

POPULATION HISTORY AND PROJECTIONS

The first U.S. Census of Population, in 1850, reported Marion County's population as 2,749. At that time, other Oregon counties reporting population were: Benton, 814, Clackamas, 1,859; Clatsop, 462; Linn, 994, Polk, 1,051; Washington, 2,652; and Yamhill, 1,512.

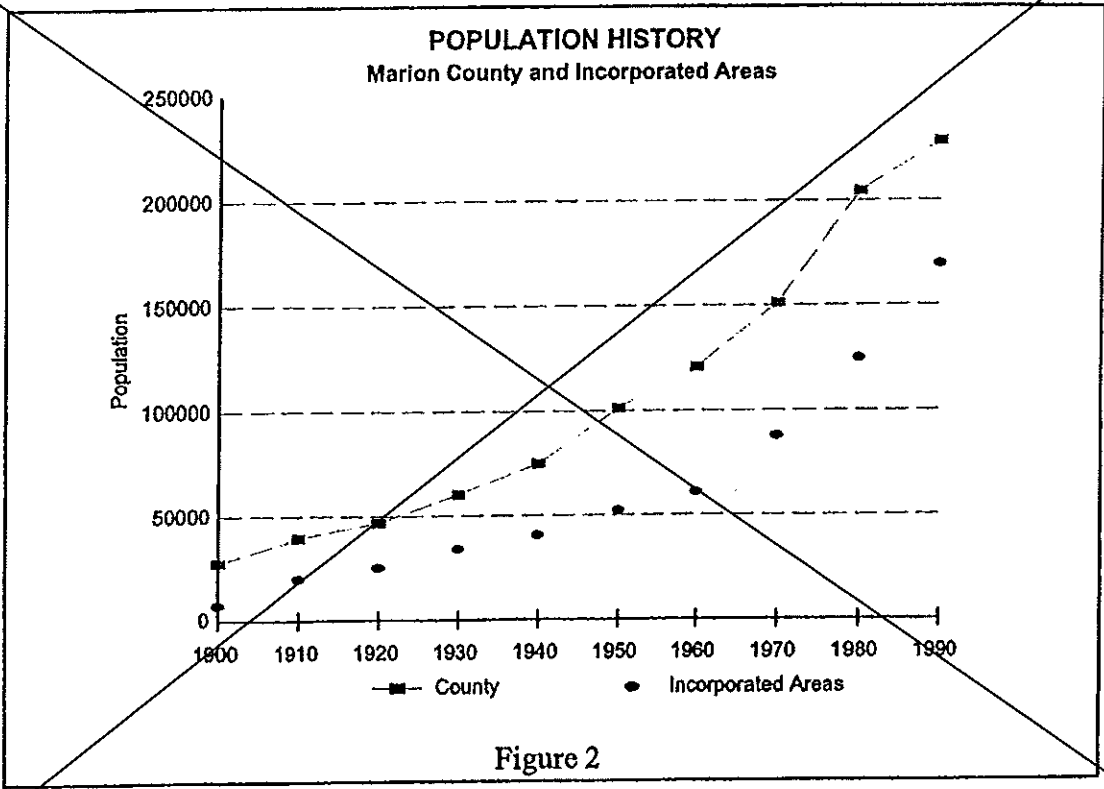
Historical population from 1900 for the State of Oregon, Marion County and the incorporated areas within the county is shown by Table No. 19. Figure 2 graphically shows the population growth trend of the county and the incorporated areas in the county and also the relationship between the two. In 1900, population within incorporated areas accounted for just 26.8 percent of total county population. By 1910, a major change had taken place in the amount of population residing within incorporated areas, with the figure at 50.6 percent. The incorporated population comprised 50 to 60 percent of the county's population into the 1970's, but by 1980 the incorporated area supported over 70 percent of the residents. The fluctuation in the percentages is a function of the manner in which incorporations and annexations have taken place.

TABLE NO. 19 (Updated to include 2000 Census Information)
POPULATION HISTORY 1900 – 2000
Oregon, Marion County, and Incorporated Areas Within Marion County

