

MARION COUNTY PUBLIC SAFETY COORDINATING COUNCIL
MINUTES

April 9, 2019 4:00 PM
Courthouse Square
Salem, OR

MCPSCC: Mark Caillier, Kevin Cameron, Rob Carney, Paige Clarkson, Jayne Downing, Don Frederickson, Courtland Geyer, Tamra Goettsch, Troy Gregg, Jessica Kampfe, Garland King, Pete McCallum, Todd McCann, Ed McKenney, Cary Moller, Diane Morse, Tracy Prall, John Van Dreal, Jeff Wood, and Hitesh Parekh (recorder).

GUESTS: Ross Caldwell, Bobbie Cogswell, Alison Kelley, Jolene Kelley, Travis Pritchard, Barbara Young.

1. ADMINISTRATIVE (INFORMATION/ACTION)

Meeting called to order at 5:05 P.M. by Commissioner Kevin Cameron.

Welcome and introductions

Attendees introduced themselves.

Approve March 12, 2019 minutes (Action)

MOTION: Ed McKenney moved to approve the March 12, 2019 meeting minutes. Seconded by Pete McCallum. A voice vote was unanimous.

Announcements & upcoming events

- FY 2017-19 Justice Reinvestment Initiative (JRI) grant clarification
 - Commander Jeff Wood, Marion County Sheriff's Office said there is \$246,000 in the 2017-19 JRI plan for transitional housing.
 - Oregon Criminal Justice Commission, which administers the JRI grants, would like the MCPSCC to clarify that the \$246,000 is to be used for transitional housing funds for the felony probation population.
 - These are 30 day stipends for those released from jail to prevent them from becoming homeless.

MOTION: Mark Callier moved to approve the use of transitional housing funds in the 2017-19 JRI grant for the felony probation population. Seconded by Jayne Downing. A voice vote was unanimous.

- Seattle is Dying Video
 - Councilor Carney said the "Seattle is Dying" video is worth watching. Video can be found at <https://www.youtube.com/watch?v=bpAi70WWBlw>
- Marion County Health & Human Services Open House on Silverton Road.
 - Marion County Health & Human Services Department is moving the Adult Behavioral Health, Addictions Treatment Services, and Health Promotion & Prevention Team to a new building on Silverton Road.
 - Open house is on Thursday, April 11 at 4:00 pm.
- Juvenile Department spring plant sale is on May 3-5.
- City of Woodburn & non-profits
 - City of Woodburn is considering purchasing a building with some grant funds to consolidate non-profit organizations.
 - Want to invite non-profits to participate in a one-stop shop justice center.

2. 2019 STATE LEGISLATIVE AGENDA (DISCUSSION/ACTION)

Marion County Government Relations Manager Barbara Young initiated this discussion after distributing legislative Bill Tracking Sheets to council members. April 9 is a deadline for bills to switch chambers.

- House Bill (HB) 2244 - CourtCare bill is moving along without any opposition.
- HB 2328- Unauthorized use of a vehicle bill is also progressing.
- HB 2303 – Pseudoephedrine bill.
 - Allows pharmacist or pharmacy technician to transfer drugs containing pseudoephedrine without prescription to person who is at least 18 years of age and presents person's valid government-issued photo identification.
 - Chief Ferraris is concerned that if a bill passes, this will result in a proliferation of meth labs.
- HB 3145 makes significant changes to how indigent defense is structured in Oregon.
 - A workgroup will study the municipal courts, the makeup of the Public Defense Services Commission. Way that indigent defense cases are contracted will change.
 - Will not have a fee for service flat pay model, but change to a workload model.
 - Will change how defense attorneys are funded. Positive changes.
- Senate Bill (SB) 507 changes the burden of proof from the employee to the employer during a worker compensation decision so that employees would not have to prove working condition caused post traumatic stress.
- SB 423 prohibits law enforcement agencies from employing person as law enforcement officer unless person has completed psychological screening to determine person's fitness to serve as law enforcement officer.
 - Marion County already does this, but mandating this could hurt some of the smaller jurisdictions in the state.
- SB 424 requires law enforcement agencies to establish a mental health wellness policy for addressing issues related to mental health wellness of law enforcement officers employed by agency.
- HB 3180 modifying the allocation formula for grants to regional assessment centers and community assessment centers is also moving along after some amendments.
- Juvenile Department is watching:
 - SB 171 and 181 which directs Department of Human Services to study and make recommendations on provisions of state law relating to children.
 - SB 1008 which authorizes juvenile offender charged with an offense subject to mandatory minimum sentence, who receives mandatory minimum sentence or other sentence of imprisonment, to be eligible for conditional release hearing after serving at least one-half of sentence imposed.
 - Bill has snowballed with other juvenile justice bills rolled into it.
- Grand Jury Recordation bill is still alive and swimming.
- Multiple bills related to domestic and sexual violence are also being watched closely by victim services providers.

