# Marion County Public/Private Partnerships

Ed Flick, Spencer Karel, and Don Alexander Marion County Emergency Management



# Public-Private Partnerships

Why?

FEMA doctrine Faster response Economic Resiliency

Gov cannot do it alone

# Public-Private Partnerships

# Who?

Private Enterprise
Private business
Nonprofits
Faith Communities
Whoever is in your community

# Public-Private Partnerships What?

Business model and motivation Pre-Event Contracts Business Continuity plans

# Public-Private Partnerships

# Where?

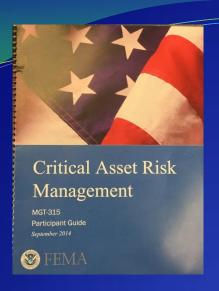
Map your resources and islands

Get the critical resource to the decisive point

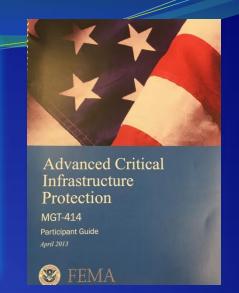
# Public-Private Partnerships

# How?

Communication, Cooperation, and Coordination



# No shortage of guidance and plans

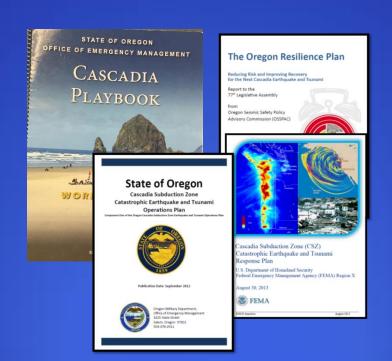




A Whole Community Approach to Emergency Management: Principles, Themes, and Pathways for Action

FDOC 104-008-1 / December 2011







Second Edition

September 2015

Homeland

# The National Preparedness Goal

"A secure and resilient nation with the capabilities required across the whole community to prevent, protect against, mitigate, respond to, and recover from the threats and hazards that pose the greatest risk."

# What is FEMA's "Whole Community" approach???



A Whole Community Approach to Emergency Management: Principles, Themes, and Pathways for Action

FDOC 104-008-1 / December 2011



### **Principles:**

**Understand Community Complexity** 

Recognize Community Capabilities and Needs

Foster Relationships with Community Leaders

Build and Maintain Partnerships

Empower Local Action Leverage and Strengthen

Social Infrastructure, Networks, and Assets



What's missing???

HOW TO DO ANY OF THIS!

A Whole Community Approach to Emergency Management: Principles, Themes, and Pathways for Action

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A Whole Community Approach to Emergency Management: Principles, Themes, and Pathways for Action

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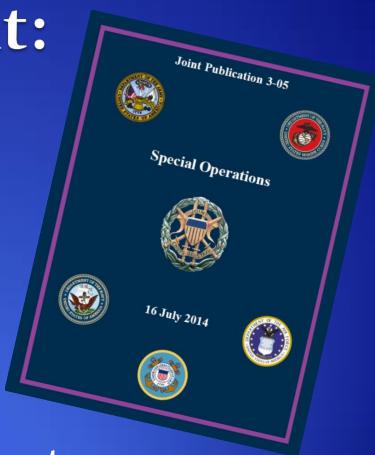


# But don't worry, we'll share our approach!



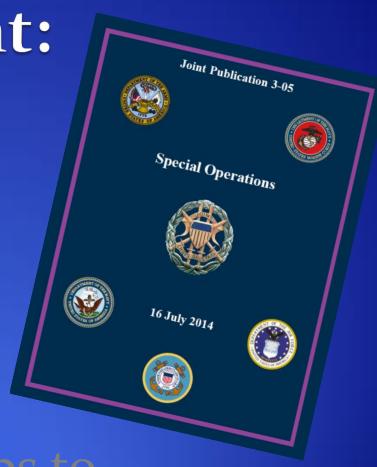
Operational Preparation of the Environment:

- Understand the environment
- Mission Analysis
- Strategy
- Identify gaps
- Develop Partnerships to fill gaps



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Threat and Hazard Identification and Risk Assessment Guide

Comprehensive Preparedness Guide (CPG) 201

Second Edition August 2013



Identify the Threats and Hazards of Concern

Give the Threats and Hazards
Context

Establish Capability Targets

Apply the Results

# Map Threats and Hazards

# Why do a THIRA?

- Stakeholder input prioritize threats and hazards
- THIRA increasingly important to grant applications
- State capability targets are too general
- Provides an opportunity to think regionally

### Marion · County · THIRA •

### AGENDA¶

Date

April·18,·2016¶

Time

Place of Meeting 930 Chemawa Rd NE Keizer OR 97303

- ■Introductions¶
- ■THIRA Overview¶
- ■Breakout·Sessions·by·Groups¶
  - Threats Identification ¶
  - ••Context·Descriptions¶
  - Core Capability ¶
  - •Resource Requirement ¶
  - •Impacts¶
- **■**Lunch¶
- ■Preparedness Report¶
  - •Planning Rating¶
  - Organization Rating¶
  - ◆Equipment Rating¶
  - Training Rating¶
  - •Exercises·Rating¶
- **■**Comments¶
- Recruitment for the Emergency Operations Plan (EOP)¶

Thank · you · for · coming ¶



# Partnerships – the Whole Community

- Cities
- School districts
- ▶ Fire Districts
- ► The Business Community
- ► Non-profits
- ► The Faith Community
- Neighborhood Associations
- Service Organizations
- Utilities
- Colleges and Universities
- Emergency Management Volunteer Groups



# THIRA

(Inventory and Prioritization of Hazards)

**Extreme Weather-WinterViolence** 

Civil-disorder/Terrorism Incident & Explosives

**Derailment** 

**School & Workplace** 

Wildland Interface Fire Dam/Levee Failure

Biological Chemical,

Sabotage & Cyber

Radiological Attack-

**Terrorism** 

**Power Failure** 

**Epidemic** 

**Pandemic** 

**Sever Weather** 

**Animal Disease** 

Outbreak

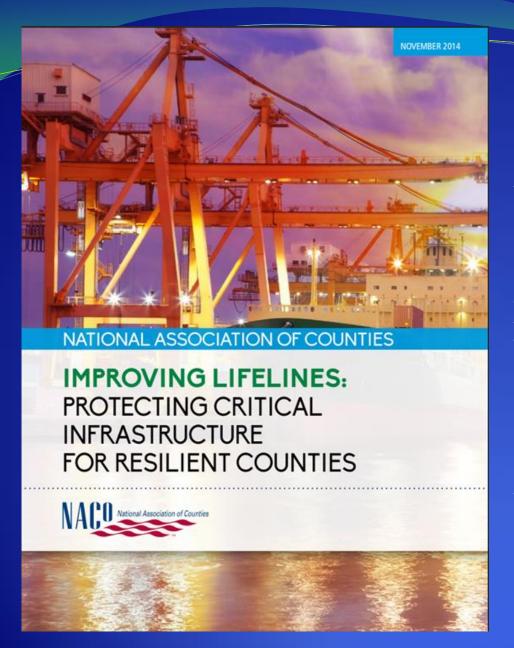
**Extreme Weather-High** 

Temp.

