

**MARION COUNTY PUBLIC SAFETY COORDINATING COUNCIL  
MINUTES**

**January 14, 2020 4:00 PM  
Courthouse Square  
Salem, OR**

**MCPSCC:** Mark Caillier, Kevin Cameron, Rob Carney, Cliff Carpentier, Paige Clarkson, Kim Doster, Jayne Downing, Don Frederickson, Courtland Geyer, Tamra Goettsch, Troy Gregg, Roland Herrera, Linda Hukari, Mike Iwai, Jessica Kampfe, Joe Kast, Alison Kelley, Pete McCallum, Ed McKenney, Todd McCann, Tracy Prall, and Hitesh Parekh (recorder).

**GUESTS:** Ann-Marie Bandfield, Angie Dennings, Jeff Good, John Mandrafina, Lisa Miller, Cydney Nestor, Shaney Starr, Jeff Wood

**1. ADMINISTRATIVE (INFORMATION/ACTION)**

Meeting called to order at 4:05 P.M. by Commissioner Kevin Cameron.

**Welcome and introductions**

Attendees introduced themselves.

**Approve October 8, 2019 meeting minutes**

MOTION: Jayne Downing made a motion to approve the October 8, 2019 meeting minutes. Seconded by Ed McKenney. A voice vote was unanimous.

**Announcements and Upcoming events**

- Governor is interviewing four finalists for Marion County Circuit Court judge position 15.
- New Juvenile Department administration building not yet move-in ready, but will soon be.
- City of Keizer is honoring high schools that participate in the Salem-Keizer High School Sports Booster Club.

**Memberships**

- Welcome to Cliff Carpentier, director, Safety and Management Risk Services, Salem-Keizer Public Schools, and Alison Kelley, executive director, Liberty House for being formally appointed to the council by the board of commissioners.
- At our December 17 meeting, the MCPSCC Executive Committee invited Shaney Starr, executive director of Marion County CASA to serve on the MCPSCC. Ms. Starr became Executive Director of Marion County CASA in 2016 when there were only thirty six individuals involved. Today there are almost 150 individuals involved.

MOTION: Sheriff Joe Kast made a motion to recommend appointing Shaney Starr to the MCPSCC. Seconded by Jayne Downing. A voice vote was unanimous.

**CASA and delinquent youth**

- Juvenile Department Director Troy Gregg met with Ms. Starr to discuss CASA (Court Appointed Special Advocates) and youth in the Guaranteed Acceptance Program run by the Marion County Juvenile Department.
  - These youth are at a very high risk of becoming adult offenders.
  - Great opportunity to work with CASA and help these kids.
- Statue allows a judge to appoint a CASA to a delinquency case.

**2. OSP CAR CARE PROGRAM**

- The Oregon Car Care Program allows the Oregon State Police (OSP) to assist individuals (and families) with improving the safety of their vehicle and the state's highways.

- ‘Compassion’ is one of the OSP’s core values since every law enforcement officer understands they can influence the trajectory of a person’s life.
- The OSP only has two key performance indicators, (1) reduce traffic fatalities and; (2) customer service.
  - The car care program is a tool that works to further both these key indicators.
  - Since the program started in February 27, 2017, more than 26,000 vouchers have been distributed.
  - There are eight participating agencies.
  - When an officer pulls over a vehicle, the vehicle owner may be given a citation or a warning and then a voucher for 20% off a vehicle accessory.
  - Approximately 77% of these violations were due to “Operating without required lighting” (ORS 816.330).
    - Required lighting includes all external lighting such as blinkers, headlights, and tail lights.
  - These violations directly affect the safety of all vehicles on roadways, and it’s to everyone’s advantage to have these items fixed as soon as possible.
- Both the Oregon State Sheriff’s Association and the Oregon Association Chiefs of Police have indicated they want to be part of a “new” Oregon Car Care Program.
- Very high compliance with this program. Each voucher has a number on it which shows up on the citation, so the voucher can be traced and reconciled with the citation.

### **3. OVERVIEW OF THE FBI IN SALEM/OREGON**

#### Overview

Special Agent John Mandrafina, Oregon FBI, provided a quick overview of what the bureau does.

- Mission is to protect the American people and uphold the constitution of the United States.
- There are 56 FBI field offices in the United States and 380 resident agencies.
  - Oregon has six resident agencies.
  - FBI has legal attaché offices—commonly known as legats—and smaller sub-offices in more than 70 key cities around the globe, providing coverage for more than 200 countries, territories, and islands.
  - Each office is established through mutual agreement with the host country and is situated in the U.S. embassy or consulate in that nation.
  - FBI’s foremost priority is international and domestic terrorism.
- Also do foreign counterintelligence and investigate cybercrimes, public corruption, criminal organizations, white collar and violent crime, and protect civil rights.
- Ask local law enforcement agencies for help.
- Bureau has experts in certain fields it offers to local entities such as forensics.
- Also investigates violent crime, robberies, crimes against children, child exploitation cases.

