

BOARD OF COMMISSIONERS

MINUTES OF THE BOARD SESSION – Regular Session

Wednesday, June 9, 2021
9:00 a.m.

Senator Hearing Room
555 Court Street NE
Salem, OR 97301

PRESENT: Commissioner Kevin Cameron and Commissioner Colm Willis. Also present were Jan Fritz, chief administrative officer, Jane Vetto as county counsel, and Brenda Koenig as recorder.

ABSENT: Commissioner Danielle Bethell

Commissioner Cameron called the meeting to order at 9:00 a.m.

PUBLIC COMMENT

(Video Time 00:01:06)

David Beem:

- Mr. Beem would like to promote the Marion County Fair:
 - He encouraged community members and businesses to attend; and
 - He encouraged community members to wear a face covering.

Board discussion:

- Commissioner Cameron expressed the following events will be held at the Marion County Fair on July 9, 2021:
 - An opening ceremony is scheduled for 10:00 a.m.; and
 - An awards ceremony to honor first responders for the Beachie Creek Wildfires will be held in the evening.

PRESENTATION

(Video Time 00:03:36)

Wildfire recovery update. –Scott McClure

- Mr. McClure presented a Santiam Canyon Disaster Recovery Report:
 - The report provides an update for recovery efforts in the Santiam Canyon following the 2020 wildfires:
 - Debris has been cleared from an estimated 253 homesites;

- An estimated 48 percent of the property owners impacted by the wildfires have signed up for right-of-entry access with the Oregon Department of Transportation (ODOT);
- An estimated 33 percent of the hazardous trees have been removed;
- An estimated 20 building permits were issued to citizens in the following locations during the month of May 2021:
 - The City of Gates issued two permits;
 - The City of Detroit issued 15 permits; and
 - Three permits were issued for unincorporated areas.
- A total of 125 building permits have been issued since January 1, 2021;
- An estimated 23 percent of homes requiring repairs have been permitted;
- An estimated 35 septic permits were issued to citizens in the following locations during the month of May 2021:
 - The City of Gates issued two permits;
 - The City of Detroit issued 23 permits; and
 - Ten permits were issued for unincorporated areas.
- A total of 167 septic permits have been issued since January 1, 2021;
- An estimated 34 percent of septic systems requiring repairs have been permitted;
- Marion County Recovery Projects include some of the following:
 - A Financial Needs Analysis:
 - A consultant is assisting the City of Detroit and the City of Gates to reconstruct city ledgers and files.
 - Communication and Outreach:
 - A contract is almost ready for implementation.
 - An Economic Impact and Opportunities Analysis:
 - The selection process for a contractor is underway.
 - A Health Impact Assessment:
 - An Intergovernmental Agreement (IGA) with Oregon State University that addresses some of the following is under review:
 - Environmental hazards; and
 - Mental health concerns.
 - Community Visioning and Strategic Plans:
 - The selection process for a contractor is underway.
 - Legislative.
- The ODOT Tree Removal process has been reviewed:
 - An estimated 58.3 percent of the trees in the corridors that were impacted by the fires will be preserved.
- Marion County employees logged an estimated 21,763 hours in September 2020, for wildfire response;

- County employees logged an estimated 17,523 hours for the months of October 2020, through mid-May 2021, for wildfire recovery;
- The Federal Emergency Management Agency (FEMA) held a reengagement meeting on June 4, 2021, to assist individuals experiencing paperwork challenges for funding opportunities;
- The following entities addressed flood plain issues that were impacting the building process in the City of Detroit:
 - Marion County;
 - The Mid-Willamette Valley Council of Governments (MWVCOG); and
 - State representatives.

Board discussion:

- Oregon Legislature is scheduled to consider the following bills that are directly related to victims that lost their homes during the September 2020 Wildfires:
 - Senate Bill 464 is related to property tax relief; and
 - House Bill 2247 is related to property tax payment late fees and interest.
- Marion County and ODOT held a meeting to discuss the City of Detroit water system:
 - The major project will be a long-term build; and
 - Trees impacted by the wildfires will be a concern.

(Video Time 00:12:36)

Willamette Career Academy project and big check presentation. –Tamra Goettsch and Dave Novotney, Willamette Education Service District:

Summary of presentation:

Tamra Goettsch:

- A check is being presented to the Willamette Education Service District (WESD) for the Willamette Career Academy (WCA);
- Marion County receives economic funding from Oregon video lottery resources;
- The funding allows the county to make investments in communities:
 - Creates jobs;
 - Assists with a stable economy; and
 - Builds an infrastructure that is important for long-term economy-building activities in communities.
- The WESD program focuses on rural schools and engaging students with career path options.

