being the loudest voice won’t help; being the voice the client chooses to listen to will.”

Deputy Whitlock’s career began in 2000 as a volunteer with the Sheriff’s Office Parole & Probation Division. Originally from Sweden, Deputy Whitlock moved to the United States in 1991. Her mother worked with young offenders in a facility much like our juvenile facilities here in Oregon. She has always been interested in psychology and the criminal justice system, but it was her volunteer work with Marion County that helped her find her niche in the system. When she was hired full time and assigned a general caseload, she recognized a need for a specialty position to supervise mentally ill offenders. Her supervisor was supportive and the specialty position was created. In 2006, the Marion County Mental Health Court began.

One by one the graduates are called up to the front of the courtroom to stand between Judge James and Judge Graves. The Judges read a brief biography of the client and shared some thoughts and observations of their time in the program. A new dad, a grandfather, a daughter…they each received their certificate, a final medal and a round of applause from proud children, grandkids, parents, friends, caseworkers and treatment providers. One teenage client tearfully recapped her struggle with drugs and thanked her parents as she proudly announced her two year clean and sober date. She hopes to be a veterinarian. Her parents beamed. Deputy Whitlock calls Mental Health court “one of the best things I have ever been a part of.”

In Marion County...

- Four Parole & Probation Deputies specialize in supervising mentally ill offenders.
- There are an estimated 5% mentally ill offenders currently under supervision.
- Mental Health Court saw 20 people graduate between 2008 and 2009.
- The total cost of psychotropic medications for Jail inmates in 2009 was $127,592.
**RETIEMENTS**

Dep. Brad Eggens— 20 Years of Service  
Dep. Cindy Estrada— 22 Years of Service  
Dep. Janice Herber— 22 Years of Service  
Jean Peterson— 21 Years of Service  
Karen Taylor— 20 Years of Service

**PROMOTIONS**

Eric Hlad—Commander  
Troy Clausen—Undersheriff

“If your actions inspire others to dream more, learn more, do more and become more, you are a leader.”  
John Quincy Adams

**SERVICE AWARDS**

**5 YEARS OF SERVICE**  
Jay Bergmann  
Emanie Bravo  
Gricelda Bravo  
James Buchholz  
Casey Burnham  
Derick Campbell  
Ryan Clarke  
Kendra DiNardo  
Ryan Fernandez  
Marissa Foster  
Cynthia Gage  
Pablo Garcia-Gaytan  
Megan Gonzalez  
Jake Greer  
Stacy Headrick  
Keith Jarman  
Steven Jochums  
Cristy Johnson  
Justin Kinyon  
Melissa Kraft  
Mathieu LaCrosse  
Jeremy Landers  
Kurt Manti  
Todd Moquin  
Robert Ottis  
Nicki Prather  
Ryan Riedberger  
Adrienne Rymer  
Kathy Saviers  
Melanie Suthers  
Isabel Velasquez  
Brian Wallace  
David Watkin  
Lance Weitman  
Robert White  
Anna Whitlock  
Darlene Young  
Sara Zavala

Heidi Grieser  
Jim Krieger  
Tammi Morgan  
Jeff Olson  
Steve Polanski  
Jacob Ramsey  
Susanna Schindler  
Jeffrey Stutrud

**10 YEARS OF SERVICE**  
Patty Beatty  
Tyler Chapman  
Pete Dodson  
Judy Dunn  
Maria Favre

Heidi Grieser  
Jim Krieger  
Tammi Morgan  
Jeff Olson  
Steve Polanski  
Jacob Ramsey  
Susanna Schindler  
Jeffrey Stutrud

**15 YEARS OF SERVICE**  
Kevin Rau  
Cherie Thorn  
Roberta Vaughn

**20 YEARS OF SERVICE**  
Martin Bennett  
Stephen Blehm  
Doug Cox  
Dennis Estrada  
Robert Ferris  
Carmen Moye  
Mike Myers

David Wagner  
Jeff Wheeler  
Nancy Wilson

**25 YEARS OF SERVICE**  
Skip Lumley

**30 YEARS OF SERVICE**  
Dan Connor

Thank you for your dedication to this office and to the people of Marion County!
ANNUAL EMPLOYEE AWARDS

SUPERVISOR OF THE YEAR
- Sgt. Jeff Wheeler
- Lt. Doug Garrett
- Sgt. Matt Meier
- Lt. Sheila Lorance

SUPPORT STAFF OF THE YEAR
- Jean Peterson
- D’Lynn Jacobs-Long
- Michael Jackson
- Peggy Lowery

DEPUTY OF THE YEAR
- Dep. Shawn Bush
- Dep. Matt Davis
- Dep. Mark Jones
- Dep. Chris Bangs