Radiological Release

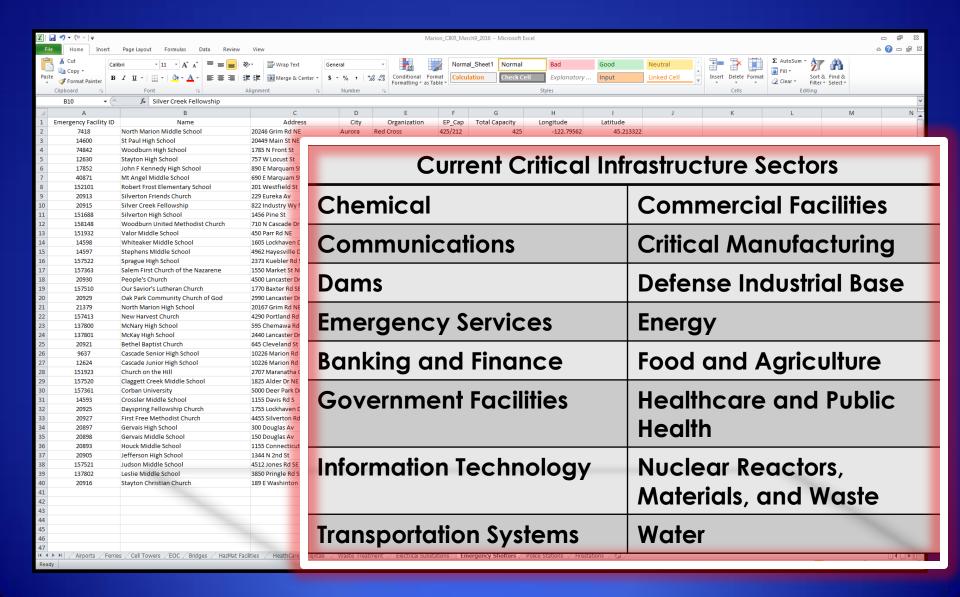
**Volcanic Eruption** 

Tornado



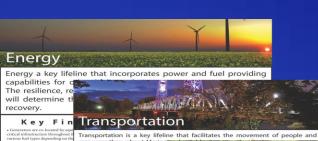
"Counties need to be able to prepare for, respond to and recover from disasters in a timely fashion, and as part of this preparation, they need to ensure that critical infrastructure, such as energy, water, communications and transportation, remain operational, or that service can be quickly returned to normal following a disaster."

# Map Critical Infrastructure



# Engagement with lifeline partners

- **SEDCOR**
- **PGE**
- Northwest Natural Gas
- ODOT
- County / City PW
- Verizon
- Frontier
- Comcast
- Santiam Canyon Telephone
- METCOM / WVCC
- ARES
- Salem-Keizer Transit
- Salem-Keizer School District
- Global Pure Water



resources throughout Marior

or disaster transportation is system and it is increasingly with access and functional ne

Water-wastewater is a key lifeline that provides capabilities for

other lifelines during redundancy and inte the timeline for restor

Water

### Key Findi

- · People living in uninco of Marion County rely on
- · Low water reserves and le pose a serious threat to the
- systems are old which incre risk vulnerability to withsta Cascadia event. Impacted infrastructure located near cause service disruptions ar during an event or incident vital to the water facilities.
- · Generators are co-located facilities and need to be mai requiring various fuel types support redundancy.
- · Road access is vital to con facilities.

Communication Communication is a key lifeline during a response connecting the

whole community during an emergency or disaster. The resilience, redundancy and interdependencies of this sector will determine the timeline for restored capabilities and overall recovery.

### Key Findings

- addition trees, wind and ice are hazards that can
- During a power outage battery sustainability and generators would provide limited power for a varying duration of time depending on the fuel source and capacity. Redundancy is a needed resource for critical infrastructure that requires access and the supply of multiple fuel types.
- All providers anticipate a 75-100% shut-down Cascadia event. Due to the roads and bridges be impassable connections could be severed.
- include: staff ability to respond, access to facilities shortage of supplies to repair infrastructure, time, funding, and political support.

### **Draft Recommendations**

- providers and agencies to coordinate support, share resources, communicate needs and work together during an emergency or disaster.
- · Develop a Marion County Public Safety
- · Enhance capabilities by building a multi-layer or cloud-based emergency communication network that can be accessed nation-wide to strengthen redundancies across multiple communication networks.
- · Coordinate public-private damage a



### Natural Hazard Mitigation Plan

Ι,



Energy

Communication

Transportation

Water

### Earthquake

The most recent Cascadia Subduction Zone Earthquake occured in 1700. These earthquakes occur every 250-500 years.

### Drought

In September of 2015, Marion County declared a drought emergency citing below-average rainfall and snowpack.

9% of Average Annual Snowpack.

### Flood

In 2012, Marion County sustained flood damage from heavy rain, wind, and ice. Damage estimates were over §1 million, with damage to businesses, homes, and public property.

130 Homes Des

### Wind Storm

In the past four years, Marion County has experienced over 10 windstorms. These storms cause power outages and road obstruction.

Thousand Dollars



Generators

as backups

infrastructure

for critical

throughout

the county

but require

are used

1-3 Months

Oregon's fuel storage facilities are located in Portland and are susceptible to soil liquefaction. The states storage capacity is



**Fuel Types** 

Estimated

electrical

interruption

level of

service

during a

event is

Cascadia

The energy

sector also

mitigates

against

such as

prepares and

humanmade

disasters,



Cyber Attacks



After a

Cascadia

event, all

providers

anticipate

Many providers share infrastructure and/or have their infrastructure

75-100%

Shutdown

Co-Located

During a power outage battery sustainability and generators would only provide limited power



2-3 Days The largest

barriers to

respond in

a Cascadia

response.

access to

facilities,

and

event are staff



Political Support

4 Million Rides

> Following a Cascadia event. transportation will be limited for

The most

in Marion

County

include

critical routes

6-12 Months

Per day,

Salem-Keizer

transport an

estimated

Public Schools

I-5 &

Salem-Keizer

operates city

and regional

CherryLift for

people with

disabilities.

Yearly, they

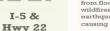
provide about

buses and

Transit



22,000 Students Infrastructure located near rivers could be impacted from floods, wildfires, or earthquakes





Low water reserves and river flow pose a serious threat to Marion County's



Service

People living in

unincorporated

areas of Marion

County rely on

septic tanks and

Supply

Road Access

Damage assessments and the repair of impacted facilities cannot be conducted without

in reported damages

Daniel Lokic

Bree Nicolello

Tyce Herrman

Craig Wiroll

UNIVERSITY OF OREGON

O SANCKERY OF SERVICES

CPW

time, funding,



## Foster Relationships with **Community Leaders**



### CASCADIA: OREGON'S GREATEST NATURAL THREAT

### What can you do to ensure your business survives?

SEDCOR is partnering with emergency management agencies to deliver a series of educational sessions and workshops to help businesses improve their resilience--ability to recover--from a major disaster.