3. QUARTERLY UPDATE - OREGON CRIMINAL JUSTICE COMMISSION

Ross Caldwell, programs director, Oregon Criminal Justice Commission (CJC) provided an update on first quarter 2019 prison admissions.

Summary of discussion:

- Marion County is still showing a higher prison use for property and drug crimes compared to the state average, but it is still lower than prior years.
- Property crimes are much more common than drug crimes by almost a 2-1 ratio.

- Legislature needs to fund counties at current service level of \$50,031,166 and not Governor’s recommended Budget of \$46,031,196.
- Concern that funding to some of the rural counties could be cut next biennium due to lack of prison admission reductions.
- HB 3064 directs the CJC to specifically assess the extent to which each county is reducing utilization of prison beds, and requires the CJC to decline the full grant amount, *“If a county does not reduce utilization of imprisonment in Department of Corrections facilities by offenders convicted of felonies under ORS 137.717, 475.752 to 475.980, 811.182, 813.010 or 813.011,...)”*
 - Problem is counties rely on justice reinvestment funding for prison diversions, so important that the state legislature not cut funding.
 - State has a goal to not build a prison, so wants counties to continue prison diversions.
 - One concern is the reduction of prison beds is only one tenet of the justice reinvestment initiative.
 - Reduced prison beds should be the result of success in every other area, especially community treatment/public safety.
 - A sheriff sworn to protect public safety, cannot see prison bed reductions as the sole goal of public safety.
 - Prosecutors and law enforcement practitioners unwilling to support something that is just committed to reducing prison beds.
 - In Marion County, goal isn’t to reduce prison beds, but to create a safer, healthier community.
 - It is difficult to track the variables behind individual county prison usage, since counties invest differently in law enforcement.
 - For example Josephine County has a law enforcement levy, which will add more law enforcement officers, which in turn will lead to more arrests.
 - Goal of the Justice Reinvestment Initiative (JRI) was never to overlook individuals committing crimes.
 - Cutting funding for counties not showing improvements will erode the program.
 - Some counties still haven’t got started with their programs.
 - Other counties don’t want to do the program, and don’t want to give up their JRI funds either.
 - Bill has moved from House to the Senate.
 - Some of these concerns have been surfaced and the Association of Oregon Counties is working with legislators to relay their concern.
 - Bill has been amended and large counties won’t agree to bill’s provisions unless they are changed.

4. YOUTH DEVELOPMENT COUNCIL FUNDING (DISCUSSION/ACTION)

Marion County Juvenile Department Director Troy Gregg, juvenile probation supervisor Bobbie Cogswell, and Family Support Specialist Travis Pritchard presented this item. Summary of presentation:

- As per ORS 417.855, all counties in Oregon must develop a local high-risk juvenile crime prevention plan.
- Plan must meet the needs of a targeted population of youth who have more than one of the following risk factors:
 - A. Antisocial behavior;
 - B. Poor family functioning or poor family support;
 - C. Failure in school;
 - D. Substance abuse problems;
 - E. Negative peer association; and
 - F. Youth, clearly demonstrating at-risk behaviors that have come to the attention of government or community agencies, school or law enforcement and will lead to

imminent or increased involvement in the juvenile justice system.

- Oregon Youth Development Council develops the planning guidelines and requires the Marion County Public Safety Coordinating Council to recommend the plan to the Marion County Board of Commissioners for approval.
- Marion County is requesting approximately \$413,822 for the biennium to fund the Juvenile Department's Family Support Program, FSP.
- Program uses early intervention and probation to divert youth from the juvenile justice system.
- Target population is the 9-13 year age group.
- Program receives approximately 200 referrals per biennium.
 - Approximately 50 families per year are served.
 - Program consists of two Family Support Specialists who focus on pre-adjudicated youth.
 - One specialist is bilingual and bicultural.
- Referrals come to the department from law enforcement, schools, and families.
- After nine months, program measures outcomes by changes in risk and protective factors, program completion, recidivism, and not committing a first crime.
- County will do a risk assessment on youth in the program to:
 - Measure criminogenic risk factors and determine if youth is "low", "medium", or at "high-risk" of involvement in future criminal behavior.
 - If youth scores medium or high, department will engage with them.
 - Juvenile Department uses Family Check-Up tool to create case plans and develop long and short-terms goals with families.
- 30% recidivism rate if youth completes program and 86% recidivism rate if youth does not.
- Intervention and prevention at this early stage is crucial so youth don't continue onto a career in crime.

MOTION: Tamra Goettsch moved to approve Marion County's 2019-21 Juvenile Crime Prevention Plan. Seconded by Jayne Downing. A voice vote was unanimous.

Summary of discussion:

- Program is successful and should be expanded if funding is available.

5. EMERGING ISSUES/PROBLEM SOLVING

- Commissioner Kevin Cameron mentioned the "Ending the Criminalization of Mental Illness" video is worth watching. Video was taken from a presentation by the Honorable Steve Leifman, 11th Judicial Circuit Court, Florida. Video can be accessed at <https://www.oregon.gov/cjc/summit/Pages>.

ADJOURNED 5:30 PM