SUPPORT STAFF OF THE YEAR
- Jean Peterson
- D’Lynn Jacobs-Long
- Michael Jackson
- Peggy Lowery

RESERVE OF THE YEAR
- Dep. Kevin Compton

VOLUNTEER OF THE YEAR
- Cadet Chad Lane

SEARCH & RESCUE
- Chris Smalley, Josh Bartlett

SPECIAL AWARDS

Distinguished Service
- Presented for excellence in service and devotion to the community.
- Deputy Chris Bangs
- Deputy Lacey Carter
- Team: Deputies Kelly Johansen, Pam Smietana, Deanne Benitz, Sophie Polonsky, Lacey Carter, Donovan Dumire

Sheriff’s Special
- The Sheriff may choose to recognize employees for any area of outstanding work
- Deputy Mike Brewster
- Deputy Tyler Chapman

Lifesaving Awards

Deputies Ryan Riedberger, Mark Ferron and Mark Knospe
An inmate worker approached Deputy Ryan Riedberger stating he saw someone slip in the shower on the upper tier. As Deputy Riedberger requested other deputies to respond, he approached the shower where he called to the inmate to see if he was all right. After receiving no response, deputies entered the shower and found the inmate lying on the floor covered in his own blood. In a suicide attempt, he had cut his brachial artery just below his left elbow. Deputy Ferron immediately grabbed a towel to compress the wound. At that time the inmate was not responsive and was barely breathing. Deputies Riedberger, Deputy Knospe and Deputy Ferron treated the inmate until EMTs arrived and then transported the inmate to the hospital. According to the surgeon who repaired the artery, Deputies Ferron, Riedberger and Knospe were instrumental in saving the inmate’s life with their quick action and first aid treatment.

Nurses Renee Hanson and Nancy Mercer and Sergeant Jerry Hogue
In March 2009, an inmate was found choking on a piece of food. When Nurses Renee Hanson and Nancy Mercer and Sgt. Jerry Hogue entered his cell, he was blue in the face, not breathing and slumped against the wall. Staff placed the inmate on the floor to begin rescue efforts. A finger sweep was attempted to clear the obstruction. Rescue breaths and oxygen were administered. The inmate responded to the efforts and began breathing on his own. When medics arrived, the inmate was transported to the hospital. The quick actions of Nurses Hanson and Mercer and Sgt. Hogue saved the inmate’s life.

Deputy Jim Herring
In February 2009, Deputy Jim Herring responded to assist in an attempted suicide call. Reports had been received that the subject may be mentally impaired and had cut his wrists. Salem Police originally contacted the subject by phone and he reported that he was walking to Seattle on the railroad tracks. Deputies located and attempted contact with the subject, who ran. Deputy Herring pressed on, walking approximately a mile on the tracks in hopes of making contact with the subject. When he did, the subject was bleeding heavily from multiple knife cuts on both arms, and had a large folding knife in his pocket. Later, it was determined that the subject had 47 cuts on his arms. Deputy Herring (who is trained in tactical negotiations and crisis intervention) talked to the subject and was able to calm him down. He was able to convince the subject to surrender the knife and the subject was taken into custody without further incident.
Communication is important, so we have a number of ways you can keep up on what’s happening at the Sheriff’s Office and in your community. The following tools are available for you on our website at:

www.co.marion.or.us/so

- **Monthly Statistics**— *Information from all four divisions of our Office*
- **Crime Mapping**— *check out what’s going on in your neighborhood (available Spring 2010)*
- **Porch Light**— *Read our quarterly Crime Prevention Newsletter*
- **Event Calendar**— *Find out where you can interact with Deputies and support staff, or request resources for your own event.*

We also encourage feedback. If you have questions or concerns about our office, a policy, our facilities, we want you to contact us.

**Phone Directory / Feedback Forms**

To Report a Non-Emergency Crime: 503.588.5032
To Report Drug Activity Complaints: 503.588.5112
For Graffiti information: 503.566.6955
For personnel complaints, commendations or for ongoing traffic concerns, please use our online forms at: www.co.marion.or.us/so/feedback

General e-mail address: sheriff@co.marion.or.us
This page is dedicated to the memory of Kelly J. Fredinburg, a Marion County Sheriff’s Deputy who gave his life to the citizens of Marion County during the course of his duties. Dep. Fredinburg began his career as a deputy in Polk County and came to work in Marion County in 2006. Tragically, on June 16, 2007, Dep. Fredinburg was killed in a motor vehicle accident while traveling to a call for assistance.

We will forever remember him, and we honor his sacrifice.
THE MISSION OF THE MARION COUNTY SHERIFF’S OFFICE IS TO PROVIDE THE HIGHEST LEVEL OF PUBLIC SAFETY SERVICES IN PARTNERSHIP WITH OUR COMMUNITIES.