Dave Novotney:

- The WCA is a result of the collaboration and partnership between WESD and Mountain West Investment Corporation;
- WESD serves 11 school districts within the following counties:
 - Marion;

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- Polk; and
- Yamhill.
- The newly remodeled WCA facility is located off of Lancaster Drive in the City of Salem;
- Initially three programs will be offered to students beginning in September 2021, that are related to the following:
 - Health Services;
 - Diesel Technology; and
 - Cosmetology.
- The WCA will be able to serve an estimated 240 students in the first year;
- It is anticipated that an additional three programs will be offered in September 2022 which will include the following:
 - Construction;
 - Manufacturing; and
 - Information Technology.
- The WCA anticipates serving 480 students every year once the facility is fully operational; and
- The WCA curriculum will provide high quality career and technical education that will help meet the work force needs of the communities.

Board discussion:

- Marion County has a broad middle-class population:
 - It is important to invest in community youth in order to ensure that a strong middle-class population continues into the future.
- WESD collaborates with Chemeketa Community College (CCC) to ensure that the WESD curriculum and programs are transferrable to CCC in the event that a student wishes to further their education; and
- Commissioner Cameron expressed his appreciation to Mountain West Investment Corporation for their continued support, direction, and investment.

The commissioners presented a check to Mr. Novotney for the WCA.

(Video Time 00:21:37)

Investment in broadband services for Arbor Grove residents and big check presentation. –Peter Cohen and Danielle Gonzalez

Summary of presentation:

- The county completed a broadband economic development strategic plan in January 2019:
 - The plan entailed three public broadband projects that the county wanted to focus on:
 - Providing broadband internet for the City of Detroit and the City of Idanha:

- The two communities only had access to low speed internet.
 - Providing broadband for the City of Jefferson and the City of Silverton:
 - Policy development work in the two communities is near completion.
 - Providing broadband for Agriculture (AG) communities within the county.
- Marion County is the highest AG producing county in Oregon:
 - Supporting the health of AG communities is important to the county's long-term economic development.
- A check is being presented to the St. Paul Cooperative Telephone Association (SPCTA) to assist with deploying broadband fiber along north Arbor Grove Road:
 - The SPCTA is a member-owned cooperative;
 - The county is partnering with SPCTA through a cost sharing agreement;
 - The Arbor Grove area is considered prime AG land and contains multiple farms and other businesses;
 - Residents in the area have limited broadband services with speeds that are below the Federal Communications Commission (FCC) broadband threshold;
 - Inadequate broadband service has impacted the AG community and other businesses:
 - Businesses have faced challenges with some of the following:
 - Sending emails;
 - Receiving emails;
 - Paying bills;
 - Downloading documents;
 - Maintaining websites;
 - Maintaining online sales;
 - Poor signals require businesses to expedite the use of their allocated data;
 - There are periods of time when no internet connection is available; and
 - The ability to perform office tasks has been impacted.
 - The SPCTA contacted the county to determine if financial assistance to update broadband services in the north Arbor Grove area was available;
 - The broadband update is anticipated to be complete by the end of the 2021 summer;
 - Increased broadband capacity will allow area residents and business owners to participate in some of the following:
 - Telework;
 - Telehealth;
 - Virtual school; and
 - Online business.
 - Providing broadband fiber to homes has been shown to boost a home's economic value by approximately \$1,950 per year; and

- The project will provide a positive impact for residents and businesses in the north Arbor Grove area.

Board discussion:

- The commissioners expressed their appreciation to Mr. Cohen and Community Services staff for all their work on the broadband project;
- Commissioner Willis expressed the importance of high-speed internet access:
 - AG products produced within the county may be shipped out-of-state or to other countries;
 - AG growers need to know produce prices; and
 - They need to be able to access world markets.
- The county is researching other potential economic development projects;
- The county started surveying communities in 2018;
- A strategic plan was completed in January 2019;
- The county invested in a consultant to provide economic development project expertise; and
- Community citizens are benefitting from the county’s investment and the consultant’s expertise.

The commissioners presented a check to a SPCTA representative.