	1900	1920	1940	1950	1960	1970	1980	1990	2000
Oregon	413,536	783,389	1,089,684	1,521,341	1,768,687	2,633,105 <u>2,091,533</u>	2,842,321 <u>2,633,149</u>	2,842,321	3,421,399
Marion County	27,713	47,187	75,246	101,401	120,999	151,309	171,700	230,028	284,838
Aumsville	--	171	174	281	300	590	1,432	1,650	3,003
Aurora	122	229	228	242	274	306	523	567	655
Detroit	-	-	-	-	206	328	367	331	262
Donald	-	126	164	187	201	231	267	316	612
Gates	-	-	-	-	189	250	455	499	471
Gervais	224	268	332	457	438	746	799	992	2,009
Hubbard	213	320	387	493	526	975	1,640	1,881	2,483
Idanha	-	-	-	442	295	280	319	289	232
Jefferson	273	417	479	636	716	936	1,702	1,805	2,487
Keizer	-	-	-	-	-	-	-	21,884	32,203
Mill City	-	-	-	-	1,289	1,451	1,565	1,555	1,537
Mt Angel	537	936	1,032	1,315	1,428	1,973	2,876	2,778	3,121
St Paul	-	160	183	226	254	346	312	322	354
Salem	4,258	17,679	30,908	40,087	45,245	62,960	89,233	107,786	136,924
Scotts Mills	-	208	227	217	155	208	249	283	312
Silverton	656	2,251	2,925	3,146	3,081	4,301	5,168	5,635	7,414
Stayton	324	649	1,085	1,507	2,108	3,170	4,396	5,011	6,816
Sublimity	-	172	280	367	490	634	1,077	1,491	2,148
Turner	-	289	414	610	770	846	1,116	1,218	1,199
Woodburn	828	1,656	1,982	2,395	3,120	7,495	11,196	13,404	20,100

Source: U.S. Census Bureau

Concentrations of population adjacent to incorporated areas may exist for a number of years before the area is either incorporated or annexed. By 2000, with the incorporation of Keizer, incorporated areas accounted for nearly 79 percent of Marion County's population. This demonstrates that the percentages of incorporated population do not always reflect the true amount of urban population. The trend of total urban population growth would *will* most likely be a constantly increasing percentage and would *will* always be a higher percentage than incorporated population.



POPULATION HISTORY
Marion County and Unincorporated Areas

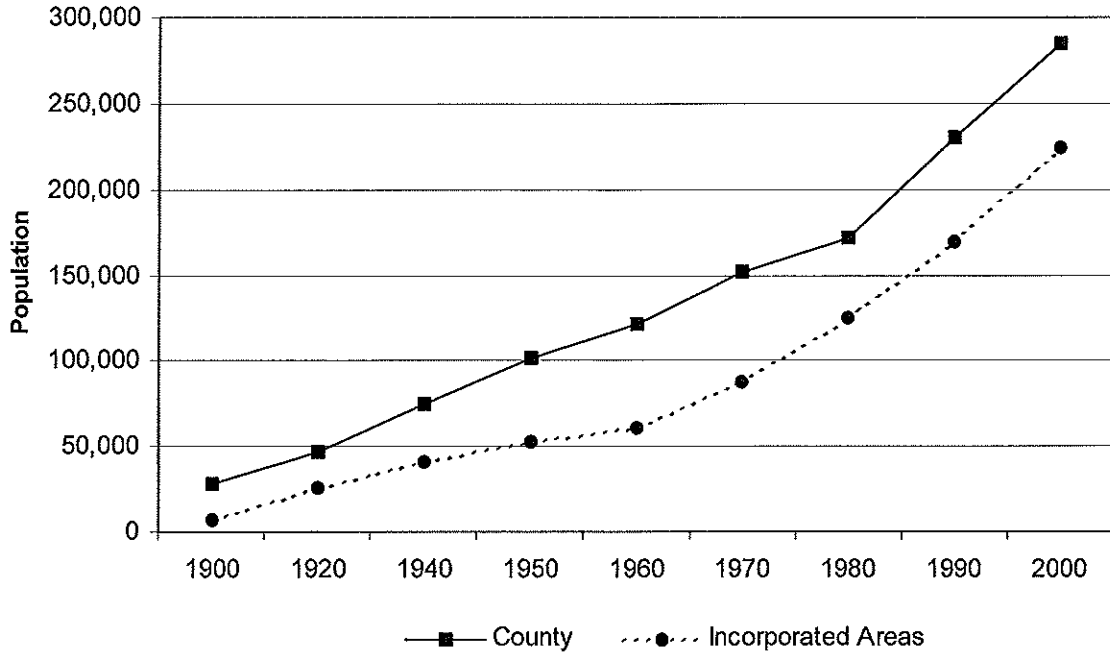


Figure 2

State Population Projections

The history of population growth in the State of Oregon reveals a steady increase in total population every decade from 1900 to 2000. Historic and projected state population is displayed in Table No. 20. The projections were made by the Oregon Office of Economic Analysis in 2004.

The significance of the state population is its magnitude and distribution. ~~According to the U.S. Bureau of Census, The present growth rate (1990-1995) of approximately two percent per year is nearly double the national average[†]. In addition, approximately 70 percent~~ *The majority* of the state population is located in the Willamette Valley where most of the increase in population is occurring. ~~Seventy percent of the state population increase between 1990 and 1995 occurred in the Willamette Valley with about 65 percent of this total increase being due to in-migration.~~ The valley is expected to continue to receive the major share of the state's population increases, putting a great deal of pressure on Marion County and its cities to provide for these new residents.

TABLE NO. 20		
OREGON HISTORIC & PROJECTED POPULATION		
Year	Population	Average Annual Growth Rate (%)
1940	1,089,684	--
1950	1,521,341	3.39
1960	1,768,687	1.52
1970	2,091,533	1.69
1980	2,633,156	2.33
1990	2,842,321	0.77
2000	3,421,399	1.79 1.87
2010	3,843,900	1.03 1.17
2020	4,359,258	1.26 1.27
2030	4,891,225	1.15 1.16
2040	5,425,408	1.04
Sources: 1940-2000, U.S. Census; 2010-40 Oregon Office of Economic Analysis		

County Population

The trend of continuous increase of total state population has been accompanied by continuous increases in total Marion County population; usually at a higher rate than achieved by total state growth.

Table No. 21 indicates that, like the state, Marion County is experiencing a large percentage of its population increase from in-migration. *According to the population forecast prepared by the Portland State University Population Research Center, Marion County has experienced a steady population growth average per decade this century of approximately 25 percent up through 1990. periods of higher and lower growth rates since the 1970's. The 1997 estimate of 267,700 people in Marion County indicates growth in the 1990s may closely resemble, the long-term average. Most recently, Marion County grew at a 2.2% average annual growth rate from 1990 to 2000 and a 1.3% average annual growth rate from 2000 to 2008. The county is forecasted to grow to 410,245 persons in 2030, which is a 1.2% average annual growth rate from 2010 to 2030.*

TABLE NO. 21
COMPONENTS OF MARION COUNTY AND STATE POPULATION CHANGE
1990-1997

	Births	Deaths	Natural Increase	Net Migration	Total Increase	Percent Increase
Marion County	29,476	16,266	13,210	26,007	39,217	17.2
Oregon	308,272	194,974	113,298	261,381	374,679	13.2

Source: PSU Center for Population Research and Census

TABLE NO. 21
COMPONENTS OF MARION COUNTY AND STATE POPULATION CHANGE
2000-2007

	Births	Deaths	Natural Increase	Net Migration	Total Increase	Percent Increase
Marion County	33,788	17,871	15,917	10,319	36,236	9.2%
Oregon	333,500	221,506	111,994	212,062	324,056	9.5%

Source: PSU Population Research Center 2007 Population Report

TABLE NO 22
POPULATION ACTUAL & PROJECTED
 Marion County and Incorporated Areas Within Marion County

Jurisdiction	1990 ¹	1997 ¹	2000	2020 ²
Marion County	230,028	267,700	284,838	359,581
Aumsville	1,650	2,820	3,003	5,010
Aurora	567	675	655	930
Detroit	331	380	262	535
Donald	316	630	612	1,050
Gates ³	458	489	429	800
Gervais	992	1,220	2,009	2,168
Hubbard	1,881	2,205	2,483	3,105
Idanha ³	308	310	312	420
Jefferson	1,805	2,300	2,487	2,895
Mill City ³	308	310	312	420
Mt Angel	2,778	3,020	3,121	4,365
St Paul	322	350	354	475
Salem/Keizer	129,677	152,530	169,127	255,338
Scotts Mills	283	315	312	420
Silverton	5,635	6,675	7,414	9,965
Stayton	5,011	6,290	6,816	9,250
Sublimity	1,491	2,145	2,148	3,590
Turner	1,218	1,330	11,199	2,363
Woodburn	13,404	16,150	20,100	34,919

¹ City only

² Urban area — city and unincorporated

³ Marion County portion only

Sources: 1990 and 2000, U.S. Census Bureau; 1997, Portland State University Center for Population Research and Census; 2020 Marion County, Oregon Office of Economic Analysis; 2020 cities, Marion County Ordinance No. 1091

The Oregon Office of Economic Analysis (OEA) prepared state and county level population projects in 1997 at five-year increments through the year 2040. *The Portland State University Population Research Center prepared countywide and city population projections in 2008 at five-year increments through the year 2030.* Marion County participated in a series of discussions with representatives of the cities to determine how the estimates for Marion County should be distributed. The population projections for Marion County and all its incorporated cities are shown in Tables No. 22. *The methodology used to develop the preliminary projects was a combination of considering growth policies of the various jurisdictions, including the county. The methods used to develop the preliminary projections were a combination of demographic and housing unit models, including a consideration of additional information provided by local jurisdictions.*

TABLE NO 22
POPULATION-ACTUAL & PROJECTED
Marion County and Incorporated Areas Within Marion County

Jurisdiction	1990	2000	2007	2030 ¹	aagr 2010-2030
Marion County	228,516	284,834	311,070	410,245	1.20%
Aumsville	1,660	2,989	3,300	5,706	2.20%
Aurora	597	664	955	1,825	2.54%
Detroit	331	262	265	371	1.70%
Donald	314	607	995	2,034	3.20%
Gates ²	466	437	460	487	0.23%
Gervais	999	1,923	2,250	4,597	2.80%
Hubbard	1,901	2,458	3,095	4,718	1.85%
Idanha ²	160	131	145	170	0.63%
Jefferson	1,810	2,488	2,590	5,121	2.44%
Mill City ²	309	316	328	367	0.53%
Mt Angel	2,794	3,128	3,755	4,977	1.08%
Salem/Keizer UGB ²	146,560	185,796	201,391	261,484	1.12%
St Paul	322	352	410	556	1.34%
Scotts Mills	286	316	300	581	2.04%
Silverton	5,932	7,610	9,205	14,418	1.92%
Stayton	5,029	6,829	7,765	11,359	1.66%
Sublimity	1,487	2,139	2,255	3,200	1.53%
Turner	1,266	1,175	1,690	3,664	3.15%
Woodburn	13,535	20,191	22,875	37,216	2.04%
Unincorporated	42,758	45,023	47,041	47,394	0.19%

¹ Forecast Population

² Marion County portion only. Estimates for the entire UGB of the following cities are provided for 2030: Gates, 550; Idanha, 279; Mill City, 1792.

Sources: 1990 and 2000, U.S. Census Bureau; September 2008 Portland State University Population Research Center *Population Forecasts for Marion County, its Cities and Unincorporated Area 2010-2030*

These projections must be viewed as guesses about the future population in Marion County. These numbers may or may not be achieved at specified points in time. It is important, however, that as accurate as possible projections be made for each jurisdiction's planning area to form a database for long- and short-range plans and implementing programs. These projections provide target dates for planners and decision makers to develop and implement the necessary programs to balance the various goals of the community. By programming community services and facilities according to levels of need at appropriate points in time, cost effective use of public and private funds can be improved.

The establishment and maintenance of 20-year projections for Marion County and the cities as shown in Table Nos. 22 are issued by the County to coordinate comprehensive plans and need to be reviewed and updated periodically. As actual growth rates change or new population studies are conducted and adopted, it is expected that these projections will be updated and new projections developed in coordination with the cities.

For Marion County and its five largest cities, scenarios were developed to provide a range of possible populations projections depending on changing economic conditions, and other factors, that may affect migration into Marion County during the forecast period. The scenarios for Marion County in 2010, 2020 and 2030 are displayed in Figure 3. The scenarios for the five largest cities are provided in Table 23.

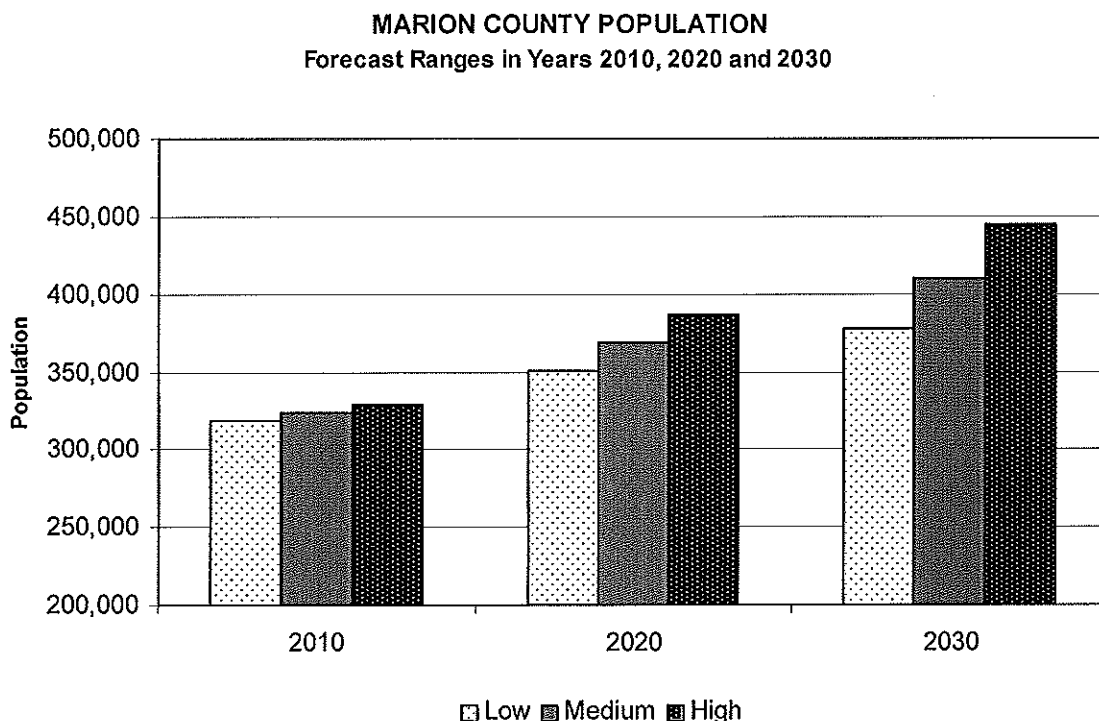


Figure 3

TABLE NO 23
POPULATION RANGES
Marion County's Largest Cities

Jurisdiction	1990	2000	2007	Range	2030 ¹	aagr 2010-2030
Keizer	21,768	31,890	35,435	Low	41,491	0.70%
				Medium	49,486	1.48%
				High	57,481	2.16%
Salem ²	95,667	119,373	129,830	Low	152,562	0.74%
				Medium	165,824	1.09%
				High	179,586	1.42%
Silverton	5,932	7,610	9,205	Low	11,723	1.18%
				Medium	13,052	1.57%
				High	14,502	1.96%
Stayton	5,029	6,829	7,765	Low	10,053	1.15%
				Medium	11,359	1.66%
				High	12,721	2.13%
Woodburn	13,535	20,191	22,875	Low	34,272	1.69%
				Medium	37,216	2.04%
				High	41,718	2.53%

¹ Population range under three growth scenarios

² Marion County portion only

Sources: 1990 and 2000, U.S. Census Bureau; September 2008 Portland State University Population Research Center *Population Forecasts for Marion County, its Cities and Unincorporated Area 2010-2030*

Although projections were not developed for Polk County, scenarios for the Salem and Keizer Urban Growth Boundary were developed, which includes portions of Salem in Polk County and unincorporated areas of Salem and Keizer in both Marion and Polk Counties. These projections are presented in Table No. 24.

TABLE NO 24
POPULATION RANGES
Components of the Salem/Keizer Urban Growth Boundary

Jurisdiction	1990	2000	2005	Range	2030 ¹	aagr 2010-2030
Salem/Keizer Urban Growth Boundary	159,677	203,966	217,284	Low	275,449	0.9%
				Medium	299,980	1.2%
				High	324,929	1.6%
Salem	108,784	137,543	147,250	Low	187,905	0.9%
				Medium	204,320	1.3%
				High	221,257	1.6%
Keizer	21,768	31,890	34,735	Low	41,491	0.7%
				Medium	49,486	1.5%
				High	57,481	2.2%
UGB ²	29,125	34,533	35,299	Low	46,053	0.9%
				Medium	48,705	1.1%
				High	52,903	1.5%

¹ Population range under three growth scenarios

² Area inside UGB and outside city limits of Salem and Keizer in Marion and Polk counties.

Sources: 1990 and 2000, U.S. Census Bureau; September 2008 Portland State University Population Research Center *Population Forecasts for Marion County, its Cities and Unincorporated Area 2010-2030*

~~The Office of Economic Analysis (OEA) prepared updated long-term state and county population forecasts in 2004 at five-year increments through 2040 that incorporated the 2000 Census data. The 2004 OEA forecasts will be as a tool reviewing current adopted projections and for developing new coordinated projections with the cities and for the county.~~

~~The City of Woodburn, as part of their Periodic Review work program to update their comprehensive plan, prepared a population and employment projection study in 2002 for the planning period of 2000-2020. The study is the basis for revision to the 2020 projection for the City of Woodburn contained in Table No. 22 and similar revision to the county population total.~~

Urban Population

Projection of urban area population area made based upon the urban growth programs of each city in Marion County and the overall land use goals and policies of the state and county. Each community's growth potential was analyzed using past growth trends and expected growth pressures in the future. Each community was consulted in developing these projections to coordinate city-county growth plans. These projections will help give perspective to the development pattern of Marion County by indicating the relationships among population centers. They will also provide guidance in updating of urban growth boundaries for each city.