

BOARD OF COMMISSIONERS

MINUTES OF THE BOARD SESSION – Regular Session

Wednesday, April 2, 2025
9:00 a.m.

Senator Hearing Room
555 Court Street NE
Salem, OR 97301

PRESENT: Commissioner Danielle Bethell, Commissioner Colm Willis, and Commissioner Kevin Cameron. Also present were Jan Fritz, chief administrative officer, Steve Elzinga as county counsel, and Brenda Koenig as recorder.

Commissioner Bethell called the meeting to order at 9:00 a.m.
Commissioner Willis arrived at 9:11 a.m.

(Video Time 00:00:41)

MOTION: Commissioner Cameron moved to remove Action item # 8 under the Board of Commissioners from the agenda. Seconded by Commissioner Bethell; motion carried. A voice vote was unanimous.

Board discussion:

- Item #8 is an order to consider appointing Steven R. Fletcher, MD, as Marion County's District Medical Examiner;
- More information was requested at a prior Management Update meeting; and
- The board would like to review the contract before Dr. Fletcher's appointment.

(Video Time 00:01:23)

PUBLIC COMMENT

None.

(Video Time 00:01:29)

PROCLAMATION

HEALTH AND HUMAN SERVICES

1. Consider approval of a proclamation designating the week of April 7-13, 2025, as National Public Health Week in Marion County. –Wendy Zieker and Katie Mannina

Summary of presentation:

- The celebration for National Public Health Week is April 7th through April 13th;

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- The county has been promoting public health since 1925;
- National Public Health Week has been commemorated for the last 30 years;
- Marion County's 2025 theme is "Rooted in History, Growing in Health";
- The Child Health Demonstration Project was launched in 1925:
 - The project was funded by the Commonwealth Fund;
 - Staff for the project included:
 - Nurses;
 - A dentist; and
 - A health officer.
 - Services provided included:
 - Immunizations;
 - Dental exams;
 - Physical exams;
 - Prenatal care; and
 - Education.
- Marion County Health and Human Services (MCHHS) programs encompassed the following:
 - Maternal and Child Health:
 - Services provided included:
 - Assessments;
 - Screenings;
 - Guidance; and
 - Education.
 - Currently families have the option of in-office or in-home visits.
 - Environmental Health:
 - Program staff in 1925 included:
 - One dairy and food inspector; and
 - One sanitary inspector.
 - The teams enforced sanitation and hygiene standards;
 - There were approximately 1,600 inspections of the following in 1948:
 - Restaurants;
 - Water supplies; and
 - Trailer courts.
 - Staff in 2024 included seven registered environmental health specialists;
 - Approximately 4,500 inspections were conducted in 2024 for the following:
 - Pools;
 - Restaurants;
 - Hotels;
 - Recreational Vehicle (RV) parks; and
 - Childcare facilities.

- Health Education:
 - Tools used in 1948 to educate and share information included:
 - Pamphlets;
 - Radio;
 - Newspapers;
 - Bulletin boards; and
 - Motion pictures.
 - The staff in 1948 included one health educator;
 - Schools have been an integral part of health education since 1925:
 - Schools held health pageants to promote different topics from 1925 through 1959;
 - There were health clubs; and
 - A health parade.
 - Educators still work closely with youth in the following environments:
 - Classrooms;
 - Community events; and
 - Youth leadership summits.
- Communicable Disease and Clinical Prevention:
 - Staff investigate and track disease rates;
 - Clinical staff provide immunizations and testing;
 - In 1930 testing for disease took place in schools; and
 - Current testing options include:
 - Mobile units; and
 - Health clinics.
- MCHHS, Public Health staff continue to strive for optimal health today just as they did in 1925.

Board discussion:

- Historical pictures were viewed and discussed.

MOTION: Commissioner Cameron moved to approve a proclamation designating the week of April 7-13, 2025, as National Public Health Week in Marion County. Seconded by Commissioner Bethell; motion carried. A voice vote was unanimous.

The commissioners read the proclamation.

(Video Time 00:13:33)

Commissioner Cameron moved to suspend the rules and allow Commissioner Willis the opportunity to vote on agenda item #1. Commissioner Willis voted aye.

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(Video Time 00:13:43)

CONSENT

BOARD OF COMMISSIONERS

Board Appointment – Mental Health Advisory Committee

2. Approve orders appointing Jackie Follis as Chair and Christina McCollum as Vice-Chair to the Marion County Mental Health Advisory Committee (MHAC) with an ending term date of December 31, 2027, for Ms. Follis, and an ending term date of June 30, 2028, for Ms. McCollum.

Board Appointment – Intellectual and Developmental Disabilities Advisory Committee

3. Approve an order appointing Rebecca Hill to the Marion County Intellectual and Developmental Disabilities Advisory Committee (IDDAC) with a term ending December 31, 2028.

BUSINESS SERVICES

4. Approve Amendment #1 to the Amend and Restate Lease Agreement with Paul Bryant to add \$155,449.32 for a new agreement total of \$231,564.12 to continue to provide respite housing for Marion County Health and Human Services through March 31, 2027.

5. Approve an invoice with Brown and Brown Insurance Services, Inc., in the amount of \$511,510 for the renewal of an Excess General Liability Insurance Policy with Obsidian Specialty Insurance Company retroactive to March 1, 2025, through March 1, 2026.

FINANCE

6. Approve a quitclaim deed to transfer ownership of tax foreclosed property for tax accounts 587742 and 587743 from Marion County to Sammy Sharifi, the land sale contract holder.

MOTION: Commissioner Willis moved for approval of the consent agenda. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

(Video Time 00:15:20)

ACTION

BOARD OF COMMISSIONERS

Board Appointment – Local Alcohol and Drug Planning Committee

7. Consider approval of an order appointing Melinda Hills to the Marion County Local Alcohol and Drug Planning Committee (LADPC) with a term ending December 31, 2028. –Carol Heard

Summary of presentation:

Carol Heard:

- Ms. Heard is seeking approval of Ms. Hills' appointment to the Marion County Local Alcohol and Drug Planning Committee (LADPC);
- The ending term date for the appointment is December 31, 2028;
- Ms. Hills' experience includes some of the following:
 - She has worked on the Neonatal Opioid Withdrawal Syndrome (NOWS) Collaborative:
 - She joined the collaborative in 2017 as a patient advocate.
 - She is a clinical supervisor at Bridgeway Community Health, Detox; and
 - She has personal experience in recovery.
- The LADPC is an advisory group for the following:
 - The Marion County Local Health Authority; and
 - The Marion County Health and Human Services Administrator.
- The LADPC assists with the following:
 - Identifying needs and priorities for drug and alcohol prevention; and
 - Identifying treatment services that best meet the needs and priorities of the community.
- Ms. Hills is passionate about supporting individuals in recovery;
- Involvement with the LADPC is an opportunity to give back to the community; and
- Ms. Hills' dedication and experience will be a valuable addition to the LADPC.

Melinda Hills:

- Ms. Hills' professional background includes the following:
 - She is the Clinical Supervisor at Bridgeway Community Health, Detox;
 - She has worked for the organization for four years;
 - She has been a counselor for six years;
 - She has nine years in personal recovery; and
 - She wants to give back to the community that she credits with saving her life.

Board discussion:

- The Commissioners expressed their appreciation to Ms. Hills for her service and dedication; and
- It is good to see community members that have received services giving back to the community.

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MOTION: Commissioner Cameron moved to approve an order appointing Melinda Hills to the Marion County Local Alcohol and Drug Planning Committee (LADPC) with a term ending December 31, 2028. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 00:00:41)

Board Appointment – Chief Medical Examiner

8. Consider approval of an order appointing Steven R. Fletcher, MD, as Marion County's District Medical Examiner effective April 2, 2025. –Paige Clarkson and Jacqueline Osborne

Motion made and approved to remove this item from the agenda.

