

BOARD OF COMMISSIONERS

MINUTES OF THE BOARD SESSION – Regular Session

Wednesday, April 14, 2021  
9:00 a.m.

Senator Hearing Room  
555 Court Street NE  
Salem, OR 97301

**PRESENT:** Commissioner Kevin Cameron, Commissioner Danielle Bethell and Commissioner Colm Willis. Also present were Jane Vetto as county counsel and Brenda Koenig as recorder.

**ABSENT:** Jan Fritz, chief administrative officer

Commissioner Cameron called the meeting to order at 9:00 a.m.

**PUBLIC COMMENT**

David Beem:

- Mr. Beem would like to see some of the county’s attention and funding directed towards homeless men and women who have children living with them.

**PRESENTATION**

*(Video Time 00:04:31)*

COVID-19 (Novel Coronavirus) update. –Katrina Rothenberger

- Ms. Rothenberger reported the following updates for the COVID-19 pandemic as of 8:00 a.m. on Wednesday, April 14, 2021:
  - There have been an estimated 19,919 cumulative cases within the county since the start of the pandemic;
  - The positivity rate since the start of the pandemic is 8.5 percent;
  - An estimated 299 individuals have died from symptoms related to COVID-19; and
  - An estimated 26 county residents are currently being hospitalized for symptoms related to COVID-19.
- The data for the two-week period March 28, 2021 through April 10, 2021 is as follows:
  - There were 482 cases of COVID-19;
  - Case rate of 138.6 per 100,000 residents;
  - Test positivity rate of 4.9 percent; and
  - An 18 percent increase over the previous two-week period.

- Marion County is currently in the high-risk category;
- The county is presently not in danger of moving in to the extreme risk category;
- Oregon Health Authority (OHA) is considering the following additional criteria that would have to be met before moving a county in to the extreme risk category:
  - Hospitalizations; and
  - Hospital capacity.
- The majority of cases are coming from central Salem, northeast Salem, south Salem, Brooks, Sunnyside, and Keizer;
- The majority of cases are occurring in adults age 20-29, with the next largest number of cases occurring in adults age 30-39;
- On Monday April 19, 2021, individuals over the age of 16 become eligible to be vaccinated;
- Marion County Health and Human Services (MCHHS) encourages individuals to get vaccinated as soon as they become eligible;
- This week in Marion County there are 2,000 fewer doses of COVID-19 vaccine available, partially due to the review of the Johnson and Johnson vaccine;
- The use of the Johnson and Johnson vaccine is on pause while data is reviewed from the 6.8 million doses that have already been administered:
  - There were six cases of a rare blood clot that occurred in women ages 18 to 48;
  - Shipments of Johnson and Johnson vaccines continue to be received:
    - The shipments are inspected, stored in refrigerators, and not used at this point in time.
  - If you have received the Johnson and Johnson vaccine monitor yourself for three weeks for the following symptoms:
    - Severe headache;
    - Abdominal pain;
    - Leg pain; and
    - Shortness of breath.
  - The blood clot adverse reaction is extremely rare.
- There is currently not enough supply of vaccines to vaccinate all eligible individuals, so vaccination appointments are limited:
  - Individuals need to regularly check for available appointments.
- MCHHS encourages individuals to continue to wear masks in public, practice social distancing, wash hands, and stay home if sick; and
- The St. Paul Rodeo will be taking place:
  - MCHHS has worked with the rodeo on COVID-19 safety measures.

***Board discussion:***

- The increase in positive cases is minimal when compared with total population numbers of the county;
- Residents seem less concerned with following COVID-19 safety protocols as vaccines have become available;

- There are risks associated with all vaccines, including flu vaccines; and
- The board encouraged individuals to consult their physician when deciding whether or not to become vaccinated.

## PROCLAMATION

*(Video Time 00:15:26)*

### HUMAN RESOURCES – ACTION

1. Consider approval of a proclamation designating the week of April 18-24, 2021, as National Volunteer Week in Marion County. –Sherry Lintner

#### ***Summary of presentation:***

- National Volunteer Week was established in 1974;
- The event is an opportunity to recognize the positive impact of volunteer service, and to encourage residents to volunteer in their community;
- Approximately 40 county employees work directly with volunteers, interns, practicum students, and volunteer advisory board members;
- The county is sending thank you letters and a small appreciation gift to all county volunteers;
- A special email message will be sent to volunteers who helped with the county’s wildfire response;
- Ms. Lintner presented the 2020 Volunteer Annual Report:
  - The annual report is posted on the volunteer page of the county’s website;
  - There are volunteers in almost every Marion County department;
  - Over 1,000 affiliated volunteers donated their time in 2020;
  - Over 800 spontaneous volunteers donated their time to the county’s wildfire response;
  - Volunteers donated over 57,000 hours of service:
    - An estimated 46,262 hours to programs, advisory boards, and internships; and
    - An estimated 10,906 hours to the wildfire evacuation center.
  - Volunteer donated hours are estimated to be worth \$1,554,697 to the county:
    - A rate of \$27.20 per hour is used to calculate this amount.
  - Following are some of the services provided by volunteers during 2020:
    - Foster care for animals from the Marion County dog shelter;
    - Dog walking of animals housed at the shelter;
    - Victim advocate volunteers helped victims of crime navigate the criminal justice system;
    - Sexual response volunteers assisted victims over the phone;
    - Public health volunteers assisted with COVID-19 testing and vaccine administration;
    - Public health volunteers assisted with Marion County’s Women, Infants, and Children (WIC) program, along with other public health programs;

- Volunteers assisted environmental services and the waste reduction team;
- Emergency management volunteers helped with personal protective equipment (PPE) distribution;
- Volunteers and the Marion County Fair board created the county's first virtual fair;
- Community Services hosted an AmeriCorps Resource Assistance for Rural Environments member who is working with smaller cities in the county to address the lack of availability of high-speed internet:
  - The pandemic highlighted the need for improved broadband and high-speed internet access in Marion County's rural communities.
- Emergency management volunteers and the Sheriff's office search and rescue teams continued to provide invaluable service to the county; and
- Approximately 120 volunteers contributed time to advisory boards.
- The following projects went virtual in 2020:
  - Victim assistance;
  - Victim advocate volunteer training;
  - Advisory board meetings; and
  - Others.
- During the Beachie Creek wildfire in September 2020 the Oregon State Fairgrounds became an emergency shelter:
  - Volunteers mobilized all over the region, giving time and resources:
    - More than 800 volunteers assisted at the fairgrounds caring for people, pets, and livestock:
      - Over 1,400 animals were cared for.
    - Large quantities of donations were received, and these were crucial resources for evacuees.
  - Marion County partnered with a number of agencies, volunteer organizations, and restaurants to provide support and services to evacuees;
  - Volunteers and organizations came together to support first responders; and
  - The Beachie Creek fire occurred while the community was continuing to deal with the COVID-19 pandemic:
    - Emergency management volunteers performed COVID-19 testing on individuals at the fairgrounds.
- Volunteers also assisted with evacuations, fire watches, water distribution, phone coverage at the emergency operations center, and radio communications.
- Nominations are currently being taken for the 2020 volunteer awards:
  - Nominations may be made through Friday, April 23, 2021:
    - Nomination forms and instructions are available on the county's website.
  - The awards recognize Marion County volunteers for their contributions in one of the five following categories:
    - Youth volunteer;
    - Advisory board volunteer;

- Division or program volunteer;
  - Commissioner Mary Pearmine outstanding volunteer group; and
  - Judge Rex Hartley volunteer of the year.
- The selection committee will meet in May to review the nominations and select award winners;
- Awards will be presented to the winners in July; and
- A volunteer can be honored for ongoing or past service.
- An event is being planned for September to recognize volunteers and organizations that came together in response to the wildfires.

***Board discussion:***

- The commissioners shared their experiences with the wildfire and the emergency shelter, and how all Marion County residents were affected;
- There were many volunteer hours at the fairgrounds that went unrecorded;
- The pandemic has impacted everyone in our community; and
- Every volunteer is important.

**MOTION:** Commissioner Bethell moved to approve the proclamation designating the week of April 18-24, 2021, as National Volunteer Week in Marion County. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

The commissioners read the proclamation.

**CONSENT**

*(Video Time 01:07:20)*

**BOARD OF COMMISSIONERS**

**OLCC Applications – Recommended Approval**

Gallon House Farms, LLC, dba Gallon House Farms –Silverton, OR

Tienda Mexicana Monte Alban, LLC, dba Tienda Mexicana Monte Alban –Woodburn, OR

**HEALTH AND HUMAN SERVICES**

Approve Amendment #21 to the incoming funds Intergovernmental Agreement with the Oregon Health Authority to add \$262,390.66 for a new contract total of \$11,745,583.21 for Program Element (PE) 01-05, COVID-19 Local Active Monitoring through June 30, 2021.

**HUMAN RESOURCES**

Approve an order appointing Jay Bergmann, Leslie Martin, and Matt Lawyer to the Marion County Health Insurance Study Committee (HISC) as voting management representatives.

**MOTION:** Commissioner Willis moved for approval of the consent agenda. Seconded by Commissioner Bethell; motion carried. A voice vote was unanimous.

## **ACTION**

*(Video Time 01:08:37)*

### HEALTH AND HUMAN SERVICES

2. Consider approval of the incoming funds Intergovernmental Agreement with the Oregon Health Authority in the amount of \$400,000 for Peer Recovery Initiated in Medical Establishments (PRIME), infectious disease testing, and Linkage to Care through September 30, 2022. –Cydne Nestor and Theresa Morgan

#### ***Summary of presentation:***

- The contract provides support in hospital emergency rooms to individuals who have been admitted due to an opioid overdose;
- The support is provided by peer recovery mentors;
- Following is some of the program data collected since the program's start in 2019:
  - Peer recovery mentors have responded to 61 overdoses;
  - Over 60 percent of cases have occurred since the start of the COVID-19 pandemic; and
  - From January 2020 through June 2020 there was a 40 percent increase in overdoses in Oregon.
- The contract funds allow for the expansion of the program in the following areas:
  - Mentors will work with a larger group of providers including emergency departments, medical providers, and treatment centers;
  - Harm reduction support will be provided; and
  - Supported individuals will be connected with providers for testing and treatment of infectious disease.

#### ***Board discussion:***

- The contract allows for expansion of the program to include additional medical providers who are outside of the emergency room setting;
- The Intergovernmental Agreement expands Senate Bill 4143;
- Fourteen Oregon counties are currently participating in the PRIME Plus program that provides training, data tracking, and support for the program;
- Following are some of the types of data collected within the PRIME Plus program:
  - Demographics;
  - Response numbers;
  - Testing numbers;
  - Number of individuals connected with services; and
  - Six-month follow up data.
- The program has a target to engage with 30 individuals per month;

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- The contract will connect individuals with additional treatment services and supports beyond addiction recovery;
- Current peer recovery mentors are based at the Marion County Health and Human Services facility located on Silverton Road NE; and
- The program provides support 24 hours a day, 7 days a week.

**MOTION:** Commissioner Bethell moved to approve the incoming funds Intergovernmental Agreement with the Oregon Health Authority in the amount of \$400,000 for Peer Recovery Initiated in Medical Establishments (PRIME), infectious disease testing, and Linkage to Care through September 30, 2022. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

*(Video Time 01:17:32)*

### PUBLIC WORKS

3. Consider approval of an order initiating the consideration of amendments to the Marion County Comprehensive Plan Urbanization Element and scheduling a public hearing for May 26, 2021. –Brandon Reich

#### ***Summary of presentation:***

- The Urbanization Element of the Marion County Comprehensive Plan provides policies and guidance for how urban growth boundaries are established, and how land is managed by the county while it is inside an urban growth boundary before it is annexed;
- Within the Urbanization Element the Urban Growth Management Framework section is a set of standards adopted in 2002 to apply to the county’s coordination with cities implementing urban area zoning, urban growth policies, and urban growth boundaries;
- In 2008 the language of the urban growth management framework was amended to serve just as guidelines that cities can consider when reviewing their zoning, and the land needed in their urban growth boundary;
- The language of the Urban Growth Management Framework currently does not contain any requirements that must be complied with;
- In 2015 the Oregon Department of Land Conservation and Development adopted a simplified urban growth boundary review process with its own set of density considerations;
- The simplified urban growth boundary process may make the specific guidelines in the county’s comprehensive plan unnecessary; and
- If the board approves the order the suggested hearing date is May 26, 2021.

#### ***Board discussion:***

None.



**MOTION:** Commissioner Willis moved to approve an order initiating the consideration of amendments to the Marion County Comprehensive Plan Urbanization Element and scheduling a public hearing for May 26, 2021. Seconded by Commissioner Bethell; motion carried. A voice vote was unanimous.

*(Video Time 01:20:40)*

4. Consider approval of Amendment #10 to the Contract for Services with Pacific Sanitation, Inc. to add \$1,452,600 for a new contract total of \$12,277,058.33 for the hauling of ash residue from the Marion County Waste-to-Energy Facility (WTEF) to the Coffin Butte Landfill and the North Marion County Disposal Facility through June 30, 2024. –Brian May

***Summary of presentation:***

- The agreement is with Pacific Sanitation for the hauling of ash residue;
- In 2020 Pacific Sanitation hauled over 1,300 loads of ash;
- In past years the ash has been taken to both the Coffin Butte Landfill and the North Marion County Disposal Facility, but due to COVID-19 and other issues all of the ash was taken to the Coffin Butte Landfill in 2020;
- The plan for 2021 is to use both facilities, which will help extend the capacities of these facilities;
- Pacific Sanitation has been providing Marion County with great service on this contract since 1986;
- The amendment allows a rate review process to occur in July 2022 and July 2023; and
- Staff recommends approval.

***Board discussion:***

- Negotiations are currently being held with Covanta that may make them responsible for the hauling of ash residue; and
- If Covanta becomes responsible for the hauling of ash residue Pacific Sanitation will still provide the service.

**MOTION:** Commissioner Bethell moved to approve Amendment #10 to the Contract for Services with Pacific Sanitation, Inc. to add \$1,452,600 for a new contract total of \$12,277,058.33 for the hauling of ash residue from the Marion County Waste-to-Energy Facility (WTEF) to the Coffin Butte Landfill and the North Marion County Disposal Facility through June 30, 2024. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

*(Video Time 01:25:44)*



5. Consider approval of the incoming funds Intergovernmental Agreement with the Oregon Department of Transportation (ODOT) for the Silverton Road at Desart Road Improvement Project estimated at \$1,565,100, of which ODOT will provide an estimated \$1,443,335 in federal funds and the remaining estimate of \$121,765 will be funded by Marion County through April 14, 2031. –Lani Radtke

***Summary of presentation:***

- The project is located on Silverton Road, five miles east of Cordon Road;
- An estimated 12,000 vehicles per day travel this road;
- There is currently no turn lane for Desart Road resulting in a higher crash rate at the intersection with Silverton Road;
- A left turn lane at the intersection of Silverton Road and Desart Road will help to reduce the crash rate significantly;
- The project scope includes constructing a westbound left turn lane on Silverton Road at the Desart Road intersection;
- There is a lot of public support for the project;
- An estimated \$1,565,100 in funding is needed for the project and is allocated as follows:
  - Federal funds of \$1,443,335.22; and
  - County funds of \$121,764.78.
- The preliminary schedule for the project is as follows:
  - The design phase will be in 2021-2023;
  - The rights of way, if needed, will be obtained in 2022; and
  - Construction of the project will be in 2024.
- Consultants would be utilized for the project, so request for proposals will be advertised if the project is approved.

***Board discussion:***

- Ms. Radtke does not know if the immediately adjacent properties support the project;
- Right of way experts are used to help determine the value of permanent easements;
- The county and property owners negotiate the value of permanent easements; and
- Temporary construction easements will also be required.

• **MOTION:** Commissioner Willis moved to approve the incoming funds Intergovernmental Agreement with the Oregon Department of Transportation (ODOT) for the Silverton Road at Desart Road Improvement Project estimated at \$1,565,100, of which ODOT will provide an estimated \$1,443,335 in federal funds and the remaining estimate of \$121,765 will be funded by Marion County through April 14, 2031. Seconded by Commissioner Bethell; motion carried. A voice vote was unanimous.

**Board discussion:**

- Commissioner Bethell expressed her appreciation to Ms. Radtke and Brian Nicholas for their response to a confusing matter involving farmers located near River Road South and the Independence Bridge. A new weight capacity was going to be instituted on the bridge, limiting the farmers' ability to get their products to market. Mr. Nicholas and his team worked with ODOT to quickly resolve the problem.

**PUBLIC HEARINGS**

9:30 A.M.

None.

Commissioner Cameron read the calendar;  
Commissioner Cameron adjourned the meeting at 10:51 a.m.

  
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CHAIR

  
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COMMISSIONER

  
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**Board Sessions can be viewed on-line at**  
<https://www.youtube.com/playlist?list=PLSUQ1gg6M78UsBE3q6w4rdf59Z5rXkEi5>