### Is your business ready?

Could your business survive without electricity for 3 months? Experts agree that a major earthquake would likely cause critical services, like drinking water and sewer, and top-priority highways, to be down for up to a year. While there's much to do to improve the reliability of basic services, the government can't do it all. Every company needs to be prepared for the impacts of a severe outage of critical lifelines-fuel, transportation, utilities, communications, water and sewer-as well as the potential loss of data.

This series will give you the tools you need to not only prepare your business for disaster recovery, but to play a critical role in helping the community recover from catastrophe.

### Why are we doing this now?

Business leaders engaged in the state's disaster planning efforts have indicated that in a major disaster, interruptions of infrastructure lasting longer than two weeks will put their enterprises at risk. We can expect some interruptions to last much longer...even up to 36 months or more. Business leaders need to prepare their facilities, IT and data, and their valuable human resources now in order to be ready for a major catastrophe.

### **PARTNERS**

**Business** 

Series

Readiness

PRODUCED BY

**SEDCOR** 

Development Corporation



### Register at sedcor.com

Questions? Tami Lundy 503-588-6225 tlundy@sedcor.com

### September 9, 2015 Define the Hazard:

A Call to Action **Broadway Commons** 1300 Broadway St. NE, Salem 12 to 1:30 p.m. lunch and

### presentation PRESENTERS:

- · Laurie Holien, Oregon **Emergency Management** Deputy Director
- · Ed Flick Marion County **Emergency Manager**

Presenters will define the potential threat of a disaster like the Cascadia Subduction Zone Earthquake. and look at the critical steps businesses need to begin plotting a course for disaster preparation.

### December 9, 2015

### Mobilize the Community: Mass Care and Shelter Services

Salem Convention Center 12 to 1:30 p.m. lunch 10:30 a.m. to 2:30 p.m. Blood **Drive and Food Donations** 

Presenters will help businesses identify specific steps to prepare for disaster, and understand what they can do to help recovery efforts in their communities.

The public is invited to this special session. Participants are encouraged to support the on-site Red Cross blood drive and to bring food donations for Marion-Polk

### March 9, 2016 **Secure Our Lifelines**

### **Broadway Commons** 1300 Broadway St. NE, Salem 12 to 1:30 p.m. lunch and presentation

Participants in this final session will hear from representatives of utilities and other critical services who will review infrastructure system plans in place today, and suggest ways to reduce the impacts that a severe outage of critical lifelines (utilities, fuel, transportation, and communications) would have on business. Presenters will help participants consider impacts on facilities, IT, and human resources.

Strategic Economic Development Corporation | 626 High Street NE, Suite 200, Salem, OR 97301 | www.sedcor.com



- Transportation
- Communications
- Health and Medical
- Finance
- Hazardous Materials
- Food and Water
- Energy
- Mass Care

# **Transportation**

### **CAN YOU PROVIDE**

- RESPONSE VEHICLES
- ENGINEERING
- FUEL
- REPAIR ASSISTANCE
- AIRCRAFT
- HEAVY EQUIPMENT
- EVACUATION VEHICLES
- DAMAGE ASSESSMENT

### **CAN YOU RESTORE**

- ROADS
- BRIDGES
- TUNNELS
- PORTS
- DOCKS

Find

your

Response

**Function** 

### **TRANSPORT NEEDS**

- RESPONDERS
- TRAILERS
- FUEL
- SUPPLIES





- Transportation
- Communications
- Health and Medical
- Finance
- Hazardous Materials
- Food and Water
- Energy
- Mass Care

# **Mass Care**

### **CAN YOU PROVIDE**

- FACILITIES
- TEMPORARY/SHORT-TERM HOUSING
- EMERGENCY POWER
- SUPPLIES: CLOTHING, BLANKETS, HYGIENE, SANITATION, ETC.
- SANITATION SERVICES
- ANIMAL SHELTERING

### **CAN YOU FACILITATE**

- VOLUNTEER COORDINATION
- FAMILY REUNIFICATION
- CARE AND SUPERVISION OF UNACCOMPANIED MINORS.
- DAMAGE ASSESSMENTS OF POTENTIAL SHELTER SITES

Find

your

Response

**Function** 

### **MANAGE DONATIONS**

- RECEIVE
- STORE
- INVENTORY
- DISTRIBUTE





- Transportation
- Communications
- Health and Medical
- Finance
- Hazardous Materials
- Food and Water
- Energy
- Mass Care

# **Health and Medical**

### **CAN YOU PROVIDE**

- MEDICAL SUPPLIES,
   EQUIPMENT, OR PERSONNEL
- PHARMACEUTICALS
- DURABLE MEDICAL EQUIPMENT
- EMS ASSETS AND PERSONNEL
- MEDICAL FACILITIES

### **CAN YOU SUPPORT**

- MEDICAL NEEDS OF SHELTER OPERATIONS
- MASS FATALITY OPERATIONS
- PHARMACEUTICAL
   DISTRIBUTION
- DAMAGE ASSESSMENT OF FACILITIES

your Response Function

Find

### **MEDICAL SERVICES**

- EMERGENCY MEDICAL CARE
- MENTAL HEALTH CARE
- GREIF/CRISIS COUNSELING
- CARE FOR CHRONIC MEDICAL
  PATIENTS
- PRIMARY CARE





- Transportation
- Communications
- Health and Medical
- ▶ Finance
- Hazardous Materials
- Food and Water
- Energy
- Mass Care

# **Hazardous Material**

### **CAN YOU PROVIDE**

- INTERIM STORAGE
- MATERIAL DISPOSAL
- PERSONAL PROTECTIVE EQUIPMENT- (PPE)
- JUST-IN-TIME SAFETY TRAINING FOR RESPONDERS
- DAMAGE ASSESSMENTS

### **CAN YOU IDENTIFY**

- LIFE-THREATING RELEASES
- NEED FOR EVACUATIONS
- HAZARD CLEAN-UP PRIORITIES

Find your Response Function

### **CLEAN-UP NEEDS**

- CONTROL AND CONTAIN HAZARDOUS MATERIALS
- CLEAN OIL
- CLEAN OTHER HAZARDOUS MATERIALS





- Transportation
- Communications
- Health and Medical
- ▶ Finance
- Hazardous Materials
- Food and Water
- Energy
- Mass Care

# **Food and Water**

### **CAN YOU PROVIDE**

- I YOU PROVIDE CA
- FOOD
- POTABLE WATER
- PREPACKAGED WATER
- · ICF
- STORAGE FACILITIES
- ANIMAL FOOD
- WATER TESTING
- KITCHEN FACILITIES

### **CAN YOU COORDINATE**

- PROVISIONS TO RESPONDERS, MEDICAL FACILITIES, AND RESTORATION WORKERS
- PROVISION OF ANIMAL FOOD TO NECESSARY SHELTERS

Find your Response Function

### SAFETY NEEDS

- ASSURE SAFETY AND SECURITY OF FOOD SUPPLY
- ASSURE SAFETY OF FOOD/
  WATER SOURCES
- COORDINATE FOOD/WATER SAFETY ADVISORIES
- ASSESS DAMAGE TO FACILITIES





- Transportation
- Communications
- Health and Medical
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# **Finance**

### **CAN YOU PROVIDE**

- MOBILE ATM SERVICES
- ACCOUNT MANAGEMENT
- FINANCIAL RECORD KEEPING SERVICES
- CASH TO SUPPORT LOCAL ECONOMY

### **CAN YOU SUPPORT**

- MANAGEMENT OF CASH DONATIONS
- RECOVERY EFFORTS BY REOPENING AS SOON AS POSSIBLE

Find your Response Function

### **PLANNING NEEDS**

 PARTICIPATE IN EMERGENCY MANAGEMENT PLANNING ACTIVITIES





- Transportation
- Communications
- Health and Medical
- Finance
- Hazardous Materials
- Food and Water
- Energy
- Mass Care

# Energy

### **CAN YOU PROVIDE**

- GENERATORS
- FUEL
- PERSONNEL/SUPPLIES FOR FUEL SITES
- FUEL DELIVERY
- NATURAL GAS
- ELECTRICITY
- REPAIR PERSONNEL

### **CAN YOU REPAIR**

- ENERGY FACILITIES
- INFRASTRUCTURE
- GENERATORS
- GAS LINES

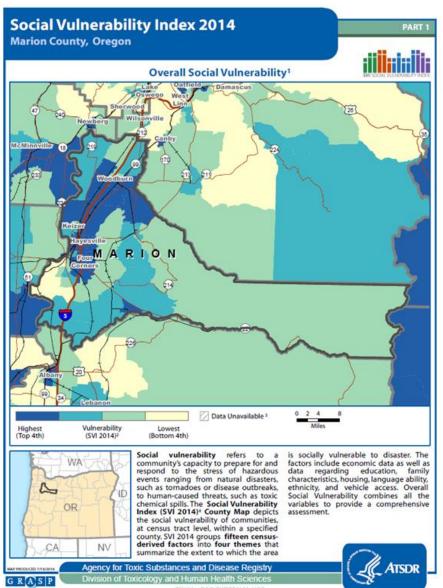
Find your Response Function

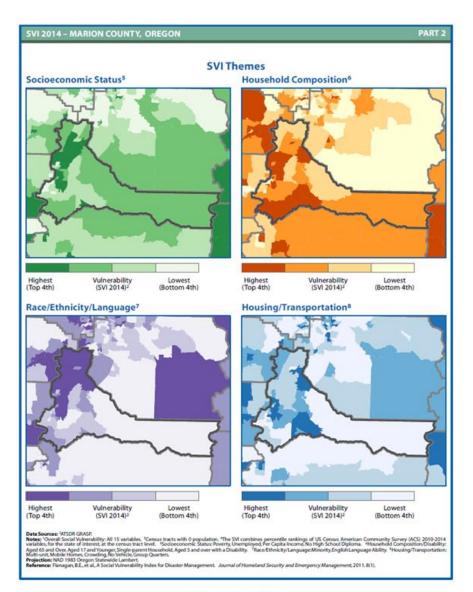
### ASSESSMENT NEEDS

- DEPLOY TEAMS TO CONTINUALLY ASSESS DAMAGE TO ENERGY SYSTEMS FOLLOWING AFTERSHOCKS
- PRIORITIZE RESTORATION EEFORTS
- MONITOR AND ASSESS ENERGY SUPPLIES AND INFRASTRUCTURE

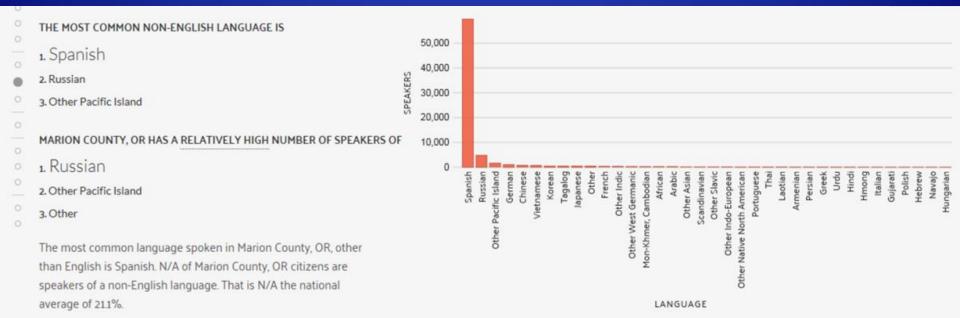


# Data points on vulnerable populations





# Data points on vulnerable populations



2014

Dataset ACS 5-year Estimate

Source: Census Bureau

# Our outreach to vulnerable populations

Marion County has the largest Lim
 (11.6%). This population is majorit

Recognizing our large Latino popu County has been in contact with lo including Mano a Mano, CAPACES outreach effectiveness.

- Barriers to Preparedness: Language Information, Cultural Attitudes of Government, Immigration Status,
- Strengths: Latino Community Or dissemination and volunteer netw
- Communications: Radio Stations based Organizations, and Commu



(LEP) population in the Oregon

sh-Speaking LEP population, Marion erve Oregon's Latino Communities, ne opportunities, barriers, and

ck of Resources, Housing, Lack of the help, Hesitance to Work With e Organizational Level

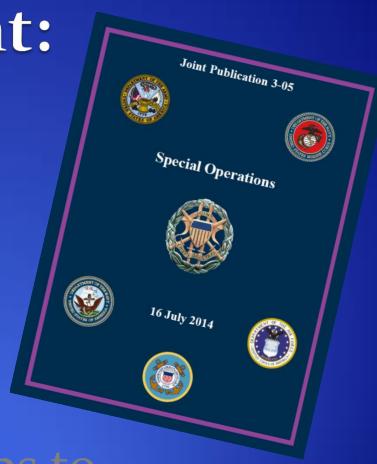
nected, and can serve as a message

of Mouth through Schools, Faith-



Operational Preparation of the Environment:

- Understand the environment
- Mission Analysis
- Strategy
- Identify gaps
- Develop Partnerships to fill gaps



# Community mindsets

- Those "who don't know"
- Those who are in "denial"
- Those who plan to "wait and see"

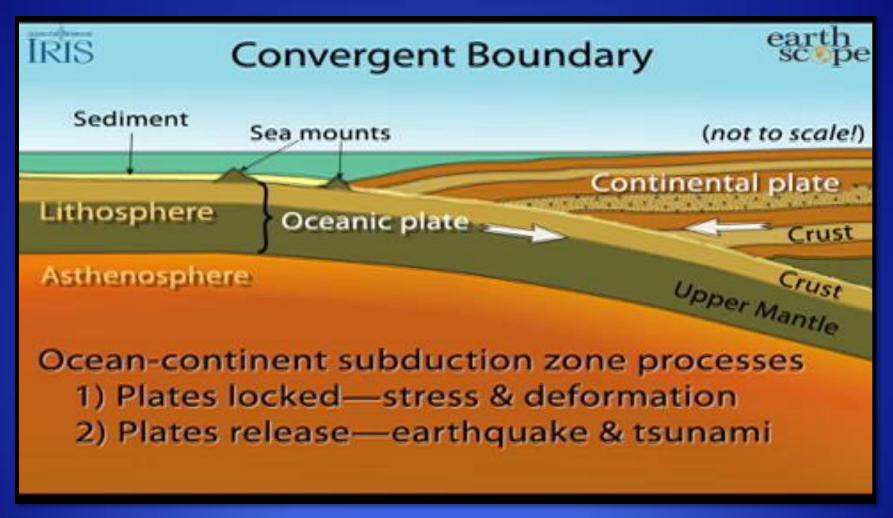


Planning & Preparedness



Become "aware and prepared"

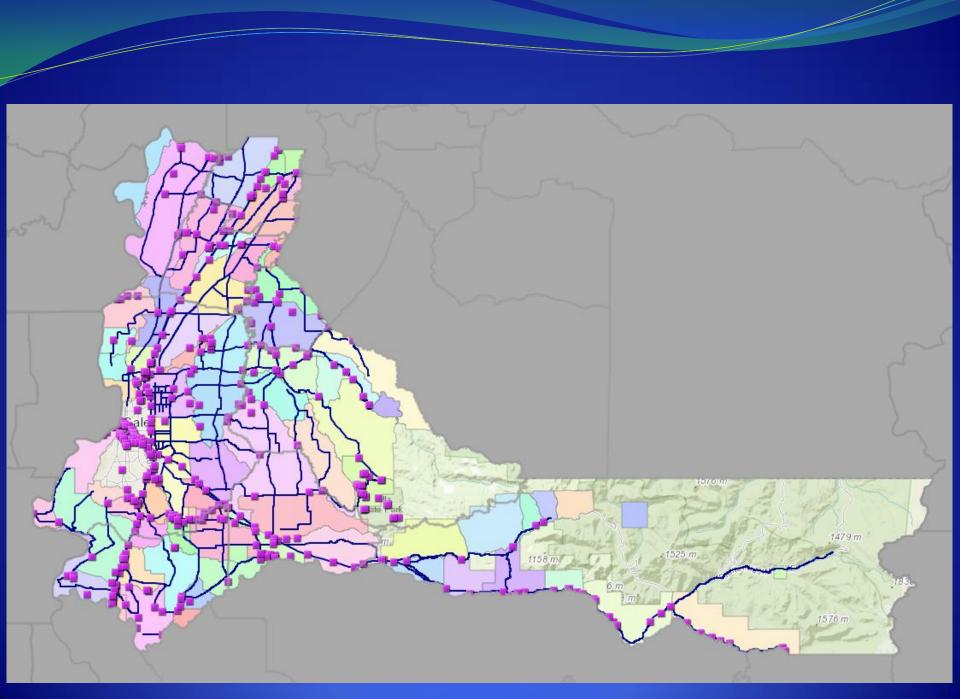
## What is CSZ?











# Potential Casualty Population

Three different stories...



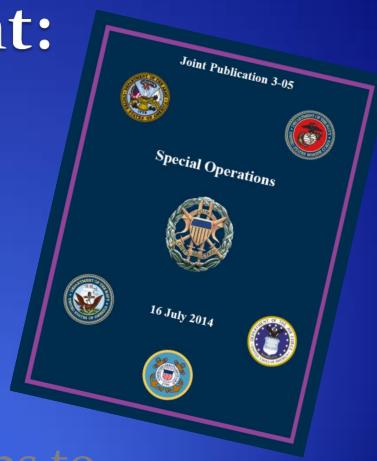




### **Decisive Point** Timeline First Bridge Many **Earthquake Open to Portland Metro** Number of People —Trauma First Significant FEMA **External Assistance** Few Time Week 1

Operational Preparation of the Environment:

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## Planning Assumptions

### Timeframe for service recovery

Chart from Oregon Resilience Plan

Critical Service	Zone	Estimated Time to Restore Service
Electricity	Valley	1 to 3 months
Electricity	Coast	3 to 6 months
Police and fire stations	Valley	2 to 4 months
Drinking water and sewer	Valley	1 month to 1 year
Drinking water and sewer	Coast	1 to 3 years
Top-priority highways (partial restoration)	Valley	6 to 12 months
Healthcare facilities	Valley	18 months
Healthcare facilities	Coast	3 years

- No substantial outside assistance or large scale medical evacuations for at least two weeks
- Significant geographical isolation both between counties and within the county
- Few large sheltersdecentralized approach
- Significant commuter population (25K+)
- Challenges to maintain continuity of government services

# A lot of what we need already exists...



**Island Mapping** 

- Estimates of damage to roads and bridges to identify "Islands"
- Map the population of each island to better anticipate needs
- Map the assets on each island and identify gaps
  - Build assets and networks over time (e.g. alt care sites, shelters, food pantries, CERT)

## Immediate Needs



Food/Water



**Communications** 



Shelter



**Fuel** 





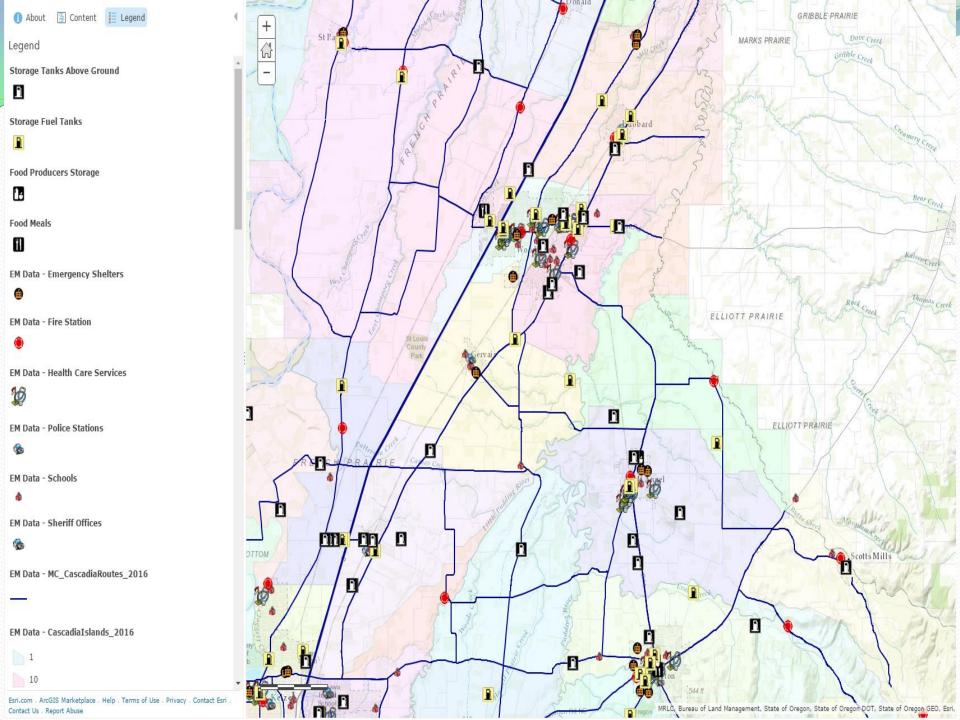
Medical



**Emergency Services** 



**Utilities** 



## What we do to respond:

- Activate emergency / business continuity plans
- Establish communications and assess damages
- Clear critical routes
- Support trauma surge and evacuations
- Return people to their homes ASAP, shelter everyone else
- Establish distribution of food and water
- Prevent cascading effects on at-risk and sheltered populations
- Receive external support
- Support emergency repairs on lifelines

## Marion County Primary Points of Distribution And Tier 1 Priority Routes





### Initial response in the event of

- Notify Governor
- Emergency Declarations

DISASTER EVENT!

- Life Safety Missions
- Search and Rescue
- Establish
   Contact with
   Affected Area
- Establish
- Establish
   Shelters
- Transport
   Displaced
   Records
- Initiate Resource Requests
- Establish
- Identify Critical Service Outages
- Deignitims
- Mobilize Heavy Equipment and

Personne

Federal Resources

Receive

- Expedite
- Community Planning Needs
- Identify

# Public-Private Partnerships to achieve a more coordinated response

			Feeding  • Animal Care		• DMORT Operations		Assets and Activation Levels	Human Services Needs  * Begin Restoring Critical Systems
PLAY 1	PLAY 2	PLAY 3	PLAY 4	PLAY 5	PLAY 6	PLAY 7	PLAY 8	PLAY 9
Notification, Activation and Authorities	Life Safety	Damage Assessment	Mass Care and Sheltering	Logistics and Resources Management	Planning and Prioritizations	Emergency Repairs	Outside Assistance	Begin Recovery
(0 – 30 min)	(0 – 72 hrs)	(1 – 72 hrs)	(6 hrs – 30+ days)	(12 hrs – 30+ days)	(18 hrs – 30+ days)	(20 hrs – 7 days)	(1 – 30+ days)	(8 – 180+ days)

## **Transportation**

### ▶ Transportation

- Communications
- Health and Medical
- ▶ Finance
- Hazardous Materials
- Food and Water
- Energy
- Mass Care

### **CAN YOU PROVIDE**

- RESPONSE VEHICLES
- ENGINEERING
- REPAIR ASSISTANCE
- AIRCRAFT
- HEAVY EQUIPMENT
- EVACUATION VEHICLES
- DAMAGE ASSESSMENT

your

**Function** 

### Find

Response

#### **TRANSPORT NEEDS**

- RESPONDERS
- TRAILERS
- FUEL
- SUPPLIES



**CAN YOU RESTORE** 

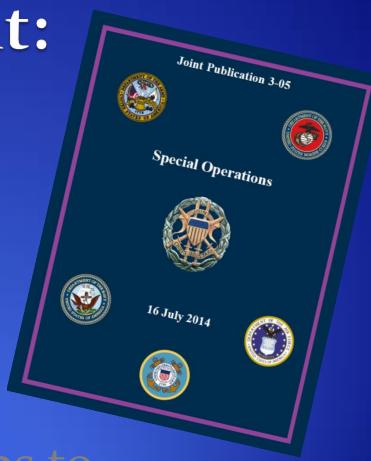
ROADS

PORTS

DOCKS

 BRIDGES TUNNELS Operational Preparation of the Environment:

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# Partnerships – the Whole Community

- Cities
- School districts
- ▶ Fire Districts
- ▶ The Business Community
- Non-profits
- ▶ The Faith Community
- Neighborhood Associations
- Service Organizations
- Utilities
- Colleges and Universities
- Emergency Management Volunteer Groups



# THIRA Feb 22, 2017

## 107 participants

### Core capabilities:

- -Public Information and Warning
- -Critical Transportation
- -Infrastructure Systems
- -Mass Care
- -Search and Rescue
- -Public Health and Medical
- -Logistics and Supply Chain Management







# Identification of Threats, Hazards, and Capability gaps

MARION COUNTY EMERGENCY MANAGEMENT



2017 Threat H Identification Assessment (TI

Scenario: Cascadia Rising in Revi Capabilities

By,
Kathleen Silva
Marion County Emergency
Emergency Preparedness (



#### ORT ANALYSIS

a Rising in Review 7 of 32 Core Capabilities

#### EXECUTIVE SUMMARY

lisk Assessment (THIRA) is an annual assessment used by Marion MCEM) to understand the threats and hazards identified in the ows our jurisdiction to better understand how we may be courrence, season, location, and other community factors. Over med a little more about our risk vulnerabilities during the update Litigation Plan with the University of Oregon to better understand transportation and energy. These four lifelines are the core ructure. Second, during last year's THIRA the findings supported ity' approach. MCEM over the last year has built relationships to ne public and private sector, non-profit, faith-based and individual our capabilities in protection, prevention, mitigation, response working toward building a public-private partnership model to ing and economic resilience. Together, the whole community property, and the environment. Lastly, MCEM is updating the with the support of all of our partners from the city, county, rofit, and faith-based organizations. The planning process has ed on Oregon's eighteen recognized Emergency Support has continued to support an all hazards emergency management

wiedgeable and is able to establish informed and defensible zards that impact our community through our annual THIRA of the preparedness cycle (Figure I) that assists MCEM in training and exercises (POETE) annually. Although, MCEM has e Workshop allows the program to continually bridge our gaps Workshop provides an opportunity for the 'whole community' to assumptions during a four step process.

The first two steps in the THIRA process took place last year, 1) identified the threats and hazards within our community, and 2) described the threats and hazards by developing contest statements for each threat or hazard within the three categories; natural, technological and human-caused. This year step 3) focused on establishing capability targets and 4) identifying capability gas, Step three in the THIRA process further identifies the target capability that community needs to support a host of activities such as capability estimations and eequired escources and mutual aid planning. The final step identifies gaps within the capability target by identifying opportunities and estimating impacts to a particular core capability. There are 32 core capabilities identified in the National Preparedness Goal to assist in POETE planning throughout the five mission areas; protection, prevention, mitigation, response, and secovery.

5155 SILVERTON ROAD NE SALEM. OR 97305

## "The Business of Recovery"

R. Stevenson



## Communication

#### **CAN YOU PROVIDE**

- TEMPORARY COMMUNICATIONS
- COMMUNICATION EQUIPMENT
- COMMUNICATION SERVICES
- RESTORATION TEAMS
- SHELTER COMMUNICATION CAPABILITIES
- TRANSLATION SERVICES
- DAMAGE ASSESSMENTS

# Find your Response

### BROADCAST NEEDS

- PUBLIC INFORMATION, ALERTS AND WARNINGS
- EVACUATION ROUTES, SHELTER SITES, AND ASSEMBY SITES
- ANIMAL SHELTER INFORMATION

#### **CAN YOU REPAIR**

- COMMUNICATION CAPABILITIES
- COMMUNICATION EQUIPMENT
- COMMUNICATION SYSTEMS



# Getting local businesses and PNPs to work

- Businesses that do not participate in Response and Recovery missions may never reopen at all – most fail if not reopened within a few weeks
- Must adapt to the new environment / new normal
- Most businesses lack business continuity plans
- ▶ Businesses and PNPs may be paid for their work, or volunteer effort can count towards local match for FEMA reimbursement

What would motivate businesses to plan to reopen and support response and recovery?

Maturing Public-Private partnerships Considerations for Emerg

# **Emergency contract lists**

- Are they a vehicle to reach local businesses?
- Could we develop new contracts with our own local businesses BEFORE Cascadia?

Marion County Emergency Managementt will fill each capability gap in each ESF with Private Partnerships

## What does that mean?

- A Roofing Company becomes bulk distribution company
  - Ear, Noise, and Throat clinic becomes trauma clinic

## **HOW???**

- 1. Understand Federal Procurement and Public Assistance Requirements
- 2. Identify capability gaps
- 3. Let the Partners and SMEs tell you!
- 4. Conduct Fair and Open Competition
- 5. Create Pre-Event Contracts

## <u> HOW???</u>

- Work with private partners as subject matter experts to inform planning
- Industry leaders have the experience and foresight needed to develop strategies to leverage private capabilities to close capability gaps

Operational Preparation of the Environment:

Joint Publication 3-05

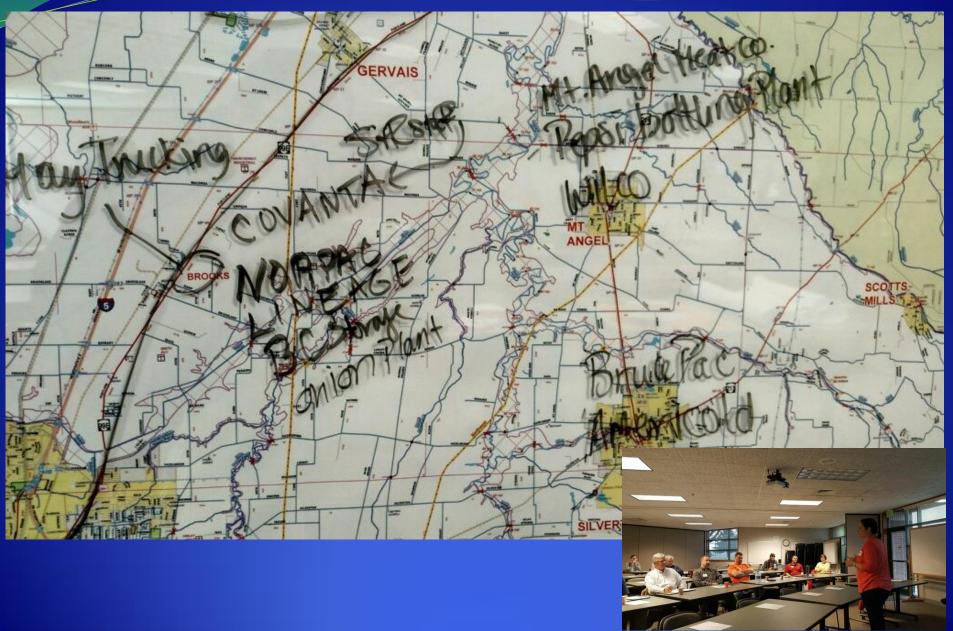
Special Operations

- Understand the environment
- Mission Analysis
- Strategy
- Identify gaps
- Develop Partnerships to fill gaps

## ESF-11



## ESF-11







## What's in it for them?

- THIRA/ADVANCED CRITICAL INFRASTRUCTURE PROTECTION
- BUSINESS CONTINUITY PLANNING
- **INCLUDE IN TRAINING AND EXERCISES**
- WORKPLACE PREPAREDNESS **TRAINING**
- PROVIDE INFO AND WARNINGS (HSIN)



PUBLIC-PRIVATE PARTNERSHIPS

Marion County Emergency Management (MCEM) is responsible for ensuring that the County is prepared for, and recovers from, all natural, technological, and human-caused disasters. However, government cannot complete that mission alone; effective response efforts must include a whole community approach. Therefore, we partner with local private enterprise to provide goods and services needed in response and recovery from disasters. By working with members of Marion County's business and industry, we expand our capabilities, reduce the response time to incidents, and build economic resilience by directing Federal and State funds to Local contractors. Together, we will provide the leadership and support to reduce the loss of life, property, and damage to the environment through an all-hazards emergency preparedness, and response management recovery throughout Marion County.

### Secure Communication, GIS, and File Sharing

Site Actions

HSIN Homeland Security Information Network

Community Directory HSIN Central My HSIN Memberships

Home

Awareness •

Collaboration ▼

Calendar

Fusion Center

Infrastructure Protection .

Site Map

Search this site ...





Oregon Networked Information System

Status: Checked in and viewable by authorized users.

**ORNIS** 

**ORNIS Contacts EOC Locations** 

**EOC Listings** 

Bamboo Tools

**County Pages** 

Columbia County

Lincoln County

Marion County

**Temporary Project Pages** 

County1

Project Page

**Project Members** 

TEST MAP PAGE

HSIN » OR » Oregon Networked Information System

#### **Oregon Networked Information System**

Recent Alerts				Upcoming Trainings			
Title	Modified	County	Title	Parent List Title Start Time	Location		
New ORNIS site will have a demonstration in January 2017	12/5/2016 10:55 AM	Marion	There are no	o upcoming trainings posted.			

Active Incidents Statewide					
Title	Issue Status	Category	Modified		
Landslide on I-5 Northbound	Active	(2) Category2	12/5/2016 10:53:43 AM		

Privacy Policy Submit Feedback

## <u>Challenges</u>

- FEMA doctrine is strong on the "what"
- FEMA is not very helpful in finding the "how"
- Alignment of local, state, and federal procurement law
- Finding resources to support development of public-private partnership efforts

# Crosswalk of CFRs, ORS, and Marion County Public Contracting Rules

Note: this is not a comprehensive list of all potential crossover of CFR 200.317-200.326 into the ORS and MCPCR. These laws are only in the context of a regular services contract like bulk distribution, and these laws do not represent a crossover in the context of construction contracts (MCPCR Chapter 40) et al.							
Title 2 CFR 200.317 - 200.326	ORS 279A – 279Bs	Marion County Public					
		Contracting Rules					
2 CFR 200.102(c) The Federal awarding							
agency may apply more restrictive							
requirements							
	279A.030: "Federal law prevails in case of conflict"						
		Contracts with federal funds over \$3,000, then min 3 quotes required (Contracts and Purchasing Procedure, Jan 25, 2016)					
200.318(b) "maintain oversight"	279A.165; 279A.140(2)(h)(A)(ii); 279B.010(3)	10-0556 File; 40-0880 Audit contractors					
200.318(c)(1) "conflict of interest"	279A.030; 279B.036(b)(C)	30-0130; 40-0670; 20- 0110(4)(a)(A)(v)					
200.318(d) "non-duplicative items"	-	-					
200.318(e) "encourages IGAs"	ORS 190.003 to 190.130; ORS 279A.200 to 279A.225; 279A.025; 279A.060	10-0170; 10-0400(2)(d); 20- 200(1);					
200.318(h) "responsible contractors"	279A.010(r); 279A.105; 279B.005; 279B.060(14); 279B.110;	10-0110					
200.318(j) "sufficient records"	279A.165; 279B.033; 279B.055	10-0556; 20-0450; 30-0120;					

# FEMA Appeals Database (to be avoided)



**Q** Search

Canguages

Public Assistance Appeals Database

#### Public Assistance Appeals Database

The Appeals Database is an online, searchable database containing FEMA responses to applicant appeals for assistance.

Perform an advanced search or view Second Appeals.



Select any filter and click on 'Go' to see results

Or Browse the Standard Appeal Categories

- 1. Account Labor Costs (0)
- 2. ADA Eligibility Repairs (0)
- 3. Additional Costs (11)
- 4. Administrative Cost (16)
- 5. Administrative Costs (3)
- 6. Alternate Project (4)

### More guidance!

#### FEMA GRANT PROCUREMENT CHECKLIST

#### DOCUMENT YOUR FILE AND BE PREPARED TO DEMONSTRATE THE FOLLOWING:

SOLICITATION	PRE-12/1/2014	POST-12/1/2014
Is the solicitation (Request for Proposals [RFP] or Request for Qualifications [RFQ]) included in your file?	2 CFR 215.44(e) 44 CFR 13.36(c)(3)(i)	2 CFR 200.319(c)(1)
Were the prospective respondents allowed sufficient time to respond?	44 CFR 13.36(d)(2)	2 CFR 200.320(c)(2)
Does solicitation contain a clear and accurate description of the technical requirements for the material, product or services and scope of work (SOW)?	2 CFR 215.44(a)(3)(i) 44 CFR 3.36(c)(3)(i)	2 CFR 200.319(c)(1)
Specifications may not contain features that unduly restrict competition.	2 CFR 215.4344 CFR 13.36(c)(3)(i)	2 CFR 200.319(c)(1)
Are there unreasonable requirements or unnecessary experience or excessive bonding requirements?	44 CFR 13.36(c)(1)	2 CFR 200.319(a)
Are there any "brand name" products specified without also listing "or equivalent"?	44 CFR 13.36(c)(3)(i)	2 CFR 200.319(c)(1)
Positive efforts in hiring small-business, minority-owned business or women-owned business enterprises to the extent practical?	2 CFR 215.44(b)(1) 44 CFR 13.36(e)	2 CFR 200.321
Positive efforts in the utilization of labor surplus firms?	44 CFR 13.36(e)	2 CFR 200.321
If your prime contractor has decided to use a subcontractor, did		2 CER 200 321/b)(6)

## Where are we in the process today?



Submissions will <u>not</u> be accepted in electronic form. All submissions must be delivered in hard copy in accordance with the instructions of the document.

## REQUEST

## QUALIFICATIONS

## DISASTER DEBRIS CLEARANCE AND REMOVAL MANAGEMENT

WASHINGTON COUNTY, OREGON FOR

RESPONSE DUE DATE AND TIME: 11:00 A.M., Thursday, June 9, 2016

PLEASE NOTE:

(NO. 2016.040Qu)

Copies of the Request for Qualifications documents obtained from sources other than the Washington



### Where are we in the process today?

Preparing to release four Request for Qualifications for Debris Management:

• Phase 1:

- Street Clearing
- Time and materials contract
- Provide time and capability for human remains search and removal
- Coordinate with MCEM and first responders
- Phase 2:
- Debris Removal and Haul
- Unit price/mile
- Use one TDSR if possible
- Site owned and managed by our agent
- Phase 3:

- Debris Management
- Possibly waste haulers
- Phase 4:
- Debris Monitor
- Bonded and insured

### How to promote local participation:

- Oregon license
- Minimum time to respond is less than 36 hours
- Equipment must be located in Oregon at all times
- Non-delegation clause to thwart against subcontracting and ghost bidders
- Adequately define scope of work all potential debris types, anticipated haul distances, and size of events
- Use Mission Ready Packages to respond to the RFQ

4	Α	ВС		D	Е	F	G	Н		J	K
1	Assisting State Emergency				•						2011-25
2											
3	Resource Provider Tracking Number:										
	NOTE: Development of a Mission Ready Package does not guarantee deployment on an EMAC mission through your state emergency management agency (SEMA). Development of the MRP should be coordinated with your SEMA. NIMS Resource Typing is not a requirement for developing an MRP under EMAC as all resources are valuable. All costs are estimated based on current data and should be validated at the time the MRP is requested. Costs may vary from the costs estimated in the MRP										Resource ted based
5	or the actual costs incurred during the deployment. The readiness to facilitate both depoyment and reimbursen						the MRP s				
7	1. MRP Title:										
9	2. Resource Provider / Agency Name:										
10				Address:							
11		3. Location:		City:					Γ		
12				State:				Zip:			
13		4. Point of Contact:		First Name:				Last Name:			
14				Phone:				Mobile:			
15				24-hr Phone:				Email:			
16	5. NIMS Resource Typing (if applicable):								I		
17		NIMS Categ	ory:	Select One:		Kind:	Select O	ne:	Type:	Select One	:
18		Compone	ents:								
40		Met	trics:								
19	C. Idantific Francisco Company Company (FOF) Company										
20	20 o. identify Emergency Support Functions (ESFS) Supported:										
H 4	MRP Travel Personnel Equipment Commodities Other										

### EMAC's Mission Ready Package

## Why promote local?

- Most expedient response
- Local economic resilience
- Local social resilience

### End Goals:

- Pre-Event Contracts with private businesses
- MOUs with other agencies and PNPs
- ESF gaps filled
- Strong, resilient Marion County



## Marion County Emergency Management

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