



MARION COUNTY BOARD OF COMMISSIONERS

Board Session Agenda Review Form

Meeting date: 5/15/2019

Department: Sheriff's Office Agenda Planning Date: 5/9/2019 Time required:

Audio/Visual aids NA

Contact: Camille Peterson Phone: 503-589-3261

Department Head Signature: [Handwritten Signature: J Wood]

TITLE Contract Review Board Class Special Procurement

Issue, Description & Background The Marion County Sheriff's Office is requesting an exemption to allow the use of a Special Procurement for multiple contracts for services to provide successful re-entry and prison diversion services. The Marion County Re-Entry Initiative (MCRI) has been in existence since 2005. MCRI supports successful re-entry and prison diversion through a continuum of services to address specific criminogenic needs including pre-release reach-ins, case planning, motivational and cognitive programming, treatment, education, employment services, housing, transportation, and other resource access. Throughout the program existence, resources, funding, and providers of services have been an ongoing challenge. Due to the nature of the work and requirements of providers who work with a correctional population, there are limited providers willing to provide the services to the targeted client population. Although a significant amount of funding for MCRI programs has come through federal and community foundation grants, the Sheriff's Office continues to seek ongoing and sustainable funding sources to continue the services past the grant funding period.

Financial Impacts: A significant amount of funding for MCRI programs has come through federal and community foundation grants.

Impacts to Department & External Agencies Multiple contracts will be awarded to referenced MCRI Partners. The combined contract total will exceed \$100,000.00.

Options for Consideration: The Board, acting as the Marion County Contract Review board may: 1. Approve the board order granting a class special procurement exemption to award multiple contracts for MCRI program services. 2. Deny the request and require the department to conduct a formal solicitation to award multiple service contracts for MCRI program services, or 3. Take no action at this time

Recommendation: It is the recommendation that the Board of Commissioners, acting as the Contract Review Board, approve the board order granting a class special procurement exemption to award multiple contracts for MCRI Program Services.

List of attachments: Board Order, Special Procurement Request and Public Notice

Presenter: Camber Schlag, cschlag@co.marion.or.us and Jeff Wood, jwood@co.marion.or.us



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Board Session Agenda Review Form

Copies of completed paperwork sent to the following: (Include names and e-mail addresses.)

Copies to:

Camille Peterson cpeterson@co.marion.or.us, Camber Schlag cschlag@co.marion.or.us, Jeff Wood jwood@co.marion.or.us

REQUEST FOR SPECIAL PROCUREMENT No. 576

Date of Request: 4/9/2019 **Department Name:** Sheriff's Office

Department Contact Name: Camille Peterson

Type of Request: Class Special Procurement

Time Period Requested: July 1, 2019 - June 30, 2021

Total Estimated Cost: \$100,000.00 plus

Title: Reentry & Prison Diversion Services: Marion County Sheriff's Office is requesting an exemption to allow the use of special procurement for multiple contracts for services to provide successful reentry and prison diversion services.

Request, Background and Proposed Contracting Procedure:

a. Request:

Marion County Sheriff's Office requests that the County Board of Commissioners, acting as the Marion County Contract Review Board consider approval of this Class Special Procurement for the award of multiple contracts to provide successful reentry and prison diversion services and that the Sheriff's Office be permitted to issue contracts to identified Community Partners, as well as future contracts necessary for services for the time period of July 1, 2019 through June 30, 2021. Using the collaborative approach will promote public interest by targeting the community providers who are trained and motivated to provide the necessary services.

b. Background:

The Marion County Reentry Initiative (MCRI) has been in existence since 2005. Additionally, the passage of House Bill 3194 (2013) invests in community public safety by controlling growth of Oregon's prison population and diverting drug and property offenders to community-based programs. MCRI supports successful reentry and prison diversion through a continuum of services to address specific criminogenic needs including pre-release reach-ins, case planning, motivational and cognitive programming, treatment, education, employment services, housing, transportation, and other resource access.

MCRI Partners include:

- Marion County Sheriff's Office (MCSO),
- Mid-Willamette Valley Community Action Agency (CAA),
- Union Gospel Mission (UGM),
- Bridgeway Recovery Services (BRS),
- Marion County Health and Human Services (MCHHS),
- Full Circle Consulting,
- Chemeketa Community College (CCC),
- Family Building Blocks,
- Marion County Community Services,
- The Pathfinder Network.

Reentry services, based on each participant's unique criminogenic risk and needs may include access and referrals to the following continuum of MCRI resources:

Cognitive skill building:

All participants receiving services in Marion County are eligible to receive Motivation and Cognitive Programming, provided by MCSO, BRS, and The Pathfinder Network. Motivation and Cognitive programming are designed to assist participants through the stages of change (motivation) while building cognitive skills and addressing related behaviors to prepare participants for a pro-social lifestyle.

