

BOARD OF COMMISSIONERS

MINUTES OF THE BOARD SESSION – Regular Session

Wednesday, October 7, 2015
9:00 a.m.

Senator Hearing Room
555 Court Street NE
Salem, OR 97301

PRESENT: Commissioner Janet Carlson, Commissioner Kevin Cameron and Commissioner Sam Brentano. Also present were John Lattimer as chief administrative officer, Gloria Roy as county counsel and Kristy Witherell as recorder.

Commissioner Carlson called the meeting to order at 9:00 a.m.

PUBLIC COMMENT

(Video Time 00:00:54)

Doug Parrow

- Alleges a Marion County Public Works truck illegally passed him while bicycling;
- Did not get a timely response from Public Works;
- Received an email from the employee in the truck; and
- Does not feel like Commissioners support bicyclists on Marion County roads.

Board Discussion:

- The Commissioners signed a letter of support creating a scenic bikeway that runs from Detroit to Estacada; and
- The Commissioners Office will follow up with Public Works to make sure the drivers are operating safely.

PRESENTATION

(Video Time 00:09:13)

New Marion County Website – Jolene Kelley, Gary Christofferson, Jim Kitterman, Morgan La France

Summary of Presentation:

- New website went live Monday, September 28, 2015;
- Actively involved with redesign for 18 months;
- Consulted with White Horse Productions;
- Added navigational tools to better find information and appropriate departments for customers of Marion County;

- Added functional improvements in addition to the modern look;
- Highlights the beautiful scenery in Marion County;
- Made website accessible to mobile devices;
- The menu bar never leaves the screen;
- Search feature has ability to search the entire county website;
- More user friendly than previous website;
- Created an alerts and emergencies ribbon that is displayed across the top of the page only during emergency situations around the county; and
- Web steering committee will continually focus on maintenance of the website.

Board Discussion:

- White Horse Productions did a great job helping with a concept;
- Board Session meeting documents are on the website;
- Employee directory is a new feature to the website;
- Mobile site is very user friendly;
- Information Technology Department did a phenomenal job with the new website; and
- Ms. Kelley will forward the new website information to the Association of Oregon Counties.

CONSENT

(Video Time 00:27:20)

PUBLIC WORKS

Schedule a Public Hearing for November 25, 2015, to consider zone change/comprehensive plan case #ZC/CP 14-004, Kinch, Clerk's File #5689 - Silverton

MOTION: Commissioner Cameron moved approval of the consent agenda. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

ACTION

(Video Time 00:28:00)

Commissioner Carlson moved the Board of Commissioners action item to the last agenda item.

BUSINESS SERVICES

1. Consider approval of the Health Plan Renewals Plan Year 2016. – Justine Flora

Summary of presentation:

- The Health Insurance Study Committee (HISC) meets quarterly to review health insurance options;
- All insurance plans renew January 1 of each year;

- Marion County offers three health plans through Moda;
- Offers two dental plans;
- Offers two health plans through Kaiser Permanente;
- The Marion County Law Enforcement Association (MCLEA) insurance plan came in a zero percent increase after bargaining;
- 7.2 percent increase on Non-MCLEA preferred provider organization (PPO) plan;
- HISC committee did some adjustments to the program to reduce increases:
 - Preferred provider plan down to a 6.7 percent increase; and
 - Kaiser program down to a 3.2 percent increase.
- Recommends renewing the programs.

Board Discussion

- New health plan will start January 1, 2016;
- Open Enrollment will start October 13, 2015;
- Marion County has a composite rate which is one rate for all employees:
 - The cap is \$1,346 per member per month.
- The goal of the HISC is to find insurance plans that get as close to the \$1,346 to minimize the employees share;
- Raised copays with urgent care, lab and x-ray, emergency room, hospitalization and outpatient services;
- Preventative services are still at no cost;
- The Health Savings Account (HSA) program is a pretax savings opportunity to use for any out-of-pocket expenses associated with healthcare:
 - Money can roll over from year to year; and
 - Can put in up to 50 percent of the deductible.

MOTION: Commissioner Brentano moved approval recommendation to adopt alternative health plan renewal options, adopt Health Savings Account (HSA) contribution continuation and adopt MCLEA renewal. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

(Video Time 00:52:44)

DISTRICT ATTORNEY

2. Consider approval of a proclamation designating October 2015 as Domestic Violence Awareness Month in Marion County. – Walt Beglau, Kim Larson, Sara Brennan

Summary of presentation:

- Domestic violence awareness month is nationally recognized;
- Brings awareness and direct resources to victims who are affected by domestic violence;
- 11 people have been murdered in Marion County in a domestic violence situation;
- Marion County Public Safety Coordinating Council (MCPSCC) has agreed to support a position to fill the gap in the community to help victims of domestic violence;
- Working with Domestic Violence Council to reach out to the community to different faith programs:
 - Provide training to different faith communities.

- Saturday, October 10, 2015 is the ninth annual Domestic Violence Walk/Run;
- Last year, the Center for Hope and Safety had 21,000 contacts to their program:
 - The staff has grown to 18 employees;
 - Website Hopeandsafety.org; and
 - 24 hour hotline number is provided on the website.

Board Discussion:

- MCPSCC had the opportunity to review in detail services provided to victims in Marion County:
 - Deliberated on services for Marion County;
 - House Bill (HB) 3194 sets aside 10 percent of the county's allocations for victims services which is slightly over \$350,000 a biennium;
 - Providers got together to determine how the dollars would be shared; and
 - Provided a bilingual advocate to the Center for Hope and Safety.
- Marion County is at the early end of bringing more of an awareness of domestic violence in the community.

MOTION: Commissioner Cameron moved to approve the proclamation designating October 2015 as Domestic Violence Awareness Month in Marion County. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

The commissioners read the proclamation.

(Video Time 01:11:14)

SHERIFF'S OFFICE

3. Consider approval of the intergovernmental agreement with Oregon Department of Corrections (DOC) for Community Corrections Funding in the amount of \$22,825,763 through June 30, 2017. – Commander Jeff Wood

Summary of presentation:

- Every two years a community corrections plan needs to be submitted to the DOC;
- Provide a balance of supervision services and sanctions;
- The money serves as the foundation for Community Corrections and the foundation for Marion County for supervision;
- Baseline funding increased fairly substantially;
- The downside is allocation percentages fell 2 percent;
- The plan funds mental health assessments and sex offender notification and registration;
- A prison diversion pilot program has been created as set out in Senate Bill (SB) 416 for the last three years:
 - Looking to expand the program;
 - Part of a randomized control trial in conjunction with the Criminal Justice Commission for that program;
 - Been successful; and

- 115 people have gone through the program with a recidivism rate of roughly half of expected with like population.
- On January 1, 2016, will be offering a sentencing alternative program in conjunction with the District Attorney's Office:
 - Target high and medium risk, non-violent property and drug offenders who are primary custodians of children;
 - Looking to divert the population to provide intensive services:
 - Parenting skills;
 - Drug and alcohol treatment;
 - Mentoring; and
 - Housing.
 - Goal is to not disrupt the family unit.
- During the 2013-2015 biennium, intake scoring was changed due to budget cuts:
 - Because of caseload considerations, the lowest level of cut off for general supervision was changed to limited supervision; and
 - Since the recovery of the recession, will now be able to re-instate the previous scores that are recommended by the Level of Service/Case Management Inventory.
- With the assistance of Legal Counsel and the Boards support, there has been an indemnification for the Sheriff:
 - With new staff, more people will be actively supervised.
- State plan was approved by the Marion County Public Safety Council on September 8, 2015; and
- The plan facilitates and promotes evidence based practices with a goal of lowering recidivism through positive change.