(Video Time 00:18:20)

PUBLIC WORKS

9. Consider the adoption of an administrative ordinance approving Zone Change/Comprehensive Plan (ZC/CP) change Case #24-003/Johnny C. Davidson as referenced in Exhibit A and Exhibit B. –John Speckman

Summary of presentation:

- Before the board for consideration is a request for a Zone Change/ Comprehensive Plan (ZC/CP) change for Case #24-003/Johnny C. Davidson:
 - The zone will change from Exclusive Farm Use (EFU) to Acreage Residential 10 (AR-10); and
 - The CP will change from Primary Agriculture to Rural Residential.
- The Marion County Hearings Officer held a public hearing on November 4, 2024:
 - A recommendation for approval was issued on January 13, 2025.
- The board held a public hearing on February 19, 2025:
 - All the evidence in the record was considered; and
 - The request was approved.
- Staff have prepared the ordinance and the findings;
- Notice of adoption of the administrative ordinance was submitted on March 19, 2025;
- Staff recommended the administrative ordinance for Zone Change/ Comprehensive Plan (ZC/CP) change Case #24-003/Johnny C. Davidson be approved; and
- Other options for consideration include:
 - Directing staff to make changes and approve a modified ordinance; or
 - Not approving the ordinance.

Board discussion:

- The application fee was \$6,010:
 - This was for a Zone Change/ Comprehensive Plan (ZC/CP) change with a Goal exception; and

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- This included hearings officer's fees.
- The Marion County Public Works Planning Department has set fees;
- A ZC on a large property would increase the fee by \$70 per acre:
 - The increased fee was not applied to this application.
- The fees are just one example of why houses in Oregon can be expensive:
 - Making changes to develop property can be costly.
- This application will not substantially change the property; and
- The application once submitted can take 10 months to complete:
 - The applicant may have worked on the application two to three months prior to submission.

MOTION: Commissioner Willis moved to adopt an administrative ordinance approving Zone Change/Comprehensive Plan (ZC/CP) change Case #24-003/Johnny C. Davidson as referenced in Exhibit A and Exhibit B. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

(Video Time 00:24:34)

10. Consider approval of Amendment #3 to the Contract for Services with River City Environmental, Inc., to add \$1,000,000 for a new contract total of \$4,750,000 for the hauling and disposal of leachate to a broader range of Department of Environmental Quality (DEQ) approved facilities that can accommodate the county's disposal needs through June 30, 2026.

—Andrew Johnson

Summary of presentation:

- River City Environmental, Inc. is contracted to haul the county's leachate from the North Marion Ash Monofill that is located in the City of Woodburn;
- The leachate is generally hauled to facilities in the City of Portland;
- Increased regulatory restrictions have prevented some locations from accepting the leachate or have limited the quantity;
- Amendment #3 to the Contract for Services with River City Environmental, Inc. will allow the county to haul the leachate to an alternative location;
- The North Marion Ash Monofill generates between two and four million gallons of leachate annually;
- The county's lagoon inventory has increased over the past several years due to the regulatory restrictions;
- Hauling leachate to an alternative facility will help to reduce the lagoon balance; and
- Amendment #3 adds \$1,000,000 to the contract.

Board discussion:

- The county still has a cell open at the recycling and transfer station that contributes to the costs:

- The county is currently in the process of hiring an engineer to redesign the facility;
- The redesign will need to be approved by the Oregon Department of Environmental Quality (DEQ);
- Once approved, an invitation to bid will be submitted; and
- It could take 18 months to two years to close the cell.
- Amendment #3 extends the contract to June 30, 2026:
 - The county has the option to extend the contract past this date; and
 - The additional \$1,000,000 allows the contract to continue through June 30, 2026, only.

MOTION: Commissioner Cameron moved to approve Amendment #3 to the Contract for Services with River City Environmental, Inc., to add \$1,000,000 for a new contract total of \$4,750,000 for the hauling and disposal of leachate to a broader range of Department of Environmental Quality (DEQ) approved facilities that can accommodate the county's disposal needs through June 30, 2026. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 00:27:48)

11. Consider approval of Amendment #1 to the Intergovernmental Agreement with the Oregon Department of Transportation (ODOT) to add county funds in the amount of \$557,203 to initiate roundabout design for the Interstate 5 (I-5): Kuebler Boulevard to Delaney Road Widening Project through August 26, 2041. –Ryan Crowther and Carl Lund

Summary of presentation:

- Amendment #1 to the Intergovernmental Agreement (IGA) with the Oregon Department of Transportation (ODOT) is for the installation of a roundabout at the intersection of Wiltsey Street SE and Battle Creek Road SE:
 - This is part of the state's Interstate 5 (I-5): Kuebler Boulevard – Delaney Road Widening Project;
 - The bridge on Battle Creek Road that crosses over the interstate will be straightened; and
 - This will result in a location change for the intersection at Wiltsey Street and Battle Creek Road.
- The site lines on Wiltsey Street have been reduced;
- It is more challenging for approaching vehicles to see the intersection;
- The state's initial design had an all-way stop sign at the location;
- The state has agreed to a roundabout if the county will contribute \$557,203 to the project; and
- If Amendment #1 is approved, then a consultant will draft a final design;

Board discussion:

- Wiltsey Street is located east of I-5 and south of Kuebler Boulevard:
 - The road goes east to west;
 - It connects into Battle Creek Road; and
 - Battle Creek goes southeast.
- The bridge will be moved north of its current location;
- The roundabout has three entrances;
- The estimated timeline for the project is six years;
- The Oregon Department of Transportation (ODOT) has extended term dates for their IGAs:
 - The term dates extend far beyond the actual time needed to complete the projects.
- The IGA requires the county to commit to maintaining the improvements.

MOTION: Commissioner Willis moved to approve Amendment #1 to the Intergovernmental Agreement with the Oregon Department of Transportation (ODOT) to add county funds in the amount of \$557,203 to initiate roundabout design for the Interstate 5 (I-5): Kuebler Boulevard to Delaney Road Widening Project through August 26, 2041. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

(Video Time 00:32:57)

SHERIFF'S OFFICE

12. Consider approval of the Contract for Services with The Pathfinder Network in the amount of \$206,813 to provide the coordination of legal, medical, educational, and employment support resources to Marion County Sheriff's Office clients through December 31, 2025.

–Lieutenant Anna Jefferson

Summary of presentation:

- Staff is requesting approval of the Contract for Services with The Pathfinder Network;
- The Marion County Sheriff's Office (MCSO) temporarily closed the Transition Center to prepare for the Stabilization Center reopening:
 - The closure impacted multiple Justice Reinvestment Initiative (JRI) funded services and programs including:
 - Deputy positions;
 - Materials and services; and
 - Community based support.
- The Marion County Public Safety Coordinating Council (MCPSCC) approved reallocating unspent JRI funds to support a Stabilization Mentor Program;
- The MCSO issued a Request For Proposal (RFP) for a service provider on January 9, 2025;
- The selected organization needed to provide the following:
 - Mentorship;

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- Resource and referral support;
- Cognitive-behavioral programming; and
- Peer support.
- The Pathfinder Network submitted a proposal that would best meet the county's needs;
- The contract with The Pathfinder Network is for \$206,813; and
- The contract's ending term date is December 31, 2025.

Board discussion:

- The MCSO is expanding an existing program that they currently have with The Pathfinder Network;
- The Pathfinder Network will provide direct service to MCSO clients;
- The mentors have personal lived experience:
 - They understand the challenges that a client faces; and
 - They have a passion for supporting clients.

