

BOARD OF COMMISSIONERS

MINUTES OF THE BOARD SESSION – Regular Session

Wednesday, March 30, 2016  
9:00 a.m.

Senator Hearing Room  
555 Court Street NE  
Salem, OR 97301

PRESENT: Commissioner Kevin Cameron, Commissioner Sam Brentano, Commissioner Janet Carlson, John Lattimer as chief administrative officer, Gloria Roy as county counsel and Kristy Witherell as recorder.

Commissioner Cameron called the meeting to order at 9:00 a.m.

**PUBLIC COMMENT**

**CONSENT**

BOARD OF COMMISSIONERS

Approve a proclamation observing April 5, 2016 as National Service Recognition Day in Marion County.

PUBLIC WORKS

Approve an Intergovernmental Agreement with Oregon Department of Transportation for the Local Agency Certification Program Agreement.

SHERIFF'S OFFICE

Approve a contract for services with Mid-Willamette Valley Community Action Agency for \$100,686 to provide mentoring assistance to adult offenders.

Approve an Intergovernmental Agreement with Salem-Keizer School District for \$111,921 for the Sheriff's Office to provide a resource officer to the district.

**MOTION:** Commissioner Carlson for moved approval of the consent agenda. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

## ACTION

**MOTION:** Commissioner Brentano moved to hear item #3 on the action agenda first. Seconded by Commissioner Carlson; motion carried. A voice vote was unanimous.

### COMMUNITY SERVICES

3. Consider approval of a proclamation designating April 2016 as Child Abuse Prevention Month. – Tamra Goettsch, Pete Teller, Leslie Middle School Students, Julie Hilty and Alison Kelley

#### ***Summary of presentation:***

- Request board approve proclamation designating April 2016 as Child Abuse Prevention Month in Marion County;
- Focus on prevention and awareness of child abuse in the community;
- Over 10,000 victims of child abuse and neglect in Oregon in 2014:
  - 813 in Marion County; and
  - 13 fatalities statewide.
- Almost half of the victims are under the age of six;
- 90 percent of the perpetrators are family members;
- Family Building Blocks supports parents who lack skills to raise their children in a safe environment:
  - Served over 750 families in 2015.
- Encourage parents involvement in their children's lives:
  - Provide a nurturing environment;
  - Become involved in children's activities; and
  - Know with whom children are spending time with.
- Encourage community members to report child abuse;
- Research shows that the majority of incarcerated individuals are victims of child abuse;
- Liberty House's mission is to provide assessment, advice and support for children and their families referred for concerns of abuse or neglect:
  - Provide medical assessment; and
  - Ongoing mental health support.
- Liberty House served over 604 children in 2015;
- Liberty House and Family Building Blocks rely heavily on volunteers;
- Salem-Keizer School District reports approximately 800-1,000 incidents of child abuse every school year; and
- Friday, April 1, 2016, PGE will arrive at the northwest corner of the state capitol and hang blue ribbons on the tree representing the children and victims of child abuse in the state of Oregon in 2014.

#### ***Board Discussion:***

- Appreciate the work done to raise awareness of child abuse in the community;
- Recently received a grant through the Coordinated Care Organization to train people across the county for The Family Checkup:
  - Evidence-based model that helps families sit down and work with their children.

- Students of Leslie Middle School read the “Hands and Words are not for Hurting” pledge.

**MOTION:** Commissioner Brentano moved for approval of a proclamation designating April 2016 as Child Abuse Prevention Month. Seconded by Commissioner Carlson; motion carried. A voice vote was unanimous.

The commissioners read the proclamation.

### BOARD OF COMMISSIONERS

1. Consider approval of the 2016 Federal Agenda. – Barb Young, Joel Rubin

#### ***Summary of presentation:***

- Working with the federal advocacy firm CFM Strategic Communications;
- Review and collect issues throughout the year to put on the federal agenda;
- Mr. Rubin takes the issues and vets them through the federal delegation to see if there are issues they can help move forward;
- Typical items targeted are:
  - Marion County Reentry Initiative; and
  - Transportation issues.
- The Public Safety Coordinating Council endorsed the public safety items on the agenda;
- In 2014, promises were made by the federal government that were not kept:
  - Promised in exchange for taking land out of public use, the federal government was going to provide \$15 million in economic development to the canyon region.
- Marion County took a leadership role to look at options that are available to hold the federal government accountable;
- Renewed focus in Santiam Canyon:
  - Detroit Trail Project received \$2.5 million in federal money;
  - \$6.5 million grant for North Fork Stabilization Project which the county has been working on for over five years;
  - The water feasibility study is underway to look at the sewer challenges; and
  - Idanha received a \$35,000 loan for their water infrastructure.
- Meeting later today with county staff on another phase of economic development in the canyon which is broadband deployment:
  - There is a grant opportunity open right now to perform a study of broadband; and
  - \$8-10 thousand awarded in Oregon.
- Congress and administration agreed on a Transportation Reauthorization Bill last year:
  - First bill since 2005 that was a long-term transportation bill;
  - Provided \$305 billion over five years for transportation and transit funding; and
  - Gives money to local government.
- A competitive grant program was created for freight in the amount of \$800 million in 2016 and will go up to \$1 billion in 2020:
  - Will fund large scale freight projects that are within designated freight corridor.
- Added water infrastructure program funding in the transportation package;
- Many programs Marion County advocates for were maintained or increased;
- In April 2015, the Congressional delegation extended the Secure Rural Schools Program for two years:

- Provides \$2 million to the county;
- Working with a potential fix to deal with law enforcement equipment; and
- Patrol reimbursement.
- Economic Distress Plan:
  - More work needs to be done in the canyon.
- Looking for federal funding for reentry initiative;
- Looking at ways to access federal funds for the Mid-Willamette Homeless Task Force;
- Salem River Crossing Bridge:
  - Not quite ready to put on the agenda but want to make sure the federal delegation knows this is coming.
- Waste-to-Energy Facility:
  - Make sure the federal government recognizes the renewable energy benefit.
- Restore and reopen the Willamette Falls Locks and support the designation of the locks as a heritage area.

***Board Discussion:***

- Appreciate the work Mr. Rubin put into the agenda;
- Support the agenda;
- The Marion County Reentry Initiative has received significant funding from the federal agenda;
- The new agenda item, Mid-Willamette Homeless Task Force:
  - Had second meeting on March 29<sup>th</sup>; and
  - Received approval to go forward and create a strategic plan which will help hone in on priorities.
- Excited to see the comprehensive Pay for Success Model on the agenda;
- O&C counties are not going to be happy about the Bureau of Land Management's (BLM) plan that will be unveiled April 8, 2016:
  - It elevates the status of environmental recreation and preservation.

**MOTION:** Commissioner Brentano moved for approval of the 2016 Federal Agenda. Seconded by Commissioner Carlson; motion carried. A voice vote was unanimous.

2. Consider approval of a resolution opposing the proposed Douglas Fir National Monument. – Barb Young, Joel Rubin

***Summary of presentation:***

- Is on the federal agenda;
- Put together a resolution for a strong opposition;
- A national monument is land or a historic place that is protected by Congress through legislation or the President through a proclamation under the Antiquities Act of 1906;
- Once it is declared a national monument, a federal land management agency would oversee the land; and
- It is above Idanha in Marion and Linn Counties.

***Board Discussion:***

- The monument plan encompasses a total of 481,324 acres, including 401,000 of the United States Forest Service property:
  - 31,761 acres of BLM property;
  - 1,272 acres of State Forest land; and
  - 46,598 of privately held land in Marion and Linn Counties.
- The proposed monument would dwarf other National Monuments such as:
  - Oregon Caves, 4,558 acres;
  - John Day Fossil Beds, 13,900 acres; and
  - Newberry National Volcanic Monument, 50,000 acres.
- Would shut off Marion County's natural resources; and
- The Board of Commissioners is opposed to the plan.

**MOTION:** Commissioner Carlson moved for approval of a resolution opposing the proposed Douglas Fir National Monument. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

## HEALTH

4. Consider approval of a proclamation designating the week of April 4, 2016 as National Public Health Week in Marion County. – Rod Calkins and Susan McLaughlin

### ***Summary of presentation:***

- Request board approval of a proclamation designating the week of April 4, 2016 as National Public Health Week in Marion County;
- Public health is more than clinic medical care:
  - Concerned with population health and the factors that affect the health of our entire community.
- Emphasizes prevention;
- Have a representation of 12 people working on the public health project;
- National organization comes up with topics for the week;
- Confirms the local programs are working together with the Health Department funded staff and people through the community to highlight public health;
- The five themes throughout the week are:
  - Day one - help all people graduate from high school;
  - Day two - social justice and health;
  - Day three - healthy foods;
  - Day four - quality healthcare for all; and
  - Day five - infrastructure and preparation for the effects of climate change.

### ***Board Discussion:***

- Jefferson School District Superintendent Kent Klewitz is interested in a wellness initiative; and
- Not enough credit to public health for taking care of the basic needs.

**MOTION:** Commissioner Carlson moved for approval of a proclamation designating the week of April 4, 2016 as National Public Health Week in Marion County. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

The commissioners read the proclamation

#### PUBLIC WORKS

5. Consider approval of an order adopting the Environmental Services Tip Fee Proposal. **(TO BE ACTED ON FOLLOWING PUBLIC HEARING)** – Dennis Mansfield, Bill Brauer

### **PUBLIC HEARINGS**

**9:30 A.M.**

#### PUBLIC WORKS

A. Public hearing to consider Environmental Services Tip Fee Proposal. – Dennis Mansfield, Bill Brauer *(See Attachment A)*

#### ***Summary of presentation:***

#### Bill Brauer:

- Reviewed the economic impacts to the Environmental Services fund over the last couple of months;
- Formed a budget subcommittee which will make recommendations to the full Solid Waste Management Advisory Council (SWMAC);
- The subcommittee held meetings open to the public on February 23, March 4 and March 11, 2016;
- Following the public hearings, the subcommittee proposed the following:
  - Consider an increase in current tip fees effective October 1, 2016; and
  - Budget subcommittee to meet semiannually to review current and future economic changes of the Environmental Services budget.
- SWMAC held a special meeting March 17, 2016 to review and vote on the proposals:
  - Voted unanimously on both proposals.
- Recommend approval of increasing the tip fee proposal.

#### Dennis Mansfield:

- Environmental Services has two active disposal sites:
  - North Marion Monofill; and
  - Brown's Island Landfill.
- Two active transfer stations:
  - Salem-Keizer Recycling and Transfer Station:
    - Contract out to Republic Services.
  - North Marion Recycling and Transfer Station.
    - Run the entire operation.
- Operate both scale houses at the transfer stations;

- Run Covanta's Energy from Waste to scale house;
- Manage a household hazardous waste facility;
- Host several programs and community education for recycling;
- Continue as a national leader in recycling efforts;
- Marion County last increased tip fees in 1992;
- Since 1992 we have seen:
  - Decreased value of electricity;
  - Decreased metal prices; and
  - Rise in expenses.
- Over the last 13 years, a 66 percent reduction in the value of electricity to Marion County;
- Metal prices have dropped sharply:
  - Metal recovery at Covanta and North Marion Monofill site have had significant drops in revenue; and
  - A \$2 million reduction in three years.
- Revenue sources consist primarily of tip fees:
  - 85 percent revenue.
- Primary operating expenses:
  - Covanta contract;
  - Transfer station contracts;
  - Personnel salaries;
  - Ash disposal;
  - All other operating expenses; and
  - Department of Environmental Quality (DEQ) fees.
- Marion County is doing several things to reduce expenditures:
  - Suspended metal recovery project;
  - Suspended school coordinator position;
  - Reduce advertising budget by half;
  - Cut summer interns who assisted with waste reduction education; and
  - Cut all waste reduction grants for schools and local businesses.
- The largest impact to the community are as follows:
  - Solid waste rate at Salem-Keizer Recycling will increase \$20 per ton:
    - Increased to \$107.45 per ton.
  - Franchise compact and dropbox loose at Covanta will be a \$20 per ton increase:
    - All residential and commercial trash pickup; and
    - Industrial customers.
- Potential additional revenue resources:
  - Blue Bin Medical Waste agreement:
    - Primarily pharmaceutical waste of syringes and prescription vials.

*Testimony:*

Tim Rocak, Garten Services:

- Very proud to partner with Marion County and be a leader in recycling;
- Concerned with how increase will impact Garten;
- Garten processes over a million pounds a week of recyclables;

- Garbage bill is approximately \$30,000 a month;
- Working with the material recovery system:
  - Great investment for the community.
- Created 36 new jobs in the community:
  - Including hard employing people from Developmental Disability Services.
- Garten asks for an exemption due to the probable differential impact;
- It is a negative impact to the county overall;
- Take their responsibility to decrease the trash cost seriously;
- Reviewing possible market solutions and improved production efficiencies to sort material;
- Limited availability to raise money to defer the new costs; and
- Ask the commissioners to consider the impact on the overall system.

***Board Discussion:***


- Fees were higher when the proposal was first brought to SWMAC;
- Ongoing review by SWMAC is critical;
- Assumptions within the proposals include:
  - Inflation;
  - Costs; and
  - Staffing patterns.
- Do not want to balance the county's budget on the backs of Garten;
- Have been a partner with Garten for many years:
  - Support the work that Garten does.
- Would like Mr. Mansfield and Mr. Rocak to meet to better understand the impact of the increase on Garten:
  - Bring a proposal on how to mitigate the increase to Management Update.
- Garten sheltered workshop is in transition given the settlement hearing at the state level:
  - Will not be able to do business the same as in the past.
- Not in favor of individual exemption but would like to find a solution to provide relief.
- Number of programs in Marion County that make recycling easier:
  - Battery recycling; and
  - Leaf pick up.
- Environmental Services began in 1968 with the ban on burn barrels. Progressed as Follows:
  - In 1969, the county's first solid waste ordinance was adopted;
  - In 1984, weekly curbside recycling started;
  - In 1985, a public hearing was held to increase the disposal rates by 100 percent:
    - Increased by 30 percent.
  - In 1989, increased by 25 percent;
  - In 1992, tip fee was increased;
  - In 2008, bonds on the waste energy facility were fully paid:
    - The electrical revenues used to pay the bonds.
  - Nothing in the board order states there would then be rate reductions;
  - On October 28, 2009, the board amended the solid waste ordinance to allow electrical revenues to no longer be included in the solid waste fund;





- On December 16, 2009, a supplemental budget item was approved by the board for \$7 million to improve the courthouse;
- In 2010, an ash screening plan was brought to the board and implemented in 2011;
- In July 2012, staff estimated proceeds from ferrous metals recycling to be \$632,000 and \$1.2 million for nonferrous;
- Metal recovery revenues were unpredictable;
- Metal recovery was speculative with revenue and actual cost being unclear;
- In October 2013, electrical revenues went down about half from their highest and aren't expected to bounce back until 2018 at the earliest:
  - SWMAC meeting in 2016 revealed electrical revenues are not increasing in the future.
- The best information at the time included a healthy balance and a belief the electrical revenues would increase again;
- Batteries:
  - 42,666 pounds per year which is three drums every two weeks;
  - Paying \$42,000 a year for battery recycling; and
  - Marion County shut down the program.
- Cut the calendar and public awareness:
  - Has since been added back with an improved budget.
- Comments in the Statesman Journal Facebook page stating a cost of service analysis needed to be completed:
  - The comment that the commissioners, “quietly moved the revenue from the waste burner to the general fund,” is untrue;
  - SWMAC involved in program and citizens sit on that board;
  - All meetings are noticed;
  - Information and Waste Matters are mailed to everyone in the county;
  - Six person budget committee reviews the budget every year;
  - It is very hard to get the public engaged in what happens in Marion County;
  - Issued a press release regarding the meeting;
  - Solid waste funds have never gone into the general fund;
  - Not working on importing garbage from Metro;
  - Metro created subcommittees and put out a Request for Proposals. Covanta expressed interest in the project:
    - Nothing is happening for sure;
    - It will impact Marion County; and
    - Not being driven by Marion County.
  - Covanta's level of particulates and emissions are well below DEQ and EPA standards.
- Ms. Kelley is working on a Q&A document which will be posted on the website; and
- Everywhere in Europe is converting garbage to energy.

**MOTION:** Commissioner Brentano moved to close the public hearing and have written public testimony open until Monday, April 4, 2016 at 4:00 p.m. Seconded by Commissioner Carlson; motion carried. A voice vote was unanimous.

Commissioner Cameron read the weekly calendar.  
Commissioner Cameron adjourned the meeting at 11:41 a.m.

  
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CHAIR

  
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COMMISSIONER

  
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COMMISSIONER

Board Sessions can be viewed on-line at <http://www.youtube.com/watch?v=VYF8Y6U7178>.