MOTION: Commissioner Brentano moved to approve the intergovernmental agreement with Oregon Department of Corrections Funding in the amount of \$22,825,763 through June 30, 2017. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

(Video Time 01:21:12)

BOARD OF COMMISSIONERS

4. Consider approval of the 2015-17 Justice Reinvestment Grant Program application for submittal to the Oregon Criminal Justice Commission. – Commissioner Janet Carlson

Summary of presentation: (See Attachment A)

- Vision of House Bill (HB) 3194 was to create a policy around Justice Reinvestment in Oregon;
- Caps offenders in state prison;
- Divert nonviolent drug and alcohol offenders to be supervised in the community;
- Focus on victims and offenders;
- Savings of not building a new prison in Oregon would go to counties;
- The De Muniz Resource Center was primarily used for people coming out of prison, now used for people in the jail program:

- Resource center holds parenting classes;
- Cognitive and Motivation classes; and
- Integrating more evidence based practices with the target population.

MOTION: Commissioner Cameron moved to approve the 2015-17 Justice Reinvestment Grant Program application for submittal to the Oregon Criminal Justice Commission. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

PUBLIC HEARINGS
9:30 A.M.


None.

Commissioner Carlson read the weekly calendar.

Commissioner Carlson adjourned the meeting at 10:55 a.m.


CHAIR


COMMISSIONER


COMMISSIONER

Board Sessions can be viewed on-line at <http://www.youtube.com/watch?v=VYF8Y6U7178>.



Marion County
**JUSTICE REINVESTMENT GRANT
 APPLICATION 2015-17**



Marion County Public Safety Coordinating Council & Marion County Reentry Council
 Presentation to the Marion County Board of Commissioners October 7, 2015.



**JUSTICE REINVESTMENT
 BACKGROUND**

- House Bill 3194 passed in 2013
 - Creates Justice Reinvestment policy for Oregon
 - Reduces prison costs and avoids new prison construction
 - Focuses on offenders and victims
- Savings invested in counties to divert property and drug offenders from state prison
- Grant funds managed by Oregon Criminal Justice Commission
- First allocation in 2014-15 while rules developed



**JUSTICE REINVESTMENT
 GRANT PROGRAM**

- Legislature approved \$38.7 million for counties for the 2015-17 biennium
- Marion County's biennial allocation is \$3,534,081
- Grant application released July 15
- Applications due October 14
- 10% dedicated to victims
- 3% dedicated to statewide evaluation (Randomized Controlled Trials or RCTs)

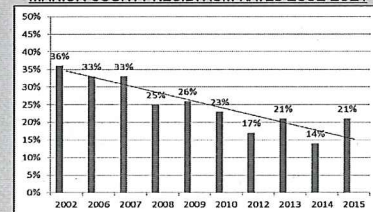


Justice Reinvestment Grant Application

JUSTICE REINVESTMENT GOALS

- Reduce prison populations
- Reduce recidivism
- Increase public safety
- Increase offender accountability

MARION COUNTY RECIDIVISM RATES 2002-2014



Justice Reinvestment Grant Application

ALLOWABLE USES

1. Community-based and evidence-based strategies
2. Local criminal justice system mapping
3. LPSCC collaboration, engaging in Regional Implementation Councils
4. Data to inform decisions
5. Evidence-based programs
6. Law enforcement specialized training
7. Victim services and supports



Justice Reinvestment Grant Application

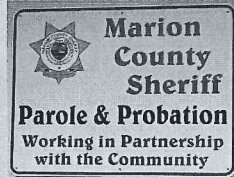
TARGET POPULATIONS

- Total community corrections need in Marion County calculated at \$36 million annually:
 - Does not include circuit court and prosecution costs
 - Full cost of county jail is included in this figure
- 3,700 on parole and probation in Marion County
- 600 released from prison to Marion County each year



TARGET POPULATIONS

- 92% of those released from prison are Marion County residents
- Focus is on clients with high and medium risk, using evidence-based practices in three categories:
 - Prison diversion strategies
 - Recidivism reduction strategies
 - Public safety strategies



