#### **BOARD OF COMMISSIONERS**

# MINUTES OF THE BOARD SESSION – Regular Session

Wednesday, July 31, 2019 9:00 a.m.

Senator Hearing Room 555 Court Street NE Salem, OR 97301

PRESENT:

Commissioner Kevin Cameron, Commissioner Sam Brentano, and Commissioner

Colm Willis. Also present were Jane Vetto as county counsel and Brenda Koenig

as recorder.

ABSENT:

Jan Fritz, chief administrative officer

Commissioner Cameron called the meeting to order at 9:00 a.m.

#### **PUBLIC COMMENT**

(Video Time 00:01:03)

#### David Beem:

- Mr. Beem is an advocate for the special needs population; and
- He would like to see a sales tax on cigarettes and have the money go towards services for this population.

#### CONSENT

(Video Time 00:02:23)

# **BUSINESS SERVICES**

Approve Amendment #2 to the Contract for Services with Garten Services to add \$53,000 for a total of \$198,000 for general grounds maintenance at Marion County campuses, including the Marion County Public Safety Building and the Marion County Dog Shelter through August 1, 2020.

# **COMMUNITY SERVICES**

Approve an order appointing Sheriff Joe Kast to the Marion County Children and Families Commission with a term ending January 31, 2021.

# **HEALTH AND HUMAN SERVICES**

Approve Amendment #19 to the Intergovernmental Agreement with the Oregon Health Authority to add \$61,019 for a total of \$5,551,641 for the Tobacco Prevention and Education Program.

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#### PUBLIC WORKS

Schedule the final consideration to adopt an ordinance granting Zone Change (ZC) Case #19-004/Larry and Noreen Chamberland, Trustees of the Chamberland Family Trust for August 7, 2019.

Approve the Purchase Order with Suburban Chevrolet in the amount of \$148,993.26 for the purchase of seven sedans and one light duty truck as part of the annual scheduled light duty replacement plan for Marion County Consolidated Fleet Management.

#### TREASURER'S OFFICE

Approve an order to add \$150 and increase the change fund at the Marion County Public Works Environmental Services North Marion Recycling and Transfer Station to \$800.

**MOTION:** Commissioner Brentano moved for approval of the consent agenda. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

#### **ACTION**

(Video Time 00:04:24)

# HEALTH AND HUMAN SERVICES

1. Consider approval of the Memorandum of Understanding between Marion County and PacificSource Community Solutions documenting the parties' understanding and expectations with regard to the contract to serve as the regions' coordinated care organization. —Cary Moller *Summary of presentation:* 

- There are currently 140,000 enrolled Medicaid members in Marion and Polk Counties served by Willamette Valley Community Health;
- The Oregon Health Plan funding supports a significant portion of services provided through the Health and Human Services Department;
- The county and the CCO have a shared responsibility to make sure that individuals have access to health care:
  - o Services include:
    - Prevention;
    - Health promotion; and
    - Access to effective health care, which includes:
      - Medical and clinical services;
      - Mental health services;
      - Addiction services; and
      - Dental services.
- Funding from the Oregon Health Authority supports 25 percent of the Health and Human Services Department's budget;
- PSCS was selected as the CCO to serve Oregon Health Plan members in Marion and Polk Counties, effective January 1, 2020;
- A readiness review was conducted, and the MOU is a required component of that review:

- o In addition, it is anticipated that a contract for direct services provided by Marion County Health and Human Services will be forthcoming to the board.
- The MOU documents the commitment between PSCS and Marion County, as the Local Mental Health Authority, and Local Public Health Authority, to work together to support and improve the communities' health system through a shared health system planning, health promotion activities, and the provision of clinical services;
- The CCO is solely responsible for the Medicaid lives, and the county is responsible for the entire population;
- Ms. Moller outlined the responsibilities of the Local Mental Health and Local Public Health Authorities; and
- The MOU outlines how the two entities will work together collaboratively to provide health services to this population.

## **Board discussion:**

- Marion County has about 80 percent of the Medicaid population;
- Other funding sources include payments from individuals, and federal funding sources;
- According the to the MOU, a representative from PacificSource Community Services should serve as a member of the Public Safety Coordinating Council;
- Every aspect of the MOU has been reviewed by both parties to ensure accountability;
- The state is conducting a readiness review of the CCO's to determine their ability to be ready by January 1, 2020, to implement the awarded contract:
  - o Two key components are:
    - To show there is an adequate provider panel; and
    - That there is an agreement between the local health authority regarding this work.
- There have been 21 letters received by the county regarding the CCO award:
  - o The existing CCO was established in 2012; and
  - o It was a much broader community CCO.
- Providers in the community managed care services to the Oregon Health Plan population beginning in the late 1990's:
  - o The CCO was established in 2012;
  - o Three current members submitted applications to the new CCO 2.0;
  - o The existing CCO will cease to exist in December 2019;
  - The Health and Human Services Department had been conversing with Marion Polk CCO and PSCS until the award was announced; and
  - o Marion Polk CCO is appealing the decision.
- The decision to award the CCO to PSCS was the Oregon Health Authority's decision, and not the county's;
- There is a summary and a full report of the scoring, and the process for determination:
  - o Four of the existing CCO's in the state were awarded a contract for remediation;
  - o Two existing organizations were not selected; and
  - o PSCS and Trillium are the two CCO's that are expanding their footprint.
- Commissioner Willis suggested a technical fix on Page 4, Paragraph G, Clinical Services Contract Public Health:

- o The county does not provide all services listed in this section; and
- He suggested changing the language from "that includes services in the following categories" to "that may include services in the following categories."

**MOTION:** Commissioner Willis moved to approve the Memorandum of Understanding between Marion County and PacificSource Community Solutions documenting the parties' understanding and expectations with regard to the contract to serve as the regions' coordinated care organization, with the suggested change above. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

(Video Time 00:26:33)

#### JUVENILE DEPARTMENT

2. Consider approval of the Intergovernmental Agreement with the Oregon Youth Authority for incoming funds in the amount of \$1,884,337 for basic and diversion services provided by the Marion County Juvenile Department through June 30, 2021. —Troy Gregg and Melanie Prentice *Summary of presentation:* 

- Funding is for the Guaranteed Attendance Program (GAP) and the Behavior Rehabilitation Services (BRS) Program;
- Ms. Prentice gave an overview of the GAP program:
  - o It is a 22- bed voluntary shelter program;
  - o It is located at the Marion County Juvenile Department;
  - O Juveniles, ages 12 through 17, that are under the jurisdiction of the Marion County Court, are housed here;
  - o This is an alternative to detention or Oregon Youth Authority;
  - o There are about 90 to 100 youth who participate during the year;
  - o The program lasts 90 days;
  - Youth continue to remain in the community, go to school, and participate in services;
  - O They are able to return home after the first week to practice the skills they have learned;
  - o It is a very structured program;
  - o There is no cost to parents; and
  - o It is a unique program to successfully reintegrate juvenile offenders back into the community.

#### Board discussion:

- Funding has increased due to the cost of living;
- Juveniles typically stay for 90 days:
  - They are allowed to return home for the weekend;
  - o They may have family time during the week;
  - o There are two dormitory style buildings, one for females and one for males; and
  - o There are usually 20 to 22 individuals in the program.

• GAP participants may also participate in Alternative Programs such as Fresh Start Market.

**MOTION:** Commissioner Brentano moved to approve the Intergovernmental Agreement with the Oregon Youth Authority for incoming funds in the amount of \$1,884,337 for basic and diversion services provided by the Marion County Juvenile Department through June 30, 2021. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 00:36:15)

# PUBLIC WORKS

- 3. Consider approval of the Intergovernmental Agreement with the Oregon Department of Transportation for the 2019 Fund Exchange Agreement in the amount of \$822,500 to reimburse the costs of the 2018 pavement resurfacing program. —Brian Nicholas and Ryan Crowther *Summary of presentation: (See Attachment A)* 
  - This agreement comes before the board annually;
  - Mr. Nicholas provided an overview of the fund exchange program; and
  - Mr. Crowther provided a summary of the projects completed with the funding.

# **Board discussion:**

- The county is reimbursed for projects that have already been done; and
- The funding is usually the same yearly.

**MOTION:** Commissioner Willis moved to approve the Intergovernmental Agreement with the Oregon Department of Transportation for the 2019 Fund Exchange Agreement in the amount of \$822,500 to reimburse the costs of the 2018 pavement resurfacing program. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

(Video Time 00:45:47)

# SHERIFF'S OFFICE

4. Consider approval of the Contract for Services with Keefe Commissary Network, LLC for incoming funds in the amount of \$142,214 to provide inmate commissary and trust fund services for the Marion County Jail through June 30, 2024. —Commander Tad Larson

# Summary of presentation:

- The vendor provides inmate commissary and trust fund services for the jail;
- The Sheriff's Office is happy with the services provided; and
- The vendor will be upgrading the hardware and network services.

#### **Board discussion:**

• The source of money on an inmate account is usually what the person comes in with when arrested, or what is provided by a loved one:

- Typical contributions from a loved one range from \$40 to \$100.
- When an inmate is released, the money on their account is returned via a debit card or check.

**MOTION:** Commissioner Brentano moved to approve the Contract for Services with Keefe Commissary Network, LLC for incoming funds in the amount of \$142,214 to provide inmate commissary and trust fund services for the Marion County Jail through June 30, 2024. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 00:49:17)

5. Consider approval of the Contract for Services with Salem Health Hospital and Clinics in the amount of \$500,000 to provide medical services for inmates lodged at the Marion County Jail from August 1, 2019 through July 31, 2022. — Commander Tad Larson

# Summary of presentation:

- Medical costs are rising;
- This amount is a place holder for the next three years;
- Last year was an expensive year due to acute level care for inmates in custody who were not eligible for release or transfer:
  - They also did not meet the threshold criteria for the Oregon Health Plan once admitted.
- Working on waiver process for inmates that do not meet the threshold that would benefit jails in the rest of the state:
  - o Most hospital admission costs are managed by the ability to sign the inmate up within 24 hours;
  - Anticipating \$100,000 to \$150,000 per year for those who stay less than 24 hours; and
  - Hoping to resolve waiver process with Oregon Health Authority.

## Board discussion:

- Will have the item placed on the federal agenda; and
- An inmate has to stay longer than 24 hours before Medicaid can be billed:
  - o If less than 24 hours, the costs revert back to the Sheriff's Office, after an attempt has been made to bill the individual.

**MOTION:** Commissioner Willis moved to approve the Contract for Services with Salem Health Hospital and Clinics in the amount of \$500,000 to provide medical services for inmates lodged at the Marion County Jail from August 1, 2019 through July 31, 2022. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

(Video Time 00:52:30)

6. Consider approval of the Memorandum of Understanding with Marion County Health and Human Services in the amount of \$477,814 to provide services for the Student Opportunity for Achieving Results (SOAR) program through June 30, 2021. — Undersheriff Jeff Wood

# Summary of presentation:

- SOAR began in January 2010;
- Individuals who are highly likely to commit future criminal activities are diverted to the program;
- Key partners include the Marion County Sheriff's Office and Chemeketa Community College:
  - o Program is based on the college campus; and
  - o Wrap around services provided include:
    - Housing subsidy;
    - Access to education;
    - GED:
    - Mentors; and
    - Treatment programs.
- Graduates have access to higher level programs; and
- Graduates are considerably less likely to be rearrested.

#### Board discussion:

- Deb Giard is the program coordinator:
  - She is one of the reasons why the program scored highly on the evidence-based checklist.

**MOTION:** Commissioner Brentano moved to approve the Memorandum of Understanding with Marion County Health and Human Services in the amount of \$477,814 to provide services for the Student Opportunity for Achieving Results (SOAR) program through June 30, 2021. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 00:59:14)

Recessed as Board of Commissioners Reconvened as Contract Review Board

#### CONTRACT REVIEW BOARD

1. Consider approval of an order for the Class Special Procurement exemption to award multiple contracts for victim services providers through June 30, 2021. —Undersheriff Jeff Wood and Camber Schlag

# Summary of presentation:

- The Marion County Sheriff's Office is asking for a Class Special Procurement exemption for victim service providers:
  - o Specifically Liberty House and the Center for Hope and Safety.
- Notice was released on June 17, 2019:
  - o Closed on June 24, 2019, without any protests.

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- Total estimated cost for both contracts is \$400,000;
- Contract is retroactive from July 1, 2019, and ends on June 30, 2021;
- Ten percent of Justice Reinvestment funding from House Bill 3194 must go to community based organizations to enhance treatment services:
  - o Funding was first received in 2015;
  - The Public Safety Coordinating Council convened a panel to conduct a gap analysis:
    - Results showed that advocacy for victims of crime, and providing technical expertise navigating the criminal justice system, were needed in the community; and
    - The group also decided to enhance treatment services for victims of abuse, neglect, and trauma.
- Both organizations have successfully provided services:
  - o Liberty House:
    - Focused on therapy;
    - 306 children were seen in the last reporting year, this is a 50 percent increase over the prior period; and
    - In May of 2019, they reached a milestone of serving over 500 children, 70 percent were under the age of 12.
  - Center for Hope and Safety:
    - Funding provided an Intake Coordinator, Children's Advocate, and Bilingual Court Advocate;
    - The Intake Coordinator facilitated meetings with other 8,000 individuals:
      - This is a 50 percent increase from the previous year.
    - Advocates have provided 575 protective orders for English speaking victims, and 50 orders for Spanish speaking victims; and
    - An additional 641 victims were provided services.
- Currently there are no other non-profit victim providers that offer these services.

**MOTION:** Commissioner Willis moved to approve an order for the Class Special Procurement exemption to award multiple contracts for victim services providers through June 30, 2021. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

Recessed as Contract Review Board Reconvened as Board of Commissioners

> PUBLIC HEARINGS 9:30 A.M.

(Video Time 01:05:38)

# **FINANCE**

A. Public Hearing to consider approval of a quitclaim deed for the transfer of Tax Foreclosed property on a portion of Farmland Lane to the City of Keizer. —LeAnne Aurand and Kent Inman *Summary of presentation:* 

- This a request to transfer foreclosed property to the City of Keizer; and
- The city has formally requested the transfer to complete the street improvements for the proposed subdivision.

## Board discussion:

- This item was brought before the board at a Management Update meeting; and
- The easements are not affected because they were private easements granted to the surrounding property owners.

**MOTION:** Commissioner Brentano moved to approve a quitclaim deed for the transfer of Tax Foreclosed property on a portion of Farmland Lane to the City of Keizer. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

Commissioner Willis read the calendar.

Commissioner Cameron adjourned the meeting at 10:19 a.m.

CHAIR

OMMISSIONEI

COMMISSIONER

Board Sessions can be viewed on-line at

https://www.youtube.com/playlist?list=PLSUQ1gg6M78UsBE3q6w4rdf59Z5rXkEi5

# 2019 FUND EXCHANGE AGREEMENT

AGREEMENT No. 33462

Ryan Crowther, PE

Capital Projects Manager Public Works Department

# STP FUND EXCHANGE PROGRAM



- Federal Surface Transportation
   Program funds are Federal Funds
   provided to Cities and Counties per
   an agreement between the
   Association of Oregon Counties,
   League of Oregon Cities, and
   ODOT.
- ODOT offers a fund exchange to convert these funds from Federal dollars to State dollars, and receive \$0.94 per \$1 in exchange.
- State funds require less overhead, and provide the County with more flexibility when delivering projects.



# THIS YEARS PROJECTS

Marion County O R E G O N

- The Fund Exchange Agreement provides partial reimbursement for projects completed in 2018.
  - Mt. Angel Gervais Road NE (4.3 miles, \$861,499)
  - Sunnyview Road NE (3.3 miles, \$673,721)
  - Mill Creek Road SE (2.3 miles, \$466,492)
- Exchange \$875,000 in Federal Funds for \$822,500 in State Funds for the above projects



