

BOARD OF COMMISSIONERS

MINUTES OF THE BOARD SESSION – Regular Session

Wednesday, December 20, 2017
9:00 a.m.

Senator Hearing Room
555 Court Street NE
Salem, OR 97305

PRESENT: Commissioner Sam Brentano and Commissioner Kevin Cameron. Also present were Noah Olson as county counsel and Kristy Witherell as recorder.

ABSENT: Commissioner Janet Carlson and John Lattimer

Commissioner Brentano called the meeting to order at 9:00 a.m.

PUBLIC COMMENT

(Video Time 00:00:37)

Michael Johnson:

- Street lights are being installed on MacLeay Road;
- Commissioners are responsible for Jodi Hack’s replacement; and
- As a neighborhood, would like to vet the prospective legislative representative.

PRESENTATION

(Video Time 00:08:15)

Marion and Polk Early Learning Hub. – Lisa Harnisch, Executive Director, Marion and Polk Early Learning Hub

Summary of presentation: *(See Attachment A)*

- Lisa Harnisch gave a presentation on the Marion and Polk Early Learning Hub.

Board discussion:

- Parentinghub.org is the website that has parent education opportunities; and
- Early Learning Hub does not charge for its services.

CONSENT

(Video Time 00:31:00)

BOARD OF COMMISSIONERS

Approve the Community Development Block Grant Collaborative Application with the cities of Stayton, Aumsville, Turner, and Mt. Angel.

BUSINESS SERVICES

Approve a recommendation to adjust pay grade for classification #095, Deputy County Administrative Officer.

COMMUNITY SERVICES

Approve an order appointing Ormond Fredericks to the Marion County Children and Families Commission with a term ending January 31, 2018.

HEALTH

Approve an order appointing Liam June, Fred Relgard, and Jammie Farish to the Health Advisory Board with terms ending December 31, 2021.

PUBLIC WORKS

Receive hearings officer's recommendation and schedule a public hearing for January 3, 2018 for Zone Change/Comprehensive Plan (ZC/CP) Case #17-002/Video Acquisitions, Inc., Clerk's file #5737.

Approve Amendment #1 to the Public Improvement Agreement with KSH Construction Company to incorporate change orders 1-7 and increase the contract amount to \$1,239,053.39.

SHERIFF'S OFFICE

Approve Amendment #2 to the Contract for Services with Oregon Department of Corrections to extend the term through January 31, 2019 and add \$546,000 for the women's reentry program.

MOTION: Commissioner Cameron moved for approval of the consent agenda. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

ACTION

(Video Time 00:33:45)

COMMUNITY SERVICES

1. Consider a recommendation to accept the Oregon Garden Foundation Grant Report and Draft Budget Proposal. – Tamra Goettsch, Marilyn Davis, Allison Pennell, Oregon Garden Foundation

Summary of presentation: *(See Attachment B)*

- Allison Pennell is a graduate of Oregon State University:
 - Very happy to be taking on the role of development director.
- Although the position was vacant since April 2017, the Oregon Garden did not miss a beat;
- Received a Rotary Grant from the Salem Rotary Club, which built a beehive structure and a covered area;
- The Bricks Program is still running;
- Christmas in the Garden is underway;
- Membership is showing a positive trend upward;
- Main education program at the Oregon Garden is a one day field trip in the Discovery Forest area:
 - Provides hands on learning for students; and

- Marion County is where the majority of the students come from.

Board discussion:

- Grants and emphasis on education will be the focus of the Oregon Garden in 2018;
- The commissioners appreciate the board members' service to the Oregon Garden; and
- Want the whole state of Oregon to take advantage of what the Oregon Garden has to offer.

MOTION: Commissioner Cameron moved to accept the Oregon Garden Foundation Grant Report and Draft Budget Proposal. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

(Video Time 00:47:02)

PUBLIC WORKS

2. Consider a recommendation to accept the Solid Waste and Energy Final Report from Gershman, Brickner & Bratton, Inc. – Brian May, Steve Simmons, Gershman, Brickner & Bratton, Inc.

Summary of presentation: (See attachment C)

- Very pleased with the knowledge that the team brings to the table to assist Marion County;
- Preparing for contract negotiations with Covanta:
 - Contract expires September 20, 2019.
- In preparing for contract negotiations, key things needed to be addressed:
 - Need for understanding solid waste system in more detail; and
 - Other options.
- The Marion Resource and Recovery Facility (MRRF) has taken on its own mission:
 - Started out as a construction and demolition facility;
 - Now accepting yard debris;
 - Processing wood;
 - Handling comingled materials;
 - Growing past its means; and
 - Facility in need of upgrades moving forward.
- Brown's Island has a site life of 11-12 years.

Board discussion:

- Portland State's information was utilized in the report;
- There has not been any research on the carbon footprint of transferring waste to a landfill in Eastern Oregon versus Covanta:
 - Public Works will bring forward a model in phase II that will address the carbon footprint.
- 15-20 years ago, 90 percent of the customers in Marion County had one 32 gallon garbage can per week:
 - Today, most customers have 60-90 gallon garbage, can for yard debris, recycling, and small basket for other recyclables:
 - More containers in the waste stream; and

- Convenience packaging and online shopping has created more waste.

MOTION: Commissioner Cameron moved to accept the Solid Waste and Energy Final Report from Gershman, Brickner & Bratton, Inc. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

(Video Time 01:21:54)

3. Consider adopting an ordinance amending the Marion County Urban Zone Code by emergency procedure. – Brandon Reich

Summary of presentation:

- Jurisdictions in Oregon may permit accessory dwelling units (ADUs) in residential areas within the urban growth boundary;
- ADUs are a housing option that can provide affordable long-term housing for urban residents;
- Marion County, Aurora, Keizer, Salem, and Silverton have all adopted ADU provisions;
- Marion County Board of Commissioners initiated a process to consider amendments to the Marion County Urban Code on June 21, 2017;
- The Planning Commission held a work session and a public hearing on August 1, 2017 and made a recommendation to the board;
- On November 29, 2017, the board held its own hearing considering amending the urban zone code;
- After receiving testimony, the board closed the hearing and left the record open until December 12, 2017 for additional testimony regarding different standards:
 - U.S. Department of Housing and Urban Development has set a standard for the construction of manufactured dwellings:
 - HUD has established standards for manufactured homes since 1976 and the standards have not changed over time.
 - The Oregon Manufactured Housing Association suggested the county apply the Energy Star certification to manufactured homes being used as ADUs:
 - Planning staff recommends that the board establish a standard that a manufactured dwelling used as an ADU be Energy Star certified.
- State law already permits ADUs in urban areas and the county is permitting them by zone code and adopting standards; and
- Staff recommends that the ordinance be adopted by emergency procedure so exemptions go into effect upon adoption.

Board discussion:

- Will expand the housing inventory in Marion County; and
- Provides more opportunity for individuals in the area.

MOTION: Commissioner Cameron moved to have the chair read the ordinance by title only twice. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

Commissioner Brentano read the ordinance by title only twice.

MOTION: Commissioner Cameron moved to adopt an ordinance amending the Marion County Urban Zone Code by emergency procedure. Seconded by Commissioner Brentano; motion carried. A voice vote was unanimous.

PUBLIC HEARINGS

9:30 A.M.

None.

Commissioner Brentano read the calendar.

Commissioner Brentano adjourned the meeting at 10:36 a.m.



~~CHAIR~~ ~~COMMISSIONER~~

Not Present At Meeting

~~COMMISSIONER~~



~~COMMISSIONER~~

CHAIR

Board Sessions can be viewed on-line at <http://www.youtube.com/watch?v=VYF8Y6U7178>.

CHANGE THE FIRST FIVE YEARS, AND CHANGE EVERYTHING

hub inc.
MARION & FOLK EARLY LEARNING HUB

Board of Commissioners Report
December 2017
Lisa Hamlich, Executive Director

WHAT IS AN EARLY LEARNING HUB?

2014
Established

- Education goal for a seamless education system from birth through college; Better graduation rates (40-40-20)
- 2013 legislature authorized creation of 16 regionally based early learning hubs
- Metric and outcome focused
- Collective Impact
- Governance model, multi-sectors
- Data driven

BIG 3 GOALS

- Coordinated and Aligned Services
- Kindergarten Readiness
- Family Stability

MISSION

- To convene, collaborate & catalyze action in our hub region to better align services & resources for children & families

VALUES

- Unified focus on kids & families
- Actions are strategic & coordinated
- Data driven
- Accountable for results and stewardship of funds
- Value equity and diversity
- Strengthen Family Resilience

VISION

- Every child is safe, healthy & prepared to learn
- Every family strong & resilient
- Every learning services are coordinated, effective & efficient

GOVERNANCE

Board of Directors
*Overall policy direction, fiduciary responsibility

BOARD COMMITTEES
Parent Advisory Committee
*Provide guidance and parent input on initiatives
Finance Committee
Strategic Planning Committee

OTHER GOVERNANCE GROUPS
Regional Implementation Team
*Implementation guidance to Executive Director

Collective Action Team & Partners for Young Children
*Provide input on actions associated with initiatives

Name	Organization	Sector Type
Karin, Sarah	Shelton Together	Business/Community
Madley, Heidi	West Salem ACE Hardware	Business/Community
Helmholz, David	Rainhold Insurance	Business/Community
Dobson, Donald	Oregon Child Development Coalition	Early Education & Care
Kerary, Marguerite	Family Building - Exotic	Early Education & Care
Faloutsos-Angelis, Amelise	Salem-Kaiser Coalition for Learning	Early Education & Care
Higgs, Leslie	Outsiderized Tribes of Grand Ronde	Early Education & Care
Boak, Phil	Marion County Children, Behavioral Health	Healthcare
Blum, Kerry	Folk County Behavioral Health	Healthcare
Johnson, Rob	Willamette Valley Community Health	Healthcare
Nevoletsky, Drew	Willamette ETO	K-12 & Post Secondary Ed
Wynn, Cheryl	Salem-Kaiser School District	K-12 & Post Secondary Ed
Warren, Chuck	Woodburn School District	K-12 & Post Secondary Ed
Payton, B.	Shenandoah Community College	K-12 & Post Secondary Ed
Mad, Tom	The Research Institute at WGU	K-12 & Post Secondary Ed
Hanning, Diane	Central School District	K-12 & Post Secondary Ed
Cooper, Kathryn	Parent Advisory Committee	Parent Care/Adv
deMaio, Brent	Parent Advisory Committee	Parent Care/Adv
Henderson, Conrad	Folk County Family and Community Outreach Social Services	Social Services
Revelo, Jon	Dist. of Willamette	Social Services
Revelo, Jon	Mid-Willamette Valley Community Action	Social Services
Revelo, Jon	Catholic Community Services	Social Services

KEY INITIATIVES

KINDERGARTEN PARTNERSHIP INNOVATION (KPI) <ul style="list-style-type: none"> Peer through early elementary integrated professional learning Community engagement Parent Education 	CHILDCARE NETWORKS <ul style="list-style-type: none"> QR Support and Technical Assistance Training and Professional Development 	VROOM <ul style="list-style-type: none"> Mobile app to increase Ryan development
PARENT EDUCATION - MARION COUNTY <ul style="list-style-type: none"> Build capacity for parent education in Community Normalized Parent Education 	AGES & STAGES QUESTIONNAIRE (ASQ) <ul style="list-style-type: none"> Healthcare provider Training and support of effective administration of ASQ 	REACH OUT & READ <ul style="list-style-type: none"> Support clinic in providing books to children during well-child visits
FAMILY SUPPORT <ul style="list-style-type: none"> Funds support for emergent family needs (e.g. housing, transportation, safety, health and education) Funds are administered locally in cohesiveness 	FRESCHOOL PROMISE <ul style="list-style-type: none"> Funding for high quality preschool up to 2450 priority hours 900 hours of instruction Workforce Development 	READY! FOR KINDERGARTEN <ul style="list-style-type: none"> Kindergarten readiness curriculum parents as teachers Play with a purpose

KPI Across the Hub Region

- Pre-K through early elementary vertical professional learning
- Family engagement, including parent education - dosage matters
- 31 sites based on elementary school boundaries
- Reflect the specific needs of the community



PARENT EDUCATION

- Normalize parent education
- Parent education is a way to connect with parents before they are in school
- Parent education as a way to build partnership with the community



INCREASE HIGH QUALITY ENVIRONMENTS

- Progress in Spark star ratings - moved from
- Professional development & training
- Child Care Networks (45 Polk; 51 Marion)
- College credit bearing class for Spanish speaking providers - 32 participants





- Mixed Delivery Preschool
- Serving children 3 & 4
- Families up to 200% of the poverty level
- Star 4 or 5 rated environment
- Lead teachers paid commiserate with kindergarten teachers

HUB REGION WORK

- VROOM**
 - Across partners
- COMMUNICATIONS PLAN**
 - Consistent core and action-oriented messages
 - Coordinated marketing of early learning programs
- TRAUMA INFORMED CARE**
 - TIC workshops
- EQUITY**
 - Working in areas where need is the greatest
 - Awareness and education on immigration issues



NEW HUB REGION INITIATIVES

BUILDING SOCIAL EMOTIONAL CAPACITY	DEVELOPMENTAL SCREENING PATHWAYS	PARENT EDUCATION EXPANSION
<ul style="list-style-type: none"> Increase capacity of early learning providers in assisting children experiencing social emotional concerns Provide on-site coaching and technical assistance Provide parent education opportunities for 	<ul style="list-style-type: none"> Provide hub region early learning providers with capacity to use electronic ASQ tools Expand the Developmental Screening Pathways work to additional clinics in hub region Improve clinical and WESD communication pathways for case 	<ul style="list-style-type: none"> Expand parent education in hub region to include research based programs Focus on partnering with medical clinics Training of Trainers in additional curriculum





WHAT DOES THIS LOOK LIKE ON THE GROUND IN POLK COUNTY?

- KPI in 4 school catchment areas (Lyle, Ash Creek, Independence, Falls City)
- Funding .3 FTE KPI Coordinator
- 67 Preschool Promise Children in 3 locations
- 45 Child care providers participating in Child Care Networks
- Collaboration with parenting hub in Polk County
- Support of Court Care equipment; support of equipment in Central School Based Health Center



And it's all FREE, thanks to our partners:

- The Oregon Garden Foundation
- Marion County
- City of Silverton
- The Oregon Forest Resources Institute
- Moonstone Management



One student wrote:



"Thank you for the free field trip and bus to the Oregon Garden. I learned that plants and animals use adaptations to survive. For example, animals may be brightly colored to warn other animals that they are dangerous. Plants may have thorns to defend them from predators. Thanks again for the great day!"

Thank you for supporting this educational opportunity.



Marion County
Board of Commissioners
Marion County Solid Waste and Energy Report
December 20, 2017

GBB Project Team

- Gershman, Brickner & Bratton, Inc. (GBB)
 - Steve Simmons, Senior Vice President – Project Manager
 - Harvey Gershman, President – Officer-in-Charge
 - Matt Clark, P.E., Vice President – Initial Project Manager
- J.R. Miller & Associates (JRMA)
 - Doug Drennen, P.E.
- Sanger Law, P.C.
 - Irion Sanger - Attorney

Background

Timeline

Timeline Milestones:

- Oct 2016: Proposal Request
- Dec 2016: Extension Committee Review
- Jan 2017: Finalize Terms & Work Session
- Mar 2017: Board Review - Solid Waste Planning
- Apr 2017: Work Session - Solid Waste Planning
- Jun 2017: Board Review - Final Report
- Jan 2018: Board Review - Final Report

Scope of Work Phase I & II

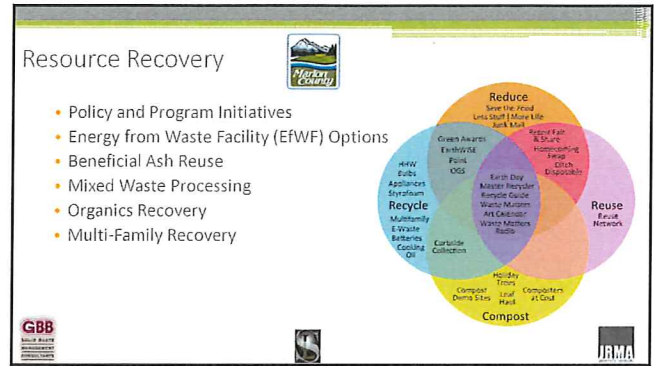
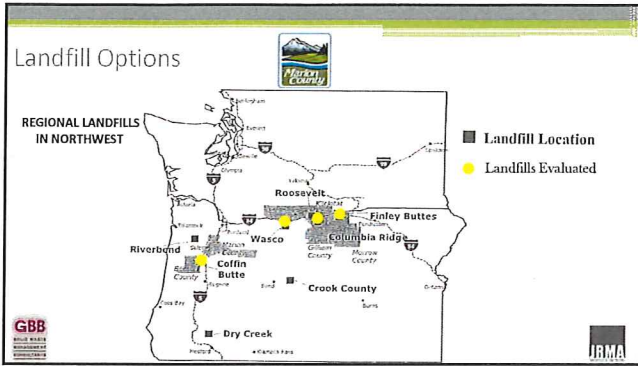
- Complete an analysis of Marion County solid waste management systems and prepare findings and recommendations. The analysis will include:
 - Consideration of options to meet the state established goal of 64% recovery rate;
 - Evaluate and address special waste options including medical waste; and
 - Provide current cost of disposal options and available landfill capacity.
- Review, validate and update the "Solid Waste System Assessment Report 2016" with any new information regarding medical waste and other emerging issues.
- Monitor state and regional policy considerations that might impact Marion County's system.
- Analyze and advise the county regarding current and future markets for power and other trends impacting the EFWF.
- Provide advice and support to the county during negotiations with Covanta (Phase II)

Overview

- Existing Facilities
 - Covanta Marion, Inc.
 - Marion Resource and Recovery Facility (MRRF)
 - Brown's Island Landfill – Construction & Demolition (C&D)
 - Garten Foundation – Commingle / Commercial Recycling
 - Transfer Stations – North Marion & Salem-Keizer
- Regional Solid Waste Environment
- Energy Production

Solid Waste Projections

Year	2017	2020	2025	2030	2035	2040
Population*	341,061	355,543	381,058	408,404	437,713	469,125
Total Solid Waste Generated	548,846	588,690	603,588	618,863	634,524	650,582
Total Material Recovered	286,646	312,812	320,729	328,845	337,167	345,700
Total Material Disposed	262,200	275,877	282,859	290,017	297,357	304,882
Per Capita Generated (lb)	3,218	3,312	3,168	3,031	2,899	2,774
Per Capita Recovered (lb)	1,681	1,760	1,683	1,610	1,541	1,474
Per Capita Disposed (lb)	1,538	1,552	1,485	1,420	1,359	1,300




- ### Scenarios Evaluated
- Status Quo – Current Operations
 - Covanta Marion – Keep At Capacity
 - Marion Resource Recover Facility – Transfer Station Materials / Open Boxes
 - Excess Solid Waste going to Coffin Butte
 - Scenario 1 – Landfill Only (No Incineration Option)
 - Scenario 2 – Mix Waste Process Facility (Addition to System)
 - Scenario 3 – Expansion of Energy from Waste Facility (EfWF)
 - 90,000 Tons per Year
 - 200,000 Tons per Year
- Logos: GBB, IRMA

- ### Conclusions
- The lowest cost alternative – Status Quo
 - The best alternative for recovery – Scenario 2 – Addition of MWPF – Increases Recovery ~7.3%
 - If Organic Stream is Recovered – Increased Recovery goes up ~13.8%
 - Landfill Diversion – MWPF and EfWF Expansion achieves same level
 - Highest Operations Cost – EfWF Expansion – Exceeding \$100 per ton
 - Proforma Analysis Needed
 - Should Address Length of Time before Facilities can be Operational
 - Assure Additional Waste Generated is Accounted For
 - Best Approach – Consider Phased Implementation of Scenarios
 - MWPF Now – With additional EfWF Expansion if Needed in Future
- Logos: GBB, IRMA

- ### Recommendations
- Primary
- Continue relationship with Covanta Marion through negotiation of new agreement.
 - Suspend current discussion of a Covanta Marion expansion.
 - Detailed analysis of a MWPF scenario.
 - Research separation and reuse of bottom ash as an aggregate.
 - Develop a financial analysis for scenarios based on added cost to existing system.
 - Marion County should obtain legal representation to follow and influence what Covanta is seeking from PGE regarding the current/future PPA.
- Logos: GBB, IRMA

- ### Recommendations
- Secondary
- SKRTS – Master Site Development Plan – Focus on Updating Facility
 - More Efficient Handling of Materials
 - Increased Volumes of Waste
 - Increased Vehicle Traffic
 - MRRF – Attention to the Function and Management of Different Waste Streams
 - Brown's Island Landfill – Long-Term Comprehensive Strategy to Handle Materials
 - Covanta Marion, Inc.
 - PPA – Evaluation of Detuning Turbine (18 MW to 10 MW)
 - Declining Production with Increased Natural Gas Usage – Need Detailed Explanation
 - Evaluation of Revenue Share from the Recovery of Metals at Covanta
 - Enhanced Metals Recovery from Ash – Consider contact with Vendor Specializing in Providing Service
 - MWPF
 - Detailed & Statistically Accurate Waste Composition Analysis
 - Verify Material Recovery Assumptions
 - Determine Selection of Appropriate Processing System
- Logos: GBB, IRMA

Summary 

- GBB Project Team
 - Gershman, Brickner and Bratton, Inc.
 - JR Miller and Associates
 - Sanger Law PC
- Questions?

