



# MARION COUNTY JUSTICE REINVESTMENT COUNCIL



## Meeting Minutes

**Monday, July 24, 2023 – 1:00-2:00 p.m.**

Via In Person and Microsoft Teams Video Conference

Commissioners Board Room  
555 Court Street NE, 5<sup>th</sup> Floor  
Salem, OR 97301

### **Attendees:**

#### **Council members (present)**

Chair Jeff Wood, Undersheriff, Marion County Sheriff's Office  
Vice-Chair Jay Bergmann, Commander, Marion County Sheriff's Office, Community Corrections  
Christopher Eppley, Community Services Director, Marion County Community Services  
Ann-Marie Bandfield, Program Manager, Marion County Health and Human Services  
Kristy McIntosh, Director, Salem Health – Care Management, Regulatory and Patient Safety  
Jimmy Jones, Executive Director, Mid-Willamette Valley Community Action Agency  
Sherry Bensema, EMS Coordinator, Lyons Rural Fire District  
Paige Clarkson, District Attorney, Marion County District Attorney's Office  
Tim Murphy, Executive Director, Bridgeway Recovery Services  
Alison Kelley, Chief Executive Officer, Liberty House  
Jim Hope, Client Services Coordinator, Union Gospel Mission

Quorum is present.

#### **Council members (absent)**

Jessica Howard, President, Chemeketa Community College  
Colm Willis, Commissioner, Marion County Board of Commissioners  
Shannon Wilson, Executive Director, Public Defender of Marion County

#### **Others**

Nicholas Hunter, Sheriff, Marion County Sheriff's Office  
Joshua Wolf  
Sarah Coutley  
Jessica Stanton  
Martha Dodsworth  
Peggy Lowery as recorder

#### **Welcome and Introductions**

- Undersheriff Wood called the meeting to order and introduced the attendees.

#### **Minutes Approval**



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- Tim Murphy made a motion to approve the minutes from April 24, 2023.
  - Jimmy Jones seconded the motion.
  - Motion passed unanimously.

### Law Enforcement Assisted Diversion (LEAD) Update

Joshua Wolf presented this item.

- LEAD Client Enrollment
  - Currently 182 people enrolled in the program.
  - 33 people have enrolled over the course of this year.
    - This is a higher average of enrollment than what we have seen in previous years by this point. This is attributed to the number of trainings conducted earlier in the year, as well as the increased awareness of social referrals and more community partners.
  - 283 referrals overall.
    - 64% success rate for turning these referrals into enrollments.
      - 50% enrollments are from arrest diversions. 50% enrollments are from social/community social referrals.
  - Initial intakes and assessments show that amphetamines are the highest percentage of substance of choice.
    - Fentanyl is being applied to a variety of substances of choice, which is why we are seeing overdoses on the rise.
  - Performance measures for active participation in LEAD (at least 6 months):
    - Percentage rates of housing, employment, and quality of life have gone up.
    - Percentage rates of drug use have gone down (excluding methadone).
  - Law enforcement contact for active participation in LEAD (at least 6 months):
    - Periods April 2018-March 2019, and April 2019-March 2020, show the rates of arrests, citations, and other forms of contact have all dropped.
    - Period April 2020-March 2021 have rates that are slightly different from previous 2 periods due to COVID. Post COVID statistics are showing law enforcement contacts going back to a similar pattern with a similar drop.
  - Program Timeline
    - Next 3 months:
      - Hire an additional navigator.
      - Partner with Mid-Willamette Valley Community Action Agency (MWVCAA).
      - Close out federal grants.
      - Attend the Comprehensive Opioid Stimulant Substance Use Program (COSSUP) Conference.
    - Next 6 months:
      - Retrain various partners throughout the County.



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- Develop a navigator ride-along program.
- Next 12 months:
  - Refine the LEAD Street Outreach Program.
  - Begin LEAD group counseling sessions.
  - LEAD navigators move into new building.
    - New building will also allow for certified alcohol and drug group therapy lessons.
- Questions/Discussions
  - Question: What is the budget for the LEAD Program?
    - Answer: It is about \$1,000,000.
  - Question: How do the referrals break down by referring agency throughout the county?
    - Answer: 40-50% coming from Marion County Sheriff's Office. 30% coming from Salem PD. 10-15% coming from Keizer PD. 10-15% coming from Woodburn PD. Last few percent coming from other various agencies.
    - Answer: We started partnering with Salem Health and they have started sending referrals as well. 20-30 hospital staff have been trained on what the LEAD Program is and how we can combine resources to further benefit their clients.
  - Question: Can participants in LEAD also be with Drug Court?
    - Answer: Yes. The more people we can surround and embrace and provide wraparound care the better.
  - Question: What is the percentage of clients who have overlapping support?
    - The numbers pulled about a year ago show approximately 23% overlap between LEAD and Community Corrections.
  - Question: Who came up with the counseling sessions you are hoping to initiate with the new location?
    - The navigators and I have been talking about having the additional care and treatment. We are trying to expand things even more so.
  - Discussion: Marion County has taken this program far beyond what was learned in Seattle. We customized it to our own communities. We elevated this program to a place Seattle was not even talking about as it relates to the collaboration being discussed here today.
  - Discussion: The navigators are outstanding on how they want to contribute to this community, and where they can give back and make a connection. If there is a gap, the navigators want to fill it. This program is becoming a model we can be proud of.

## **Presentation – Union Gospel Mission (UGM)**

Jim Hope presented this item.

- UGM operates 5 separate facilities within Marion County.
  - Men's Emergency Shelter, 777 Commercial Street NE, Salem.
    - Offers the New Life Fellowship Program.



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- Simonka Place for Women and Children, 5119 River Road North, Keizer.
  - Offers the New Life Fellowship Program.
- Transitional Housing
  - Chuck's Place
    - Houses 4 men who primarily transition out of the emergency shelter or have graduated from the New Life Fellowship Program.
  - Greer Street
    - Houses 18 men. As of August 2023, 16 current residents have transitioned from Restoration House.
  - Restoration House (Reentry Program)
    - Houses 47 men.
    - Cost of the program is \$450 per month.
    - They are always full and there is a waiting list.
    - The reentry program focuses on accountability and responsibility.
    - 80% of the residents come from the Department of Corrections (DOC). 10% come from Marion County, such as Transition Center or Community Corrections referrals. 10% may be from men who are transitioning from the emergency shelter or are becoming homeless and have heard of us.
    - We have started incorporating wraparound services from Bridgeway Recovery Services (Bridgeway).
    - Besides an application and interview, 3 assessments are given. Once the assessments are received, a full packet is sent to Bridgeway.
    - After the initial intake, clients are helped getting set up with food stamps, healthcare, step program with WorkSource Oregon, Oregon Identification, and life skills.
    - The clients have devotions once a week.
    - The clients learn budgeting and how to manage their finances.
    - 2016-2017 average stay was 61 days. 2021-2022 average stay was 234 days.
    - 2016-2017 had 132 move outs. 2021-2022 had 59 move outs.
- Questions/Discussions
  - Question: Is there a time frame that folks can stay at Greer Street?
    - Answer: Yes, 2 years for Chuck's Place, Greer Street, and Restoration House. There can be wiggle room depending on situation.
  - Question: Is there anything equal to what you have for women coming out of the system?
    - Answer: Unfortunately, no and it is sorely needed. Other than Oxford Houses there is not much.
  - Discussion: Bridgeway is looking forward to this partnership with Restoration House.



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- Discussion: There are a lot of organizations that may be a little flashier, but Restoration House stays under the radar and gets things done.

## **Marion County Reentry Initiative (MCRI) Client Support Fund Account**

Chris Eppley presented this item.

- Revenues for the MCRI Client Support Fund Account were \$81,290.25 for FY 22/23.
- Of the \$14,707.68 in expenditures, only \$2,293.01 were spent on client assistance.
- The remaining balance for FY 22/23 is \$66,582.57.
- The following proposed changes are made in an effort to have client assistance spending be the largest expenditure and get these funds out into the community:
  - Transportation - Add bicycles through Northwest Hub, and minor auto repairs such as replacing a battery.
  - Education/Employment – Add job specific certifications/training, such as Food Handlers Card or Flagging Certificate.
  - Housing – Add birth certificates, move-in fees, housing/shelter vouchers.
  - Crisis – Add other requests deemed appropriate by the Community Services Director and based on funding availability.
  - Adding additional agency representative names in Attachment B.
- Questions/Discussions
  - Discussion: Suggestion made to remove the word “only” before the bullets of what the fund account will support. This is more in line with allowing the Community Services Director to have discretion on how to support client needs.
  - Question: Do we want to compare the allowable expenses to what the LEAD grant allows for expenses so there is not a potential for supplanting.
    - Answer: The LEAD grant is ending. The federal dollars will run out and then local funds can come in. We can approve this and then take a closer look at the grant requirements to make sure we are paying expenditures correctly.
- Paige Clarkson made a motion to approve the proposed changes to the MCRI Client Support Fund Account.
  - Chris Eppley seconded the motion.
  - Motion passed unanimously.

## **Announcements**

- Tim Murphy
  - Bridgeway is opening up a stabilization house in Keizer to support women with substance use disorders and mental illness. This house will support women who are working on stabilization while they are moving from one program to another. Hoping to have it open in October, 2023.
- Jimmy Jones



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- MWVCAA purchased a home in Monmouth earlier this year. It is another youth facility with 10 beds. It will open in the next 60 days.

The next scheduled meeting will be held Monday, October 23, 2023, at 1:00 p.m.

The meeting was adjourned at 1:58 p.m. by Undersheriff Jeff Wood.

Completed by: Peggy L. Lowery

Completed date: July 27, 2023

Attachments: LEAD Program Updates  
UGM Transition & Reentry Program Statistics  
MCRI Accounting for FY 22/23  
Financial Policy for MCRI and Victim Services Support Account (Rev. 7/23)