MOTION: Commissioner Cameron moved to approve the Contract for Services with The Pathfinder Network in the amount of \$206,813 to provide the coordination of legal, medical, educational, and employment support resources to Marion County Sheriff's Office clients through December 31, 2025. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 00:36:09)

13. Consider approval of the Intergovernmental Agreement with the City of Salem Police Department and the City of Keizer Police Department in the amount of \$10,000 to establish the Interagency Automated License Plate Reader (ALPR) Camera System Program through March 31, 2027. –Commander Jason Bernards and Sergeant Andrew Derschon

Summary of presentation:

- The Intergovernmental Agreement (IGA) is with the following agencies:
 - The City of Salem Police Department; and
 - The City of Keizer Police Department.
- The IGA is for the Interagency Automated License Plate Reader (ALPR) Camera System Program;
- Agencies participating in the program include:
 - The Marion County Sheriff's Office (MCSO);
 - The City of Salem Police Department; and
 - The City of Keizer Police Department.
- The City of Salem already has a server that will hold all the data;
- The IGA has a not-to-exceed amount of \$10,000 for the county's portion;
- The three agencies will share responsibility for the server's maintenance;
- The ALPR is an important investigative tool for the MCSO;
- The two cities already utilize the ALPR system;

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- The City of Keizer has approximately 40 cameras; and
- The City of Salem has approximately 25 cameras.
- The ALPR footage assists with the following:
 - Determining where vehicles are going; and
 - Developing suspects for a variety of crimes.

Board discussion:

- The ALPR benefits include:
 - Helps reduce the liability of pursuits if law enforcement can locate the vehicle;
 - Decreases use of force situations if a driver is unaware that their vehicle has been located;
 - Alerts can be set up using a vehicle's license plate number; and
 - Law enforcement is able to mobilize in the area where the vehicle has been located.
- The MCSO does a good job of engaging and bringing people to accountability; and
- The ALPR is another tool to assist law enforcement.

MOTION: Commissioner Willis moved to approve the Intergovernmental Agreement with the City of Salem Police Department and the City of Keizer Police Department in the amount of \$10,000 to establish the interagency Automated License Plate Reader (ALPR) Camera System Program through March 31, 2027. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

(Video Time 00:40:50)

***Recess as Board of Commissioners.
Convene as Contract Review Board.***

**CONTRACT REVIEW BOARD
CONSENT**

PUBLIC WORKS

1. Approve an order to set a public hearing date for April 23, 2025, to receive testimony and consider granting an exemption to allow an alternative competitive process pursuant to Marion County Public Rules for the Canyon Alerts Project.

Summary of presentation:

None.

Board discussion:

- The item is just to schedule a public hearing for April 23, 2025;
- The public hearing will provide an opportunity for the public to comment; and
- Commissioner Willis expressed that he will be abstaining from the vote:

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- He has concerns with the proposed process;
- It is the same process that the Marion County Public Works team used for the radio project;
- He feels that there was a lack of accountability for the radio project; and
- He is concerned about using the same process that has led to some issues.

MOTION: Commissioner Cameron moved to approve an order to set a public hearing date for April 23, 2025, to receive testimony and consider granting an exemption to allow an alternative competitive process pursuant to Marion County Public Rules for the Canyon Alerts Project. Seconded by Commissioner Bethell; motion carried 2-0 with Commissioner Willis abstaining from the vote. A voice vote was unanimous.

***Adjourn as Contract Review Board.
Reconvene as Board of Commissioners.***

(Video Time 00:42:54)

**PUBLIC HEARINGS
9:30 A.M.**

None.

Commissioner Bethell adjourned the meeting at 9:45 a.m.

CHAIR

COMMISSIONER

COMMISSIONER

Board Sessions can be viewed on-line at
<https://www.youtube.com/playlist?list=PLSUQ1gg6M78UsBE3q6w4rdf59Z5rXkEi5>