At intake, high-risk or medium-risk participants (per the Public Safety Check List (PSC) Risk Assessment) take the University of Rhode Island Change Assessment (URICA). The URICA determines each individual's "stage of change", or willingness to address problem areas, such as drug and alcohol abuse, in their life. Based on the URICA scoring, those participants determined "not ready" for any treatment referral are referred to Motivation Group. Approximately 76% of the high-risk and medium-risk participants are assessed as "not ready" to enter mandated treatment programming.

The Motivation Group is a 10-hour curriculum based, group model, applicable to all clients regardless of ultimate treatment specific needs. The group process and approach elicit and effect positive change in participants who are struggling with pro-social life choices; related thinking and behaviors. At the end of the course participants are reassessed using the URICA to determine if the stage of change has moved to a "ready" for treatment status. If so, the participant is referred to the applicable treatment program. If determined "not ready" the participant is referred to a Cognitive Behavioral Therapy Program.

Both the Cognitive I and Cognitive II programs are based on research demonstrating that antisocial thoughts and cognitive skill deficits are causally related to criminal behavior. This program targets antisocial thoughts, related behaviors, and skill deficits by using an approach including modeling, rehearsing, graduated practice, and rewarding. In addition to the cognitive skill building component, all Community Corrections Division sworn staff have been trained in the Effective Practices in Community Supervision (EPICS) model of supervision, which is a three- day training created by the University of Cincinnati. The purpose of the EPICS model is to teach probation and parole officers how to apply the principles of effective intervention and core correctional practices. Division staff are well versed on how to increase dosage to higher risk participants, focus on key criminogenic needs, particularly so with the "thoughts-feelings-behavior" link, and to use a social learning/cognitive behavioral approach to all interactions.

Student Opportunity for Achieving Results:

Student Opportunity for Achieving Results (SOAR) is an intensive and collaborative 12-week treatment and employment program designed for drug addicted persons with high criminogenic needs returning to the Marion County community from incarceration. This cognitive based program offers a variety of services including enhanced supervision, cognitive programming, parenting classes, mentoring, housing, employment services, and addiction treatment. The program design incorporates a mix of modern assessments including the URICA, Comprehensive Adult Student Assessment System (CASAS), Texas Christian University (TCU) Criminal Thinking Scale and TCU Severity of addiction to ascertain the appropriate dosage of intervention.

SOAR is delivered on the Chemeketa Community College Campus (Salem, Oregon) and serves up to 30 participants at a time, split into two classes at any given time to ensure that class size is within recommended guidelines. Interventions are delivered in a group setting. Two (2) Community Corrections Division deputies are assigned to work with all SOAR participants. MCHHS provides two (2) certified drug and alcohol

counselors to implement the curriculum. Program participants without stable housing are referred to the Union Gospel Mission (UGM) for transitional and/or emergency housing services. Because of restrictions on funding, all participants in SOAR must have a current property crime charge or a history of property crimes. In a recent evaluation, completed by the Oregon Department of Corrections, SOAR received a “Very High” adherence to evidence-based practices via the Correctional Program Checklist (CPC).

Employment preparation:

In addition to the services offered to SOAR participants, Marion County employs a Community Corrections Educator to work directly with participants to assess skills; assist participants with soft skills development, job applications and resume writing; coach participants in job search techniques; monitor job search efforts, and maintain client records. The Program Coordinator works to develop relationships between the MCSO and local businesses, chambers of commerce and workforce development organizations to increase placement opportunities for clients reentering the community.

Bridgeway Recovery Services Drug and Alcohol Treatment Services:

Built on evidence-based treatment models, the services provided to clients referred to Bridgeway Recovery Services (BRS) include treatment in both individual and group formats with a primary goal of reducing criminal activity, increasing community safety, and motivating clients to embrace an alcohol and drug free lifestyle. BRS provides a continuum of care of outpatient treatment for the eligible participants. Assessment of criminogenic risk and need will be part of the addiction treatment arena and the mentoring services in order to reflect treatment progress and treatment obstacles. BRS also provides mental health assessment and treatment, education, anger management, self-management, and problem solving skills. Goals include increasing employability, pro-social behavior, enhanced pro-social motivation, pro-social support, self-esteem as well as treatment completion and aftercare.

Complementing the direct treatment services will be individual mentoring support to assist in the transition from an incarcerated environment to the community environment. These activities will include transportation, assistance with housing, job search skills, and treatment adherence as a conduit to the recovery community.