(Video Time 00:33:17)

CONSENT

BOARD OF COMMISSIONERS

Approve Amendment #5 to the Contract for Services with Mid-Willamette Valley Community Action Agency to add \$280,860 for a new contract total of \$1,216,398 to continue providing services to veterans in Marion County through June 30, 2022.

HEALTH AND HUMAN SERVICES

Approve Amendment #6 to the Contract for Services with Advanced Security, Inc. to add \$380,000 for a new contract total of \$1,345,000 to provide unarmed security and vehicular patrol services for various Marion County Health and Human Services locations through June 30, 2023.

Approve an order appointing Marion County Chief Administrative Officer, Jan Fritz and Health and Human Services Department Administrator, Ryan Matthews as County Financial Assistance Administrators for the financial administration of Oregon Health Authority Intergovernmental Agreement #166051 through December 31, 2021.

PUBLIC WORKS

Approve an order reappointing Wayne Rawlins to the Marion County Parks Commission with a term date of June 30, 2021, through June 30, 2025.

Approve an order reappointing Keith Bondaug-Winn to the Marion County Solid Waste Management Advisory Council with a term ending June 9, 2025.

Schedule adoption of an administrative ordinance for June 16, 2021, for amendments to the Marion County Comprehensive Plan Urbanization Element.

Receive notice of hearings officer's decision approving Zone Change (ZC) Case #21-002/J. Conser and Sons, LLC.

Receive notice of hearings officer's decision approving Zone Change (ZC) Case #21-003/J. Conser and Sons, LLC.

SHERIFF'S OFFICE

Approve Amendment #2 to the Contract for Services with Bridgeway Recovery Services to add \$19,591.30 for a new contract total of \$166,500.30 to provide an evidence-based system of cognitive, pro-social mentoring assistance, and co-occurring treatment for adult offenders through June 30, 2021.

MOTION: Commissioner Willis moved for approval of the consent agenda. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

ACTION

(Video Time 00:35:36)

JUSTICE COURT

1. Consider approval of an order appointing Justin E. Kidd as a justice of the peace pro tempore for the Marion County Justice of the Peace District, effective June 9, 2021, through June 30, 2021. –Joe Miller

Summary of presentation:

- The current Marion County Justice of the Peace, Judge Janice Zyryanoff is retiring;
- Oregon Governor Kate Brown has appointed Justin E. Kidd to the Marion County Justice Court to fill the vacant position created by Judge Zyryanoff's retirement;
- Mr. Kidd's appointment will be effective July 1, 2021;
- Judge Zyryanoff has requested that Mr. Kidd be appointed as a justice of the peace pro tempore in order to become familiar with court procedures and staff prior to his appointment:
 - As a justice of the peace pro tempore, Mr. Kidd will be able to start hearing cases.
- Mr. Kidd is a graduate of the University of California, Berkeley, School of Law;
- Mr. Kidd's detailed history includes some of the following:
 - He has served as a trial attorney with the Oregon Department of Justice (DOJ) since 2009;

- He has experience in condemnation cases;
- He has administered the following:
 - The state’s Small Claims Program;
 - The DOJ’s Honors Attorney Program;
 - The Trial Division Clerk Program; and
 - The Legal Training Program.
- Mr. Miller recommends the board approve the order appointing Mr. Kidd as a justice of the peace pro tempore.

Board discussion

- The commissioners expressed their appreciation to Governor Brown for Mr. Kidd’s appointment; and
- They congratulated Mr. Kidd for his new role as the Marion County Justice of the Peace and welcomed him to the county team.

MOTION: Commissioner Willis moved to approve an order appointing Justin E. Kidd as a justice of the peace pro tempore for the Marion County Justice of the Peace District, effective June 9, 2021, through June 30, 2021. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

(Video Time 00:41:18)

PUBLIC WORKS

2. Consider approval of the incoming funds Grant Agreement with the Oregon Department of Forestry in the amount of \$326,214.24 for the reimbursement of expenses for the installation and operation of the temporary communications tower at Halls Ridge through June 30, 2021. –Brian Nicholas

Summary of presentation:

- The Halls Ridge emergency communications radio tower was completely destroyed by the 2020 wildfires;
- The tower was the only site that provided communication coverage for the North Santiam River canyon which includes Hoodoo Ski Area down to the City of Stayton;
- The tower was utilized by some of the following entities:
 - The Marion County Sheriff’s Office;
 - The Linn County Sheriff’s Office;
 - METCOM 911;
 - The Cities of Detroit and Idanha Fire District;
 - The City of Stayton Fire District;
 - The City of Gates Fire Department; and
 - The City of Lyons Rural Fire District and Ambulance Service.
- The county determined an immediate replacement was needed in order to restore emergency communication coverage for the surrounding areas and procured the following:

- A temporary radio tower trailer;
- Generators;
- Propane;
- Piping; and
- Radio equipment.
- Within a 13-day time period the county was able to restore three radio channels that were utilized by the following:
 - The Marion County Sheriff's Office;
 - The Linn County Sheriff's Office;
 - METCOM 911; and
 - The Oregon State Police.
- The Oregon Department of Forestry administers a grant program that helps radio system owners maintain and upgrade their radio systems in order to provide coverage for state and federal forest lands;
- The county submitted a grant application request and was awarded funding in the amount of \$326,214.24; and
- The grant will reimburse the county to date for the cost already incurred to setup and maintain the temporary radio site.

Board discussion

- The destroyed tower was an essential structure for first responders;
- The county supplied the funding needed to expedite replacement of the destroyed structure with a temporary tower;
- The state assisted the county with finding replacement funding to reimburse the county's incurred expenses that were utilized to replace the destroyed structure;
- Structural repairs for the damaged tower have been executed, power has been restored, and the tower is once again operational;
- Prior to the wildfires the county utilized the Oregon Department of Transportation's (ODOT) microwave hop to centralize all the radio information;
- ODOT has not decided on a location for the microwave hop:
 - The county is awaiting ODOT's decision before committing to a tower location;
 - The county may decide to install its own microwave hop; and
 - The county is currently utilizing a gravel helipad for the temporary tower.

MOTION: Commissioner Willis moved to approve the incoming funds Grant Agreement with the Oregon Department of Forestry in the amount of \$326,214.24 for the reimbursement of expenses for the installation and operation of the temporary communications tower at Halls Ridge through June 30, 2021. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

(Video Time 00:49:57)

*Recess as Board of Commissioners.
Convene as Contract Review Board.*

CONTRACT REVIEW BOARD ACTION

BOARD OF COMMISSIONERS

1. Consider approval of an order for a Special Procurement to provide application assistance and case management to households qualified for Emergency Rental Assistance programs from July 1, 2021, through December 31, 2025. –Lisa Trauernicht and Camber Schlag

Summary of presentation:

- The county received an estimated \$10.4 million in United States Treasury Emergency Rental Assistance funds in December 2020:
 - Congress appropriated the funds to provide rental assistance for families that had been directly impacted by the COVID-19 pandemic:
 - Individuals may have been laid-off from their places of employment;
 - Individuals may have been under-employed; and
 - Individuals may have been unable to pay for rental housing.
- The county also received additional emergency rental assistance funds estimated at 10.4 million from the American Rescue Plan to assist families impacted from COVID-19;
- The county researched distribution methods for the incoming funds:
 - It was determined a vendor that offers software solutions and can manage the entire program, which entails some of the following, was the best method:
 - The application process;
 - Case management;
 - A call center;
 - Checking that eligibility requirements were met; and
 - Processing the payment for eligible individuals.
- Several organizations were able to meet a portion of the county’s requirements;
- Yardi Systems Inc. was the only organization that provided a full spectrum of services that met all of the county’s needs;
- The county does not currently offer services for a rental assistance program:
 - Contracting with Yardi Systems Inc. allows the county to provide full services for the program.
- Services provided by Yardi Systems Inc. would entail some of the following:
 - Receiving the applications;
 - Working with applicants to ensure all needed documentation has been received;
 - Performing required federal level audit reviews;
 - Submitting the applications to the county for final review; and
 - Issuing payment to the landlords once the application has been approved by the county.
- The special procurement was posted on the Oregon Procurement Information Network (ORPIN) on May 26, 2021;

- The posting closed on June 2, 2021;
- The county received no protests;
- One organization that was able to provide a portion of the needed services made inquiries with the county:
 - The organization was only able to provide services for the application portion of the process.

Board discussion

- The county has had discussions related to the Emergency Rental Assistance program and fund distribution at prior meetings.

MOTION: Commissioner Willis moved to approve an order for a Special Procurement to provide application assistance and case management to households qualified for Emergency Rental Assistance programs from July 1, 2021, through December 31, 2025. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

(Video Time 00:55:03)

SHERIFF’S OFFICE

2. Consider approval of an order for a Class Special Procurement to provide subsidy housing for community corrections clients from July 1, 2021, through June 30, 2023.

–Commander Kevin Karvandi and Camber Schlag

Summary of presentation:

- Approval of the Class Special Procurement would allow for the award of multiple price agreements that would provide subsidized housing for community corrections clients;
- The Marion County Sheriff’s Office (MCSO), Community Corrections Division, provides transitional housing and stipends for up to 90 days for community corrections clients;
- Housing is a key element of stability for community corrections clients:
 - Available housing allows the clients to focus on treatment and other remediation services.
- The MCSO identifies corrections clients that have no proposed housing prior to their release from incarceration:
 - Each corrections client is screened for some of the following:
 - To determine if the individual poses a risk to public safety; and
 - To determine if it is appropriate to subsidize the individual’s housing.
- Approved subsidy housing providers within Marion County include some of the following:
 - Bridges to Change, Inc.;
 - Bridgeway Recovery Services;
 - Soaring Heights Recovery Homes;
 - Oxford House;

- Reformation Outreach Ministries;
- Shelly House;
- Women at the Well Grace House; and
- Union Gospel Mission of Salem, Oregon.
- The county currently partners with over 30 subsidy housing providers:
 - Over 250 beds are available for community corrections clients.
- Subsidy housing providers do not have the administrative capacity to respond when the county issues a Request For Proposal (RFP):
 - Providers that wish to partner with the county must first submit an application to the MCSO; and
 - The MCSO reviews the application to determine if the applicant meets all the criteria and safety guidelines.
- The Class Special Procurement was posted on ORPIN on May 17, 2021;
- The posting closed on May 25, 2021; and
- The county received no protests.

Board discussion

- Commissioner Willis expressed the following:
 - It is important to provide safe and stable housing for community corrections clients;
 - Community corrections clients have unique circumstances and needs; and
 - The traditional RFP process does not meet the needs of the corrections client.
- Commissioner Cameron expressed the following:
 - Offering subsidized housing to corrections clients is an important part of the reentry program;
 - Corrections clients are able to focus on some of the following:
 - Becoming productive citizens;
 - Finding employment; and
 - Participating in wrap-around services.

MOTION: Commissioner Willis moved to approve an order for a Class Special Procurement to provide subsidy housing for community corrections clients from July 1, 2021, through June 30, 2023. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

(Video Time 01:00:13)

3. Consider approval of an order for a Class Special Procurement to provide reentry and prison diversion services for community corrections clients from July 1, 2021, through June 30, 2023.
–Commander Kevin Karvandi and Camber Schlag

Summary of presentation:

- The Marion County Reentry Initiative (MCRI) originated in 2005;

- The MCRI supports successful reentry and prison diversion by providing some of the following services:
 - Pre-release reach-ins;
 - Case Plans;
 - Motivation and cognitive programming;
 - Treatment;
 - Housing; and
 - Educational support.
- The MCSO collaborates and partners with some of the following:
 - Bridgeway Recovery Services;
 - The Pathfinder Network;
 - Marion County Health and Human Services;
 - The Marion County District Attorney's Office;
 - Chemeketa Community College;
 - The Union Gospel Mission; and
 - The Mid-Willamette Valley Community Action Agency.
- The state requires any publicly funded programs to be evidence based:
 - The MCSO is required to perform program evaluations to ensure that the programs are reducing criminality and recidivism within communities.
- The nature of the work and provider requirements limit the number of providers that are willing to administer services to the corrections population;
- The MCSO has invested resources to provide technical assistance for the current treatment providers;
- The Class Special Procurement was posted on ORPIN on May 21, 2021;
- The posting closed on June 1, 2021; and
- The county received no protests.

Board discussion:

- Funding for the program is provided by federal and state grants; and
- The services allow clients to remain in the community verses going to prison.

MOTION: Commissioner Willis moved to approve an order for a Class Special Procurement to provide reentry and prison diversion services for community corrections clients from July 1, 2021, through June 30, 2023. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

***Adjourn as Contract Review Board.
Reconvene as Board of Commissioners.***

(Video Time 01:06:47)

PUBLIC HEARINGS

9:30 A.M.

None

Commissioner Cameron read the calendar;

Commissioner Cameron adjourned the meeting at 10:18 a.m.

CHAIR

COMMISSIONER

COMMISSIONER

Board Sessions can be viewed on-line at

<https://www.youtube.com/playlist?list=PLSUQ1gg6M78UsBE3q6w4rdf59Z5rXkEi5>