#### Human Trafficking

- There were 12.3 million victims of human trafficking worldwide in 2009.
  - 100,000 children annually in the USA.
  - Also labor trafficking- individuals recruited from developing countries who don’t know their rights that are exploited by their employers.
  - Sex trafficking victims average age is 13 years.
- Major cases show more than 25% of victims recruited as juveniles.
  - Runaways recruited from malls, schools, restaurants, also trafficked by family or friends.
  - Bureau investigates child pornography.

Q: Who makes a decision to charge someone with a federal crime?

A: The district attorney and U.S. Attorney’s Office will discuss case.

Q: National accrediting body for child abuse centers like Liberty House in salem has a MOU with the FBI.

#### **4. NARCAN & OVERDOSE DETECTION MAPPING APP PROGRAM**

- In October 2017, President Trump declared the opioid crisis a public health emergency.
- In January 9, 2018 the MCPSCC had a panel discussion of the opioid crisis in Marion County.
- In the effort to focus on prevention, education, treatment, and enforcement, one of the items that came up was for first responders to carry Naloxone or Narcan.
- Since then, the National Institute of Justice has launched Overdose Detection Mapping Application Program (ODMAP), which is an overdose mapping tool that allows first responders to log an overdose in real time into a centralized database.
  
- Dr. Jeff Good, Narcan Distribution Project Manager, Marion County Health and Human Services Department, gave an overview of Narcan and ODMAP. Summary of presentation:
  - The Marion County Health and Human Services Department received a financial award from the Oregon Health Authority (OHA) in April 2019 to establish a Narcan Distribution Program.
    - The program objective is to coordinate with local law enforcement, first responders and treatment providers to order, distribute, and track supplies of Narcan spray.
    - Recipients include the Marion County Sheriff's Office and Keizer, Woodburn, Aumsville, Hubbard, Independence, and Silverton police departments. Also included is Community Action Agency (ARCHES project), Oregon Youth Authority, and Bridgeway Recovery Services.
    - Want all local law enforcement to register with ODMAP, just missing Gervais and Stayton police departments.
  - The Marion County Health and Human Services Department is also proposing the development of a county opioid/overdose response plan.
    - Want recipients to sign up for ODMAP.
      - Program is run out of Baltimore.
      - Near real time application mapping program that registered users can enter into a program.
      - Can do this through the website or interface connected with a records management system.
  - Oregon Health Authority wants Marion County to pilot building a county overdose response plan.
    - A plan can assist with improving physicians' access to care, services, coordination, increased prevention messaging, and assist with diverting people away from the criminal justice system.
  - ODMAP also has spike alerts if sudden overdoses occur in a short amount of time in an area.
    - OHA wants Marion County to be a pilot county to assist with the development of county overdose response plans.
    - This means getting all local law enforcement registered with ODMAP.
    - Want to use data and networks to improve access to services and improve coordination of care, increase access to methods of harm reduction, and prevention/community education.
    - Help divert individuals away from the criminal justice system toward community-based intensive interventions.
    - Also have a webpage for our program.

Q: Can the product be applied while the patient is comatose?

A: Yes. Device is inserted into nose. Most patients are unresponsive when applied. If person does not have opioids in system it is harmless.

#### **5.SHORT LEGISLATIVE SESSSION AGENDA 2020**

##### LC 152 CourtCare

Summary of presentation by Commissioner Cameron:

- Assigned to the Senate Committee on General Government and Emergency Preparedness.

- Marion and Polk counties trying to restore CourtCare funding discontinued during the 2017-19 legislative session.
- Council members welcome to send letters of support to the senate committee before the session starts.
- All of Marion County's local legislative delegation will sign onto bill by Friday, January 17.

### Community Corrections Funding

Summary of presentation by Undersheriff Jeff Wood:

- Statewide community corrections is funded at \$268 M.
- Based on the actual cost study, counties have been shorted by \$50 M.
- Association of Oregon Counties and Oregon State Sheriffs' Association requesting \$25 million for all counties during this short session, even though the true costs are \$50 M.
- If successful, Marion County could receive an additional \$1.2 million and restore some of the community corrections positions that have been eliminated.
- It may be helpful to have representatives from victim services testify along with community corrections practitioners when this topic is up for discussion at the legislature.

### LC 70 (SB 24 in 2017-19) Aid and Assists

Summary of presentation by Anne-Marie Bandfield, program manager, Acute and Forensic Behavioral Health, Marion County Health and Human Services Department:

- Want to make changes to LC 70 to make aid and assist release process more manageable.
  - County had six "9B" letters where the hospital determines that someone no longer meets the level of care and is sent back to the community.
  - Process not well coordinated since patients are supposed to receive wrap around services before being released.
  - Also have some concerns on discharges from the Oregon State Hospital.
- Oregon Health Authority director Pat Allen went to the legislature asking for \$20 M for aid and assist programs.
  - The funding request includes access for patients (with high public safety needs) to secure residential facilities with moderate mental health issues.
- We are the first county in the state looking to place someone in a secure residential facility.
  - Person has violated their "no contact" order several times, so need to remove person.

### LC 66 Children's Advocacy Centers

Summary of presentation from Alison Kelley, executive director, Liberty House.

- Asking for \$3 M statewide to fund children's advocacy centers.
- Services the centers provide are mandated by the state, but state only funds 17% of what it costs to run centers.
- An additional \$3 M will increase the state funding share to 29% of the cost of running the shelter, which is a modest increase.
  - Won't know a bill number until next week- but asking for council to support this.

**Motion:** Jayne Downing made a motion to give the chair of the MCPSCC discretion to draft letters of support on behalf of the MCPSCC to the state legislature for any of the above and other public safety topics. Mark Callier seconded. Motion passes unanimously.

### Legislative Breakfast Meeting in Marion County

Marion County district attorney Paige Clarkson presented this item. Summary of presentation:

- In the past, the MCPSCC has gone to the state legislature to discuss potential public safety items with the county's legislative delegation.
- Attendance from legislators has been "hit or miss"
- Want to try inviting legislators to meet with council at the county courthouse in spring after the short legislative session to discuss county's public safety challenges and successes.
- Washington County held a similar event which worked out very well.

- Council members supportive of holding a breakfast event this spring.

## **6. CRIMINAL JUSTICE ADVISORY COUNCIL (CJAC) QUARTERLY UPDATE**

Presiding Judge Tracy Prall, Marion County Circuit Court presented this item. Summary of presentation:

- Most CJAC members meet monthly at the jail annex.
- Currently focused on moving pre-trial releases out of jail.
- Pretrial pop at the county jail is 80-85%, so there is not a lot of room for sentenced individuals.

## **7. LEAD UPDATE**

Marion County Sheriff's Office LEAD program coordinator Lisa Miller presented this item:

- LEAD started in Marion County with one navigator, sixteen law enforcement officers, three referrals, and three participants. Today, LEAD has four navigators, 36 law enforcement officers, 66 referrals and 48 participants.
- Working hard to make sure law enforcement partners have bought into the program.
  - Don't just offer LEAD to anyone and everyone.
  - One more tool for officers to use when out on the street.
  - If client enters the program it is based upon a harm reduction model.
  - No requirement for clients to maintain sobriety, or do anything except stay engaged with their navigator.
  - Helps navigators understand who clients are.
  - Encourages them to go to court if they have a court date.
  - Have 48 active clients.
  - Can get into program through an arrest and diversion.
  - Since it costs more to arrest someone and put them into jail then to give them assistance, officers try to identify someone who can get the most benefit out of the program.
- Marion County District Attorney's Office has been very supportive.
- Currently program has 76% arrests and diversions compared to 24% social referrals.
- The federal grants Marion County received in 2018 to fund this program focuses on opioids, but clients also have alcohol and meth issues.
  - Hard to show successes since it is a roller coaster ride with clients.
  - Clients can do really well but relapses do occur and they have to start again.
  - Working with the Oregon Criminal Justice Commission to help measure our outcomes.
  - Also tracking some measures and assessing clients every six months to check on their progression.
- Navigators take clients to court and ensure their appointments are on time; Also there to assist with prosocial behavior.
- Marion County LEAD program practitioners will soon travel to Seattle to grow the program even more.
- Marion County's programs are unique. Solid partners with law enforcement, navigators, and community partners.

Q: Are clients checked for mental health issues?

A: Yes, since a LEAD navigator is now also located at the Psychiatric Crisis Center. When program was first started, had to be very careful about who was being admitted and what our resources were. At beginning, did not have the mental health resources to admit clients who needed mental health services. So just focused on substance abuse issues. Since receiving two federal grants there is pressure on county to spend these funds.

## **8. EMERGING ISSUES/OTHER BUSINESS**

- Tamra Goettsch, director, Marion County Community Services Department, said the department is convening several agencies to discuss animal abuse and neglect in Marion County.

**ADJOURNED**