In January 2011, BRS was recognized by the Oregon Department of Human Services with a clinical treatment endorsement. This endorsement, referenced as the Specialized Alcohol and other Drug Community Based Program for Individuals in the Criminal Justice system (or CJS endorsement), was the first of its kind issued to an Oregon treatment program. To be eligible to receive this endorsement, a program must demonstrate they are using sound evidence-based practices which contain multiple criminogenic risk, need, and responsivity factors with a goal of not only of treating addiction but also reducing criminal activity and promoting community safety.

Marion County Health and Human Services:

Marion County Health and Human Services (MCHHS) is a collaborative partner with MCRI. The goals of creating a safe and welcoming community where all people can access high quality health and human services are supported by both MCRI and MCHHHS. From the moment the person is ready to leave the institution MCHHS partners with the jail to provide community resources, and assistance with coordination into long term community services. This is done through the Acute and forensic Behavioral Health Services as well as Adult Outpatient programming.

Diversion services programming is provided in the jail as well as in the community. MCHHS has a reputation of being collaborative, providing excellent services, being innovative and creative which has assisted with

decreasing the number of people with mental health issues returning to jail. MCHHS is committed to being a partner to facilitate a strong and responsive system.

De Muniz Resource Center:

The De Muniz Resource Center, a part of the Mid-Willamette Community Action Agency (CAA), is designed as a "One-Stop" center for people who are or have been involved in the criminal justice system. Located at the Marion County Transition Center, the Resource Center is designed to improve access to community-based resources and address criminogenic risk factors which will facilitate and assist those who are working to build a successful life in our community. Services available at the Resource center include computer access, employment assistance/iMatch access, GED preparatory work, parenting classes, personal finance classes, RENT classes (to overcome barriers to access housing), motivational programming and Carey Guide assistance, free legal clinics, and Cover Oregon Application access. Additionally, the De Muniz Resource Center staff will provide these services for various in-house programming at the Transition Center.

The Pathfinder Network:

The Pathfinder Network provides justice system-impacted individuals with the tools and support they need to be safe and thrive in their communities by using sound evidence-based cognitive programming and practices. Built on evidence-based treatment models, the services provided to clients referred to The Pathfinder Network include cognitive programming in both individual and group formats, with a primary goal of reducing criminal activity, increasing pro-social behavior and employability, enhancing pro-social motivation, pro-social support and self esteem, and motivating clients to embrace a crime free lifestyle.

The Pathfinder Network also provides the following services: evidence-based drug and alcohol treatment; Parenting Inside Out, evidence-based parenting skills program to give parents the skills to successfully reintegrate with their families and to parent their children in healthy, pro-social ways; and reentry peer mentoring support for justice-involved clients to help increase the likelihood of successful reintegration into the community after incarceration.

c. Proposed Contracting Procedure: Direct award and negotiation

Justification for use of Special Procurement: Throughout the program existence, resources, funding, and providers of services have been an ongoing challenge. Due to the nature of the work and requirements of providers who work with a correctional population, there are limited providers willing to provide the services to the targeted client population. Although a significant amount of funding for MCRI programs has come through federal and community foundation grants, the Sheriff's Office continues to seek ongoing and sustainable funding sources to continue the services past the grant funding period.

Findings to Satisfy the Required Standards:

This proposed special procurement:

(a) Will be unlikely to encourage favoritism in the awarding of public contracts or to substantially diminish competition for public contracts because:

The Marion County Sheriff's Office is primarily funded through state monies. Stemming from Senate Bill (SB) 267 (2003 Legislative Session), ORS 182.515-525 requires 75% of state funded correctional programs to be evidence-based. Further, OAR 291-031-0320 requires evaluation of correctional programs for fidelity to the principles of evidence-based practices. The Sheriff's Office uses the

Correctional Program Checklist (CPC) to evaluate the correctional programs we contract with and the programs are required to successfully pass a CPC evaluation. Due to the nature of the work and the aforementioned requirements of providers who work with our correctional population, there are limited providers qualified and willing to provide the services to the targeted client population. Therefore, this proposed special procurement is unlikely to encourage favoritism in the awarding of public contracts or to substantially diminish competition for public contracts.

and

(b) will otherwise substantially promote the public interest in a manner that could not practicably be realized by complying with the requirements of ORS 279B.055, 279B.060, 279B.065, or 279B.070, or any rules adopted thereunder because:

As mentioned above, due to the nature of the work and aforementioned requirements of providers who work with our correctional population, there are limited providers qualified and willing to provide the services to the targeted client population. Additionally, the Sheriff's Office has committed to a significant amount of effort investing Sheriff's Office staff time in providing technical assistance to our treatment providers to help make necessary program enhancements to ensure compliance with the CPC requirements as required by SB 267. Using the collaborative approach of this proposed special procurement will promote public interest by targeting the community providers who are trained and motivated to provide the necessary services and at the same time preserving the investment we've made with our providers.