LOCAL PUBLIC SAFETY COUNCILS

- Law requires local public safety councils to create and submit application
- Marion County Public Safety Coordinating Council and Marion County Reentry Council spent a year developing both plans
- Members, representing:
 - Circuit Court
 - Attorneys
 - Victim Assistance
 - Sheriff
 - Juvenile Department
 - Health Department
 - District Attorney
 - Community Services Department
 - Veterans
 - State and local law enforcement
 - Cities
 - Oregon Youth Authority
 - Public Defender
 - Education
 - Business
 - Chermeketa Community College
 - Mental health providers
 - Substance abuse providers
 - Housing/shelter providers
 - Community corrections
 - Board of Commissioners
 - Economic development



PRIORITIZATION CONSIDERATIONS

- What are currently-funded JRI services?
- Are they working?
- Are there funding gaps for current services?
- What other programs or services are needed?



ADOPTED PRIORITIZATION CRITERIA

- Parameter 1:** Evidence-based services
- Parameter 2:** Successful existing services highest priority
- Parameter 3:** Filling current service gaps and creating new services considered equally
- Parameter 4:** Council assists non-funded programs (grants, support, advocacy)

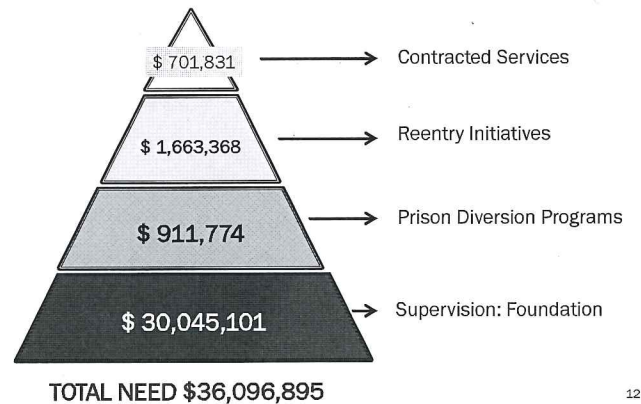


TIMELINE

- September 2014 – Joint LPSCC and Reentry Council meetings began
- June 2015 – In depth strategy presentations completed
- July 2015 – Prioritization parameters adopted
- August 2015 – Steering committee met to prioritize strategies
- September 8, 2015 – LPSCC approved recommended strategies
- September 22, 2015 – Community Corrections Board endorsed plan
- October 7, 2015 – Board of Commissioners to consider plan
- October 13, 2015 – LPSCC to ratify plan
- October 14, 2015 – Plan submission deadline



COMPREHENSIVE BUDGET





FUNDING RECOMMENDATIONS

%	PROGRAM/SERVICE	BIENNIAL TOTAL
PRISON DIVERSION STRATEGIES		
	Senate Bill 416 Prison Diversion Program	\$ 1,272,140
	Jail Reentry Program	\$ 476,376
	Marion County Adult Drug Court	\$ 40,000
	Potential Protocol Changes	\$ -
51%	SUBTOTAL	\$ 1,788,516
RECIDIVISM REDUCTION STRATEGIES		
	Link Up	\$ 223,822
	Student Opportunity for Achieving Results (SOAR)	\$ 461,646
	De Muniz Resource Center	\$ 100,686
	Transition Services/Housing	\$ 126,171
	Substance Abuse Treatment	\$ 228,000
	Family Support Program	\$ 42,060
33%	SUBTOTAL	\$ 1,182,385
PUBLIC SAFETY STRATEGIES		
	Victim Assistance - Bilingual Services	\$ 100,000
	Data System Upgrade	\$ 3,750
3%	SUBTOTAL	\$ 103,750
87%	TOTAL	\$ 3,074,651
10%	Victim Services	\$ 353,408
3%	Statewide Evaluation (RCTs)	\$ 106,022
100%	GRAND-TOTAL	\$ 3,534,081



PRISON DIVERSION STRATEGIES

- **Senate Bill 416 Prison Diversion Program - \$1,272,140**
Diverts high and medium-risk property offenders from state prison. 110 clients in 2013-15, 11.3% recidivism rate.
- **Jail Reentry Program - \$473,376**
90-day treatment and mentoring program, prepares inmates at Work Center.
- **Marion County Adult Drug Court - \$40,000**
Partially fills budget gap for client urinalysis tests.
- **Potential Protocol Changes - \$0**
Data presentations to set state for protocol adjustments focused on downward departures and probation revocations.



RECIDIVISM REDUCTION STRATEGIES

- **Link Up - \$223,822**
Mentoring and treatment services for reentry clients with co-occurring mental health and substance abuse disorders.
- **Student Opportunity for Achieving Results (SOAR) - \$461,646**
Intensive 12-week cognitive-based program on Chemeketa Community College campus.
- **De Muniz Resource Center - \$100,686**
One-stop reentry resource center assists with employment, identification, housing, education, legal, and basic needs.



RECIDIVISM REDUCTION STRATEGIES

- **Transition Services/Housing - \$126,171**
Rental assistance stipends for an additional 60 clients for up to three months.
- **Substance Abuse Treatment - \$228,000**
Treatment for reentry clients that addresses addiction and criminogenic risk factors.
- **Family Support Program - \$42,060**
Focuses on families with young children where family has been impacted by incarceration.



PUBLIC SAFETY STRATEGIES

- **Victim Services - \$100,000**
Bilingual victim advocate will assist with restraining orders and supportive services.
- **Data System Upgrade - \$3,750**
Additional programming to Community Data Link will generate improved reports to track and analyze results.



SET ASIDES

- **10% Set Aside for Victim Services - \$353,408**
Shared between two qualified nonprofit providers to increase mental health therapy and children's advocacy services.
- **3% Set Aside for Evaluation - \$106,022**
Remitted to Oregon Criminal Justice Commission for statewide RCTs.





COMPREHENSIVE BUDGET

PROGRAM/SERVICE	Annual Budget	STATE				COUNTY			FEDERAL	Annual Entry Fee	FAR
		General Fund	Community Development Fund	Public Safety	Other State Funds	Public Safety	Other County Funds	Federal			
UNREVENUED 2014 BALANCE	\$ 276,796										
UNREVENUED ENCUMBRANCE (2014 unencumbered)	\$ 23,013										
NET 2014 ENCUMBRANCE											
2015 BUDGET											
State of Oregon - General Fund	\$ 3,892,833								\$ 2,859,421	17.0%	
State of Oregon - Community Development Fund	\$ 10,510								\$ 10,510	0.1%	
State of Oregon - Public Safety	\$ 4,700								\$ 4,700	0.0%	
State of Oregon - Other State Funds	\$ 1,200								\$ 1,200	0.0%	
State of Oregon - Total	\$ 9,702								\$ 9,702	0.1%	
Local Funds - General Fund	\$ 3,783,131								\$ 3,783,131	38.2%	
Local Funds - Public Safety	\$ 1,732								\$ 1,732	0.0%	
Local Funds - Total	\$ 3,784,863								\$ 3,784,863	38.2%	
GRAND TOTAL	\$ 13,587,691								\$ 6,654,017	48.2%	



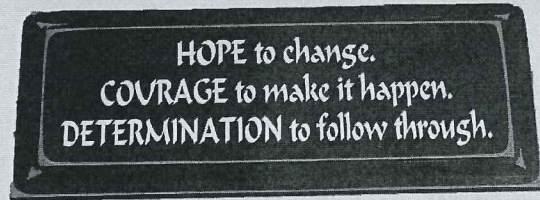
RECOMMENDED ACTION

The Marion County Public Safety Coordinating Council recommends:

1. Board of Commissioners approves attached plan, including proposed strategies and associated funding recommendations.
2. Board of Commissioners directs staff to submit attached grant application to the Oregon Criminal Justice Commission by October 14, 2015.



QUESTIONS? COMMENTS?



<http://www.co.marion.or.us/BOC/PSCC>