Special Procurement Authorized: Yes No

Chief Administrative Officer or Designee Date

Reviewed by Contracts and Procurement Date

BEFORE THE BOARD OF COMMISSIONERS
FOR MARION COUNTY, OREGON

In the matter of granting a Class Special)
Procurement exemption to award multiple)
contracts for Marion County reentry and)
prison diversion services pursuant to the)
Marion County Public Contracting Rules)

ORDER NO. _____

This matter came before the Marion County Board of Commissioners, acting as the Marion County Contract Review Board (Board), at its regularly scheduled public meeting on Wednesday, May 15, 2019.

WHEREAS, the board finds that Marion County Sheriff's Office seeks an exemption from Marion County Public Contracting Rules, pursuant to Section 20-285, which provides for the use of alternative contracting methods as may be directed by the Board of Commissioners under ORS 279B.085; and

WHEREAS, Section 20-285 allows the Board to direct the use of alternative contracting methods as an exception to the prescribed public contracting practices in Oregon and its use must be justified in accordance with public contracting code and Marion County Public Contracting Rules; and

WHEREAS, the Marion County Reentry Initiative (MCRI) evolved from an innovative and collaborative partnership between Marion County, Mid-Willamette Valley Community Action Agency, Mid-Valley Mentors, and Chemeketa Community College in 2005, and supports successful reentry, prison diversion and a continuum of services to address specific criminogenic needs as set forth in the attached Exhibit A Findings; and

WHEREAS, the County has received funding from community corrections and grant resources to provide evidenced based reentry initiative and prison diversion services

WHEREAS, the Findings, attached as Exhibit A, must establish that the use of a collaborative approach for contracting for the necessary services does not diminish competition, is reasonably expected to result in a cost/time savings for the County, or promotes the public interest in a manner not practically realized by complying with the County's public contracting rules; and

WHEREAS the Board of Commissioners must authorize the use of a collaborative process to award contract(s) as an alternative solicitation process pursuant to ORS 279B.085; and

WHEREAS, the Board has received justification and testimony during the properly noticed period before consideration of a Class Special Procurement request on May 15, 2019 and finds the

need for a Class Special Procurement to award contract(s) for the reentry initiative and prison diversion services is justified and consistent with the Marion County Public Contracting Rules as an alternative solicitation process and is in the County's best interest to do so; now, therefore,

IT IS HEREBY ORDERED that the Board adopts the findings attached hereto as Exhibit A and grants a Class Special Procurement exemption to allow the use of a collaborative approach as an alternative solicitation process to award contracts for reentry initiative and prison diversion services beginning July 1, 2019 and as may be needed for the 2019 - 2021 biennium which ends June 30, 2021.

DATED this 15th day of May 2019.

MARION COUNTY BOARD OF COMMISSIONERS

Chair

Commissioner

Commissioner

Original: Clerk
cc: BOC
Sheriff's Office
Finance Contracts

Attachments:
Exhibit A – Department Findings

Notice**Information Posting****Marion County Re-Entry Initiative Partners Special Procurement**

(Prod)

Only Manual Bids Allowed

O R E G O N

Issued By

Marion County (ORCPP)
100 High St. NE
Salem, Oregon
97301

Contact Camille Peterson
Phone 1 (503) 589-3261
Fax
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Notice #**C25102-SO-576-19****Publish Date & Time**

05/06/2019 4:47 PM

Closing Date & Time

05/14/2019 4:00 PM

Time Zone

Pacific Time

Approx. Time Remaining

All dates are mm/dd/yyyy

Attachments Exist

Privileged Attachments Do Not Exist

Documents for Purchase Do Not Exist

Work Flow Comments Exist

Geographic Matching Exists

Commodity Matching Exists

Issued For

Marion County (ORCPP)
100 High St. NE
Salem, Oregon
97301

Notice Summary

Marion County Sheriff's Office requests that the County Board of Commissioners, acting as the Marion County Contract Review Board consider approval of this Class Special Procurement for the award of multiple contracts to provide successful reentry and prison diversion services and that the Sheriff's Office be permitted to issue contracts to identified Community Partners, as well as future contracts necessary for services for the time period of July 1, 2019 through June 30, 2021. Using the collaborative approach will promote public interest by targeting the community providers who are trained and motivated to provide the necessary services.

Delivery Requirements

Payment Terms

Net 30

FOB

(Not Applicable)

Manual & Electronic response must express an interest. Manual response must 1st DOWNLOAD the document. Electronic Response [if allowed] – must express interest; select Respond Online & complete response. Instructions can be found in the HELP screens

Control Number: 2057218

Master File: